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#### ABSTRACT

The purpose of this policy is to establish guidelines for alcohol and controlled substances testing that comply with the Omnibus Transportation Employee Testing Act of 1991 and to set forth the procedures for implementing this policy in the state of Utah. The text details an awareness program and specifies the general prohibitions and sanctions governing alcohol and drugs. It lists the general regulations regarding substance abuse, outlining the responsibilities of the school district program, the drug program coordinator, the site coordinator, the transmission of test results, the release of positive tests and negative tests, and the requirements for records maintenance and retention. Testing operations, covered in detail, include random testing, reasonable suspicion testing, preemployment testing, postaccident testing, and return-to-duty and followup testing. The duties of the medical review officer are likewise detailed. Sample letters and worksheets appear throughout the text. Appended are sample notices to applicants and employers of test results and other information. (RJM)



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## STATE OF UTAH

# PUPIL TRANSPORTATION DRUG AND ALCOHOL TESTING POLICIES AND PROCEDURES



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## **PUPIL TRANSPORTATION**

# DRUG AND ALCOHOL TESTING POLICIES AND PROCEDURES

#### UTAH STATE BOARD OF EDUCATION

Scott W. Bean State Superintendent of Public Instruction

Laurie A. Chivers
Deputy Superintendent Agency Services

School Finance and Statistics

Jerald L. Mikesell
Director of Finance and Statistics

James P. O'Hara Pupil Transportation Specialist

> Salt Lake City, Utah July 1997



# Utah State Board of Education Utah State Board for Applied Technology Education Scott W. Bean, Executive Officer Twila B. Affleck, Secretary

250 East 500 South Salt Lake City, Utah 84111

District 1 Neola Brown 495 North 300 East Beaver, UT 84713 Phone: 438-5386

District 2 Lynn Haslem H.C. 65, Box 74A Altonah, UT 84002 Phone: 454-3005

District 3
Marilyn Shields
458 Country Club
Stansbury Park, UT 84074
Phone: 882-7137

District 4
Cheryl Ferrin
3361 North River Drive
Eden, UT 84310
Phone: 745-0442

District 5 John L. Watson 1665 Farr West Drive Ogden, UT 84404 Phone: 782-3633 District 6 Joyce W. Richards 5273 South Winchester Lane Ogden, UT 84403

District 7 Katharine B. Garff 551 Indian Springs Road Bountiful, UT 84010 Phone: 295-2795

Phone: 479-5370

District 8
Jill Kennedy
1385 Yale Avenue
Salt Lake City, UT 84105
Phone: 583-2425

District 9
Kay McDonough
2922 South 9150 West
Magna, UT 84044
Phone: 963-3420

District 10 Waynette Steel 6536 Clematis Way West Jordan, UT 84084 Phone: 965-1954 District 11 C. Grant Hurst 1893 Terrace Drive Sandy, UT 84093 Phone: 942-4832

District 12 Boyd F. Jensen 5380 Hillside Drive Murray, UT 84107 Phone: 262-0270

District 13
Janet A. Cannon
5256 Holladay Blvd.
Salt Lake City, UT 84117
Phone: 272-3516

District 14 Susan C. Henshaw 44 West 1640 North Orem, UT 84057 Phone: 224-4311

District 15 Linnea S. Barney 1965 South Main Street Orem, UT 84058 Phone: 225-4149



#### **UTAH STATE BOARD OF EDUCATION**

#### **PUPIL TRANSPORTATION**

# Drug and Alcohol Testing Policies and Procedures

#### **Foreword**

In the interest of providing safe and efficient transportation for Utah children to and from school and related activities, and to meet its statutory responsibility for maintaining a drug-free workplace, the Utah State Board of Education has adopted these policies and procedures.

Illegal drug use is contrary to state law, the federal Drug-Free Workplace Act of 1988, and USBE rules. Possession, use, distribution, or manufacture of alcohol or illegal drugs in the workplace is prohibited. Involvement of any type with alcohol or other drugs that interfere with an employee's ability to perform assigned duties, regardless of where the drugs or alcohol are consumed, is also a concern that must be addressed by the supervisor as well as the individual. Violation of drug-free rules and laws may result in disciplinary action including termination from employment.

It is the policy of the Utah State Board of Education that the workplace be drug free. Employees with problems related to substance abuse will be encouraged to seek assistance through employee assistance programs or private services. All employee assistance referrals will be kept strictly confidential.

A drug testing program is hereby implemented statewide which covers any Utah school district employee or contract employee working for a school district who is assigned to a safety-sensitive position as defined by this policy and required, by reason of that job assignment, to possess a Commercial Driver's License. School districts may use the drug testing procedures, contract testing company, medical review officer, laboratories, and testing sites established under this policy to test other employees, provided that such testing is authorized by local district policy. Testing will be conducted in strict accordance with the guidelines of the Substance Abuse Mental Health Services Administration, formerly the National Institute on Drug Abuse, and Part 40 of Title 49. Code of Federal Regulations.

Private, commercial carriers under contract to local school districts to transport Utah school district children to and from school or related activities are required to adhere to this policy. Responsibility for payment for testing and related services is a matter of contract negotiation between the commercial carrier and the school district.

Scott W. Bean State Superintendent of Public Instruction



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# UTAH STATE BOARD OF EDUCATION PUPIL TRANSPORTATION

# Drug and Alcohol Testing Policy and Procedures

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100.00 PURPOSE

The purpose of this policy is to establish guidelines for alcohol and controlled substances testing that comply with the Omnibus Transportation Employee Testing Act of 1991 (the Omnibus Act) and to set forth the procedures for implementing this policy.

#### 101.00 GENERAL STATEMENTS OF POLICY

It is the policy of the Utah State Board of Education that:

- A. Covered employees adhere to the rules and regulations set forth in this policy.
- B. School districts and contract carriers will strive to maintain a workplace free of the unlawful use, manufacture, distribution, dispensing, or possession of alcohol and illegal controlled substances.
- C. School districts and contract carriers will take action against employees who use, distribute, or possess illegal controlled substances or alcohol on the job.
- D. Covered employees will report to work in a fit condition for duty. Being under the influence of alcohol or illegal controlled substances on duty is prohibited.
- E. If the employee seeks help prior to discovery or prior to notification of random testing, then confidentiality, job security, and promotional opportunities will be protected.
- F. If the employee does not seek help and the problem in some way comes to the attention of the employer, then corrective or disciplinary action will result.
- G. If an employee is arrested off the job for drug involvement, the school district will consider various circumstances surrounding the arrest before taking action.
- H. A covered employee charged with the possession, use, sale, distribution, or manufacture of alcohol or illegal controlled substances on state or school district property will be removed from safety-sensitive duties until the charges are adjudicated. If the charges result in termination from school district employment, the school district will not participate financially in any subsequent counseling, rehabilitation, or hospitalization.
- I. If an employee is under treatment with a medication that could alter his/her ability to perform a job, a recommendation will be sought from a physician. Upon recommendation by the physician, the employee could be subject to reassignment.
- J. Supervisors and other employees in jobs classified as "safety-sensitive" will receive annual substance abuse training in accordance with the Omnibus Act.
- K. As a condition of employment in a job in a Utah school district having safety-sensitive duties, an employee or applicant must agree, in writing, to the release of the records of (a) positive controlled substances tests, (b) alcohol tests that registered above .04 BAC, (c) when positive tests resulted in disciplinary action, or (d) any refusal to be tested. The signed release must stipulate that the employee agrees to the release of such records dating back two years from the date of hire for new hires and two years from any inquiry related to employment status in which the driving record or performance record of the individual is at issue, and that the



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records may be released to other Utah school districts and other states via confidential transmittal through the Pupil Transportation Specialist.

L. All Utah public school districts will implement the policy set forth in Paragraph K, above, by including in the employment application for safety-sensitive positions, statements to the effect that (a) an essential function of safety-sensitive jobs in the district is that the person performing such a job do so free of illegal controlled substances and with a BAC within the limits set forth in this policy, and (b) application for employment in such a job in the school district implies consent to the conditions stated in Paragraph K.

#### 102.00

#### **DEFINITIONS**

Act, the The Drug-Free Workplace Act of 1988.

Alcohol The intoxicating agent in beverage alcohol, ethyl alcohol, or other low molecular weight alcohols including methyl and isopropyl alcohol.

Blood-alcohol concentration. A unit of measurement specifying the percentage

level of alcohol in a person's bloodstream.

Chain of Custody

BAC

The documented control of an item of evidence from the time and place of its creation or identification as evidence to the final use or disposition of it. In drug and alcohol testing, the "Chain of Custody" is tracked and recorded on the "Custody and Control Form." See definition below.

Commerce

Commerce means (1) Any trade, traffic, or transportation within the jurisdiction of the United States between a place in a state and a place outside of such state, including a place outside of the United States, and (2) Trade, traffic, or transportation in the United States that affects any trade, traffic, or transportation described in paragraph (1) of this definition. School bus traffic, whether in the transporting of students to and from school or on activity and field trips, is commerce.

#### Commercial Motor Vehicle

Commercial motor vehicle (CMV) means a motor vehicle or combination of vehicles used in commerce to transport passengers or property if the motor vehicle:

- A. Has a gross combination weight rating of 26,001 or more pounds inclusive of a towed unit with a gross vehicle weight rating of more than 10,000 pounds; or
- B. Has a gross vehicle weight rating of 26,001 or more pounds; or
- C. Is designed to transport 16 or more passengers, including the driver; or
- D. Is of any size and is used in the transportation of materials found to be hazardous for the purposes of the Hazardous Materials Transportation Act and which require the motor vehicle to be placarded under the Hazardous Materials Regulations (49 C.F.R. part 172, subpart F); or



E. Is any vehicle meeting the definition of "School Bus" as defined in the Standards for Utah School Buses and Operations, 1994 Edition.

#### Confirmatory Test

A confirmatory test is a chemically independent test conducted on a urine specimen to substantiate the results of a prior test. The confirmatory test must employ federally approved methods of analysis described in this policy.

# Controlled Substances

Medications prescribed under Utah law by licensed medical personnel or illegal drugs identified in the Omnibus Transportation Employee Testing Act of 1991, listed in Paragraph 108.01 of this policy.

#### Covered Employee

School district employee or contract carrier employee assigned to a safety sensitive position as defined by this policy and subject to the Omnibus Transportation Employee Testing Act of 1991.

# Covered Event

An accident or other incident where there is reasonable suspicion that prohibited use of controlled substances or alcohol occurred.

# Critical Incident

Same as "covered event" above.

# Custody and Control Form

The document completed by the donor prior to providing a urine specimen and which accompanies the specimen to document where it goes, how it is handled, and by whom. Copies of the Custody and Control Form are sent to the district Drug Program Coordinator or Site Coordinator for their use in billing and employee notification. The Custody and Control Form is a multipage document with copies distributed according to the "notification" rules of this policy.

#### District

Utah public school district.

#### District Supervisor

The school district employee with day-to-day responsibility for managing pupil transportation, whether holding the title Superintendent, Assistant Superintendent, Director, Supervisor, Coordinator, or other title.

#### **Donor**

The individual being tested or scheduled to provide a urine or breath specimen for testing under this policy.

#### Drug

May refer to legal medications prescribed according to Utah state law or to illegal controlled substances. When used in the context of "testing for illegal controlled substances" in this document, the term "drugs" refers to the five controlled substances targeted by the Omnibus Transportation Employee Testing Act of 1991.

# Drug Program Coordinator

The individual designated at the district level to oversee implementation of the drug testing policy for the pupil transportation department. The Drug Program Coordinator may be the Transportation Supervisor (Director), the Superintendent, an Assistant Superintendent, or a senior transportation employee subordinate to the Supervisor.

#### **Employee**

Used interchangeably with "donor" in this policy. Both terms refer to Utah public school district employees or contract employees assigned safety-sensitive duties and possessing the Commercial Driver's License.



Employee Assistance Program (EAP) A program to provide district employees with counseling services, including services for employees with substance abuse problems. Employee assistance programs are set up at the discretion of individual districts and may not be available for all employees.

Human Resource Management (HRM) District level human resource office.

Medical Review Officer (MRO) The Medical Review Officer (physician or osteopath) under contract with USOE to provide statewide technical assistance in implementing the drug testing program in accordance with Section 120.00 of this policy.

National Institute on Drug Abuse (NIDA) Renamed Substance Abuse Mental Health Services Administration. An agency within the federal Department of Health and Human Services, designated by presidential executive order as the national certification authority for forensic urine testing.

**Omnibus Act** 

The Omnibus Transportation Employee Testing Act of 1991.

Pupil
Transportation
Specialist

Pupil Transportation Specialist, Utah State Office of Education.

# Reasonable Suspicion

A conclusion, as a result of examination of the pertinent facts, that prohibited drug or alcohol use may have contributed to or caused a critical incident.

#### Safety-Sensitive Duties

In Utah public school districts, duties performed by all school bus drivers (full or part time, or substitute), mechanics who hold the CDL license, trainers who hold the CDL, and any other employee involved in the transport of public school students who holds a CDL license, during "on duty" time. This encompasses all time from the time a driver begins to work or is required to be in readiness to work until the time he/she is relieved from work and all responsibility for performing work. "On duty" time will include:

- A. All time at a carrier or shipper plant, terminal, facility, or other property, or on any public property, waiting to be dispatched, unless the driver has been relieved from duty by the motor carrier.
- B. All time inspecting, servicing, or conditioning any motor vehicle at any time.
- C. All driving time.
- D. All time, other than driving time, in or upon any motor vehicle.
- E. All time loading or unloading a vehicle, supervising or assisting in the loading or unloading, attending a vehicle loading or unloading, remaining in readiness to operate the vehicle, in giving or receiving receipts for shipments loaded or unloaded, or checking manifests of students.



- F. All time spent performing required driver responsibilities relating to an accident.
- G. All time repairing, obtaining assistance, or remaining in attendance upon a disabled vehicle.
- H. Performing any other work in the capacity of, or in the employee or service of, a common, contract, or private motor carrier.
- I. Performing any compensated work for any nonmotor carrier entity.
- J. Any duties established as such by Federal Highway Administration order.

#### Site Coordinator

The individual on site at the location where urine and breath specimens are collected and who is responsible for coordinating specimen collection. The Site Coordinator and Drug Program Coordinator may be the same person if assigned a dual role by the district.

#### Split Sampling

Under federal law, all urine testing is "Split Sample Testing," meaning that the donor's urine sample is collected in a single, disposable container, then poured into two specimen bottles. One bottle, containing 30 milliliters of urine, is tested immediately. The second bottle, called the "split," contains 15 milliliters of urine. It is placed in storage for two years. The two bottles carry identical donor identifying information along with the date of collection.

#### Substance Abuse Mental Health Svcs. Administration (SAMHSA)

An agency within the federal Department of Health and Human Services, designated by presidential executive order as the national certification authority for forensic urine and breath alcohol testing. Replaces NIDA (See above).

#### Substance Abuse Professional

A professional counselor employed by a public or private mental health or substance abuse treatment facility that is licensed by the Utah Department of Human Services as an agency authorized to conduct substance abuse treatment.

103.00

#### **STATUTES**

#### 103.01

#### **Drug-Free Workplace Act of 1988**

- A. The law requires federal contractors (with contracts of \$25,000 or more) and grantees to achieve and maintain a "drug-free workplace."
  - B. The Act became effective on March 18, 1988.
- C. 41 U.S.C. 701 specifically requires the covered contractor or grantee to certify that it is providing a drug-free workplace.



#### 103.02 The Omnibus Transportation Employee Testing Act of 1991

- A. The Omnibus Act became effective October 28, 1991.
- B. The Omnibus Act requires employers to test certain employees for alcohol and controlled substances under various conditions. Employers must adopt policies and procedures covering prior notification, sanctions, types of tests, laboratory certification, medical review officer qualifications and duties, record keeping, and training.

#### 104.00

#### **AWARENESS PROGRAM**

Since drug and alcohol abuse can result in injury or death to students, school bus drivers, or others, as well as lost productivity and misuse of public property, the State Board of Education is obligated to establish policies that address these issues as they may affect school district employees. Therefore, policies are herewith established that not only set forth restrictions and penalties, but also provide for the dissemination of information concerning prevention, health effects, and rehabilitation programs.

#### 104.01

#### **Objectives**

It is the policy of the Utah State Board of Education, as well as a requirement of the Omnibus Transportation Employee Testing Act of 1991, that all school district pupil transportation personnel employed in "safety-sensitive" positions, as defined in this policy (Covered Employees), undergo annual training to accomplish the following objectives:

- A. To ensure that each covered employee in the school district receives educational materials that explain the requirements of the Omnibus Transportation Employee Testing Act of 1991 and state and local district policies concerning drugs and alcohol.
- B. To ensure that the identity of the person designated in each school district to answer questions about the policies is known to every person in the district holding a safety-sensitive position.
- C. To ensure that every covered employee in the school district knows that the duties being performed are considered safety-sensitive, and, therefore, this written policy and the Omnibus Transportation Employee Testing Act of 1991 must be followed.
- D. To ensure that every supervisory employee of the school district who has been designated to determine whether reasonable suspicion exists to require a covered employee to undergo testing receive annually at least 60 minutes of training on alcohol misuse and receive at least an additional 60 minutes of training on controlled substance use. The training will cover the physical, behavioral, speech, and performance indicators of probable alcohol misuse and use of controlled substances.
- E. To ensure that every covered employee in the school district knows exactly what period of the workday he/she is subject to this policy or parts of this policy.
- F. To ensure that every covered employee in the school district understands clearly any conduct that is prohibited by this policy.



- G. To ensure that the circumstances under which covered employees will be or may be tested under this policy are clearly understood.
- H. To ensure that the procedures that will be used to test covered employees for the presence of alcohol and controlled substances protect covered employees and the integrity of the testing processes, safeguard the validity of the test results, and ensure that those results are attributed to the correct employee.
- I. To ensure that all covered employees in all school districts understand that they are **required** under federal law, Utah State Board of Education policy, and local district policy to submit to alcohol and controlled substances testing as set forth in this policy.
- J. To ensure that covered employees understand what constitutes "refusal" and "failure" to submit to testing and that there are consequences for refusing or failing to submit to testing under this policy.
- K. To ensure that all covered employees understand the consequences for violating any prohibition of this policy.

#### **Conditions of Employment**

As part of its Awareness Program, each school district may set forth conditions of employment for covered employees beyond the specific prohibitions. Examples of such conditions of employment are:

- A. A condition of employment is that the covered employee will abide by all provisions of this policy.
- B. A condition of employment is that the covered employee will notify the District Pupil Transportation Supervisor of any criminal drug or alcohol statute conviction no later than five working days after such conviction, and no later than the beginning of the next working day in the event of roadside confiscation of the CDL license by a law enforcement officer.
- C. A condition of employment is that anyone holding any supervisory or other position in a school district that places that person in the line of authority relative to the safety-sensitive positions in the district, may not use confidential information such as random testing lists, testing dates, or testing times to forewarn potential test selectees ahead of the approved time of announcement. This condition of employment applies to secretaries and clerks privy to this information as well.

#### 104.03

#### Self-Referral

Employees may refer themselves for treatment using the district's Employee Assistance Program, if any, or to a private physician or program, before discovery or before being notified of random test selection. This clause may not be construed in any attempt to circumvent the purposes of the "Random," "Post Accident," or "Reasonable Suspicion" tests provided for in this policy. Financial responsibility for any such referral, treatment, counseling, rehabilitation, or hospitalization will be as provided for in local district policy.



#### **District Actions**

The District may impose discipline up to and including termination of the employee for violations of this policy. Employees who are found to be illicit drug users and who did not meet the criteria for termination from employment may not be permitted to remain in or return to a safety-sensitive position until such time as a substance abuse professional has determined that successful rehabilitation has been achieved.

#### 105.00

#### **GENERAL PROHIBITIONS AND SANCTIONS**

#### **ALCOHOL**

- A. This policy prohibits any alcohol misuse that could affect the performance of a covered employee driving a commercial motor vehicle (CMV), including:
  - 1. Use on the job.
  - 2. Use during the four hours before driving a CMV.
- 3. Having prohibited concentrations of alcohol in the system while driving a CMV. Prohibited concentrations are established in this policy and set forth in Paragraph C, below.
  - 4. Use during eight hours following an accident.
- B. No school district employee assigned safety-sensitive duties or contract carrier employee serving a school district and assigned safety sensitive duties will refuse to submit to postaccident, random, reasonable suspicion, or follow-up alcohol or controlled substances testing. No school district supervisor or contract carrier company supervisor will permit an employee who refuses to submit to such testing to perform or continue to perform safety-sensitive duties.
  - C. Prohibited Blood-Alcohol Concentrations (BAC)
    - 1. This rule establishes a "ZERO-TOLERANCE" policy for covered employees.
- 2. A covered employee with a BAC of 0.001 but less than 0.02 is not permitted to perform safety-sensitive duties for a minimum of eight hours.
- 3. A covered employee with a BAC of at least 0.02 but less than 0.04 is not permitted to perform safety-sensitive duties for a minimum of 24 hours.
- 4. A covered employee with a BAC of 0.04 or greater is subject to the provisions of paragraph D, below.
  - D. Sanctions

Following a determination that an employee has violated the alcohol prohibitions listed in this section, including having a test result of 0.04 BAC or greater, the following sanctions apply:

1. If the violation occurs while the employee is engaged in safety-sensitive duties or immediately after the employee ceases to perform safety-sensitive duties, termination from employment is mandatory.



- 2. If the violation occurs immediately prior to the engagement of the employee in safety-sensitive duties such that the impaired employee did not expose students or other employees to undue risk, the employee must be removed from, and cannot be returned to, a safety-sensitive position until the following minimum requirements are met:
- a. The employee undergoes evaluation by a substance abuse professional and, where necessary, rehabilitation.
- b. A substance abuse professional determines that the employee has successfully completed any required rehabilitation. In the event that evaluation of an employee by a substance abuse professional is performed, or the employee becomes involved in any rehabilitation program, counseling, or hospitalization as a result of use, misuse, or abuse of alcohol or any type of controlled substance, legal or illegal, local district policy will determine the district's role in such rehabilitative activities, including the determination of whether the district will participate in the financing of such activities. This policy does not require the local district, either on its own or through its insurance carrier, to pay for such counseling, rehabilitation, or hospitalization.
- c. The employee undergoes a return-to-duty test with a result of less than 0.001 BAC.
- 3. The employee is subject to follow-up testing for a period of five years from the date of the confirmed violation.

#### **GENERAL PROHIBITIONS AND SANCTIONS**

#### CONTROLLED SUBSTANCES (DRUGS)

- A. Employees will not possess or use any controlled substance as defined in the Utah Code at paragraph 58-37-4 and the Omnibus Act, except when prescribed by a licensed physician, osteopath, psychiatrist, dentist, or other medical professional licensed to prescribe controlled substances under Utah state law. The prescription must be valid and current.
- B. Except for medications validly prescribed to the employee, no employee will store or bring into any state facility or vehicle, controlled substances except those held as evidence.
- C. If an employee is taking a prescription medication that has a significant potential to affect or impair safety in performance of duties, the employee must notify the supervisor before beginning the work shift. The employer may require the employee to undergo evaluation by a physician to determine fitness for duty.
- D. Employees who find it necessary to bring a prescribed controlled substance into a state facility will be responsible for securing the medication in a manner that will prevent its theft or use by others.

#### E. Sanctions.

1. Following a determination that an employee has misused **legal**, **prescribed** controlled substances, he/she will be removed from safety-sensitive duties until the following minimum conditions are met:



- a. The employee undergoes evaluation by a substance abuse professional and, where necessary, rehabilitation.
- b. A substance abuse professional determines that the employee has successfully complied with any required rehabilitation.
  - c. The employee takes a return-to-duty test with a verified negative test result.
- 2. Following admission by an employee that he/she has used **illegal** controlled substances, **provided** such admission is made prior to being tested and prior to being notified that he/she is to be tested, the employee will be removed from safety-sensitive duties until the following minimum conditions are met:
- a. The employee undergoes evaluation by a substance abuse professional and, where necessary, rehabilitation.
- b. A substance abuse professional determines that the employee has successfully complied with any required rehabilitation. In the event that evaluation of an employee by a substance abuse professional is performed, or the employee becomes involved in any rehabilitation program, counseling, or hospitalization as a result of use, misuse, or abuse of alcohol or any type of controlled substance, legal or illegal, local district policy will determine the district's role in such rehabilitative activities, including the determination of whether the district will participate in the financing of such activities. This policy does not require the local district, either on its own or through its insurance carrier, to pay for such counseling, rehabilitation, or hospitalization.
- c. The employee undergoes a return-to-duty controlled substances test with a negative result.
- 3. The employee is subject to follow-up testing for a period of five years from the date of the confirmed violation.
- 4. Termination from district employment is mandatory for an employee whose test for illegal controlled substances is confirmed to be positive under test guidelines set forth in this policy, *provided* the employee failed to report such use to the supervisor prior to being tested or prior to being notified of the test when such notice is given.
- a. The employer will commence termination proceedings immediately upon receipt of the laboratory report verifying the violation.
- b. Any employee to be terminated from employment under this policy will be notified immediately, in writing, of the employer's intent to terminate.
- c. The written notice of intent to terminate will include a reference to Paragraphs D, E, and F, Page 12, of this policy manual. Specifically, the letter of intent to terminate will include language that advises the employee of the right to a second test of the SAME urine sample under the conditions listed in the paragraphs cited above. This is known as "testing the split" portion of the "Split Sample Test."
- F. An individual whose employment is terminated due to use of prohibited drugs or abuse of alcohol may apply for reinstatement to the safety-sensitive position previously held in the school district or with the contract carrier, or may apply for a similar position in another Utah school district after two years under the following conditions:



- 1. The applicant agrees, in writing, to the release of records from any employer(s) of the applicant during the two-year period that may relate to safety-sensitive CDL work, drug and alcohol testing, or driver license qualifications.
- 2. The applicant provides verifiable, written evidence of having successfully completed a drug or alcohol rehabilitation program during the two-year period.
- 3. The applicant provides a written statement from a substance abuse professional clearing the applicant for safety-sensitive work.
- 4. The applicant provides documentary evidence of having completed the "follow-up" program of random tests as set forth in Section 117 of this manual.

#### **GENERAL REGULATIONS**

107.01

#### **School District Program**

The Utah State Office of Education is responsible for ensuring that the procedures contained in this policy are uniformly implemented throughout the State. Each district will appoint the necessary drug program personnel to accomplish the objectives of this policy. At a minimum, all districts must appoint a Drug Program Coordinator and an Alternate Drug Program Coordinator to perform the Coordinator's duties in his/her absence. The responsibilities of the Alternate are identical to those of the Coordinator.

#### 107.02

#### **Drug Program Coordinator**

- A. "Drug Program Coordinator," referred to throughout this policy, is the person designated as having primary responsibility for coordination of drug testing program activities for the district's pupil transportation personnel.
- B. The responsibilities of the Drug Program Coordinator may be delegated in those districts with large numbers of employees. In this case, the Superintendent will ensure that all of the Drug Program Coordinator's responsibilities outlined in this guide are clearly understood.
- C. The Alternate Drug Program Coordinator will be fully trained in and ready to assume all the responsibilities and duties of the Coordinator in his/her absence.
- D. The District Supervisor, Drug Program Coordinator, and the Site Coordinator may be the same person.

#### 107.03

#### **Site Coordinator**

The size or location of some districts may dictate that the Drug Program Coordinator cannot be present for drug testing. In such cases, the district may appoint a Site Coordinator to assist the collector on the day of collection if it is deemed necessary. The responsibilities of the Site Coordinator will include, but not be limited to:



- A. Coordinating the scheduling of employees selected for testing with the collector and the Drug Program Coordinator.
- B. Ensuring that employees are selected from the test list in accordance with the procedures outlined in this policy.
  - C. Assisting the collector with logistical arrangements.

#### 107.04 Safeguarding of Records Related to Drug Test Results

- A. Test results will be protected under the provisions of the Privacy Act, 5 USC S552a and the Supplemental Appropriations Act, 1987 (Public Law 100-71, section 503(e)), and may not be released in violation of these statutes. Drug test results are classified as "Private" under the Governmental Records Access Management Act.
- B. Disclosure of drug test results under the "routine use" exception to the Privacy Act's disclosure prohibition is strictly limited.
- C. Disclosure in accordance with the provisions of the Omnibus Act is authorized as discussed in Paragraph 101.K of this policy.

#### 107.05

#### **Transmission of Test Results**

- A. Drug test results will be transmitted by the contract laboratory to the Medical Review Officer (MRO) in a manner consistent with the Privacy Act.
  - B. Drug test results will not be communicated orally by the contract laboratory.
- C. Alcohol test results will be delivered to the Drug Program Coordinator by the collector immediately following testing.

#### 107.06

#### **Release of Positive Test Results**

- A. Written drug test results will be provided upon written request to the MRO.
- B. Confirmed positive laboratory drug test results will be disclosed by the laboratory only to the MRO under contract to the State of Utah.
- C. After the MRO has completed all responsibilities necessary to interpret and evaluate positive drug test results, the MRO will disclose a verified positive test result only to the employee and the Pupil Transportation Specialist who will then inform the District Supervisor.
- D. After the employee has been notified of a positive drug test result, the MRO will advise the employee that he/she may request a second test of the SAME specimen. If the employee chooses to make this request, it must be made IN WRITING within 72 hours of receipt of the positive test results.
- E. The second test, if requested, can be conducted at the same SAMHSA-certified laboratory, at district expense. In such case, the "split" portion of the original collection will be sent to the same laboratory for testing.



- F. The employee can request a second test at a different SAMHSA-certified laboratory.
- 1. In such an instance, the laboratory used by the state will send the "split" portion of the original sample to the laboratory designated by the employee.
- 2. In the event the employee designates an alternate laboratory for the second test, the cost of this test will be borne by the employee.
- G. For applicants, the MRO will disclose a verified positive drug test result only to the district's Drug Program Coordinator. Applicants with a verified positive test result will be disqualified from employment for any safety-sensitive position as defined in this policy for two years. The applicant may reapply after two years upon presentation of bonafide evidence of successful completion of a rehabilitation program as approved by the state's MRO.
- H. For alcohol testing, positive breath-alcohol results will be given to the district's Drug Program Coordinator by the Breath Alcohol Technician immediately after testing.

#### Release of Negative Test Results

- A. Employees whose drug test results are negative will not routinely receive written results. Such notification will be provided by the laboratory to the Drug Program Coordinator in the form of a roster of tested individuals annotated as to who tested negative.
- B. Negative reasonable suspicion, postaccident, and follow-up drug test results will be sent to the Pupil Transportation Specialist by the MRO. The Pupil Transportation Specialist will then notify the Drug Program Coordinator.
- C. In the case of applicants, the Drug Program Coordinator will be notified of negative results by the collector.
- D. Negative alcohol test results will be provided by the Breath Alcohol Technician directly to the Drug Program Coordinator.

#### 107.08

#### **Records Maintenance and Retention**

- A. All random test lists generated by the contractor for each district will be sent to the Drug Program Coordinator of each school district and to the Coordinator of each contract carrier serving school districts.
- B. Following testing, each district list, annotated as necessary to ensure a complete record of all actions, will be signed and dated by the Drug Program Coordinator and kept in secure storage.
- C. No test lists will be maintained other than by the Pupil Transportation Specialist or the district Drug Program Coordinators.
- D. Records resulting from the testing of employees for use of alcohol and controlled substances (e.g., Custody and Control Forms, test results, medical records made available to the MRO by the donor, and MRO verification statements) will be maintained by the contracting laboratory for a minimum of two years for negative results and a minimum of five years for positive results.



E. Records resulting from the testing for alcohol and controlled substances of persons who have applied for employment and current and former employees submitting applications for other positions for which testing for controlled substances is required, will be retained and filed in a secure manner at the contracting laboratory as specified in paragraph D, above.

#### 108.00

#### **TESTING OPERATIONS**

#### 108.01

#### **Target Substances**

The Omnibus Transportation Employee Testing Act of 1991 (the Omnibus Act) requires that employees performing safety-sensitive duties and holding the Commercial Driver's License (CDL) be tested for alcohol and five specific controlled substances:

- A. Cannabinoids
- B. Cocaine Metabolite
- C. Opiates
- D. Phencyclidine (PCP)
- E. Amphetamines/Methamphetamine

#### 108.02

#### **Test Conditions**

The Omnibus Act requires that employees performing safety-sensitive duties and holding a CDL be tested for <u>controlled substances</u> under <u>six</u> conditions:

- A. Random
- B. Reasonable suspicion
- C. Preemployment
- D. Postaccident
- E. Return to Duty
- F. Follow-up

The Omnibus Act requires that employees performing safety-sensitive duties and holding a CDL be tested for <u>blood-alcohol concentrations</u> under <u>five</u>\* conditions:

- A. Random
- B. Reasonable suspicion
- C. Postaccident
- D. Return to Duty
- E. Follow-up



<sup>\*</sup> Note: <u>Preemployment testing</u> includes the five-drug screen but does <u>not</u> include the alcohol test. Under this policy, Utah school districts and contract carriers serving school districts are specifically prohibited from administering the <u>alcohol</u> test for preemployment purposes.

#### **Common Procedures**

Certain procedures will be common to all five testing conditions and will first be introduced prior to a discussion of each of the five testing conditions. They are:

- A. Unobserved Urine Collection. This is the routine urine collection conducted in the privacy of a rest room stall or other such facility.
- B. Direct Observation Urine Collection. This procedure is followed when previous violations have occurred, or when tampering with specimens is suspected, prompting the employer to exert extra care in documenting the source and handling of a urine specimen.
  - C. Procedure following failure of employee to report to test site.
  - D. Procedure following failure of employee to provide specimen.
  - E. Procedure following refusal by employee to provide specimen.
- F. Procedure following suspected tampering with, adulteration, or substitution of urine specimen.
  - G. Acceptable forms of Identification.

#### 108.04 Procedures for Unobserved Urine Collection

- A. The collection contractor will provide detailed collection procedures that comply with Part 40, Title 49, Code of Federal Regulations.
- B. Upon the donor's arrival at the collection site, the collector will request that the donor present acceptable photo identification.
- 1. Failure of the donor to have proper identification will be noted on the Custody and Control Form.
- 2. The Drug Program Coordinator or Site Coordinator will contact the donor's immediate supervisor to confirm identification of the donor. The supervisor must be positively identified and will be required to positively identify the donor. The recommended method is for the supervisor to present photo identification and positively identify the donor in person.
- C. The collector will have preprinted Custody and Control Forms or will complete such forms at the time of collection. These forms serve as identification documents for the urine sample. A different form is used for alcohol testing. These forms cannot require a list of prescription or over- the-counter medications the employee is using. If an employee tests positive, he/she may disclose any information regarding medication directly to the MRO.
- D. If a person is taking any medication at the time of the test, the collector will offer him/her the opportunity to make a notation, as a "memory jogger," on the Custody and Control Form. This notation serves to facilitate discussion later on if the tested employee has a need to discuss the test with the MRO.
- E. The collector will require the donor to remove any unnecessary outer garments (coat, jacket, etc.) that might conceal items or substances that could be used to tamper with or adulterate the urine specimen. Under no circumstances will any tested employee be requested



to disrobe or to remove any clothing except a coat, jacket, sweater, vest, or other item classed as an "outer" garment.

- F. All personal belongings (purse, briefcase, etc.) must remain with outer garments; the donor may retain a wallet.
- G. The collector will notify the Drug Program Coordinator if the donor exhibits unusual behavior or appearance at the time of collection.
- H. The donor will be instructed to wash and dry his/her hands prior to urination. After washing hands, the donor will remain in the presence of the collector and will not have access to water fountains, faucets, soap dispensers, cleaning agents, or any other materials that could be used to adulterate the specimen.
- I. To deter the dilution of specimens at the collection site, toilet water bluing agents will be placed in the toilet bowl for each collection so the water in the toilet bowl always remains blue. There should not be any other source of water (shower, sink, etc.) in the enclosure where urination occurs.
- J. The specimen will be provided in the privacy of a stall or otherwise partitioned area that allows for individual privacy.
- K. The donor will be asked to void into a disposable specimen container provided at the site, and will not flush the toilet until the specimen has been handed over to the collector.
- L. The donor may then flush the toilet and observe the collector complete the chain of custody procedure.
- M. The specimen is then transferred by the collector to the specimen bottles. This transfer from the collection container to the specimen bottles will be observed by the donor.
- N. After the specimen has been provided and submitted to the collector, the donor should be allowed to wash his/her hands.
- O. Upon receiving the specimen from the donor, the collector will determine that it contains at least 45 milliliters of urine.
- 1. If there is not sufficient urine to fill the first bottle with 30 milliliters and the second bottle (the "split") with 15 milliliters, it will be discarded and another sample collected.
- 2. Should a second specimen be required, the donor will be asked, if necessary, to drink fluids to facilitate urination. See "Failure of Employee to Provide Specimen," Paragraph 108.08 of this policy.
- P. Immediately after collection, the collector will measure the temperature of the specimen using a "temperature strip," inspect the color, and look for signs of possible contaminants.
- 1. Any unusual findings resulting from the inspection will be noted on the Custody and Control Form.
- 2. The time from urination to delivery of the specimen for temperature measurement is critical and will in no case exceed four minutes.



- 3. The donor will be asked to observe the reading of the temperature and the recording of that reading on the Custody and Control Form, and then initial in the proper block on the form.
- 4. If the temperature of the specimen is outside the range of 90 to 100 degrees F, the collector has reason to believe that tampering, adulteration, or substitution has occurred.
- 5. After consultation with and approval by the Drug Program Coordinator, another specimen will be collected under direct observation and both specimens will be forwarded to the laboratory.
- Q. Any suspect specimen will be forwarded for testing. See "Procedures for Direct Observation Urine Collection," Paragraph 108.05 of this policy.
- R. Both the donor and the collector will keep the specimen in view at all times until it has been packaged and sealed for shipment. If the specimen is transferred from a collection container to specimen bottles, the collector will request that the donor observe the transfer of the specimen and the placement of the tamper-proof seals over the bottle caps and down the sides of the bottles.
- S. The seals will contain the date of collection, name of collection official, and required donor identifying information. The donor will initial the seals on the specimen bottles using initials corresponding to the name on the Custody and Control Form.
- T. The donor will be asked to read and sign a statement certifying that the urine in the bottles came from his or her body at the time of collection.
- U. In the event the donor refuses to sign the statement, the collector will immediately notify the Drug Program Coordinator who will consult with the donor as to the reason for the refusal. A final refusal by the donor to sign the form constitutes a refusal to be tested, and is grounds for termination from employment.
  - V. The collector will complete the Custody and Control Form for the collection process.
  - W. The specimens and Custody and Control Forms may now be shipped to the laboratory.
  - X. Copies of the Custody and Control Form will be distributed as marked on each copy.
- Y. All specimens will be shipped as soon as possible after collections for that day are completed.
- Z. While any part of the chain of custody procedures are being performed, it is essential that the urine specimen and Custody and Control Form be under the control of the person in charge of the collection site. The collector is responsible for keeping specimens and Custody and Control Forms in secure storage until shipment to the laboratory is completed.

#### 108.05 Procedures For Direct Observation Urine Collection

- A. Collection of urine under direct observation will be made by the collector only with proper authorization from the Drug Program Coordinator.
- B. Collection of urine specimens will be made under direct observation only as provided for in this policy. Direct observation collection may be ordered when facts and circumstances provide a reasonable basis to conclude that the person to be tested:



- 1. Is seen to have equipment or implements used to tamper with urine specimens.
- 2. Is known to have recently tampered with a specimen.
- 3. Has provided a specimen in the past hour and the condition or temperature of the specimen indicates possible adulteration or substitution.
  - 4. Is undergoing follow-up testing following rehabilitation.
- C. Upon the donor's arrival at the collection site, the collector will request that the donor present photo identification and will inform the donor that collection will be done under direct observation.
- 1. Failure of the donor to have proper identification will be noted on the Custody and Control Form.
- 2. The Drug Program Coordinator or Site Coordinator will contact the donor's immediate supervisor to confirm identification of the donor. The supervisor must be positively identified and will be required to positively identify the donor. The recommended method is for the supervisor to present photo identification and positively identify the donor in person.
- D. The collector will have preprinted Custody and Control Forms or will complete one at the time of collection. This form serves as the identification document for the urine specimen collected. This form cannot require a list of prescription or over-the-counter medications the donor is using. If a donor tests positive, the donor may disclose any information regarding medication directly to the MRO.
- E. The collector will require the donor to remove any unnecessary outer garments (coat, jacket, etc.) that might conceal items or substances that could be used to tamper with or adulterate the urine specimen. Under no circumstances will any tested employee be requested to disrobe or to remove any clothing except a coat, jacket, sweater, vest, or other item classed as an "outer" garment.
- F. All personal belongings (purse, briefcase, etc.) must remain with outer garments; the donor may retain a wallet.
- G. The collector will note any unusual behavior or appearance of the donor on the Custody and Control Form.
- H. The donor will be instructed to wash and dry his/her hands prior to urination. After washing hands, the donor will remain in the presence of the collector and not have access to water fountains, faucets, soap dispensers, cleaning agents, or any other materials that could be used to adulterate the specimen.
  - Only the donor and collector will be in the toilet area when the collection is made.
- 1. The collector, who will be of the same gender as the donor, will serve as the observer.
- 2. The collector/observer will assume a position such that during collection it can be ascertained that the specimen was, in fact, provided by the donor.
- J. The donor will be asked to void into a disposable specimen container and not flush the toilet until the specimen has been handed over to the collector.



- K. The donor may then flush the toilet and observe the collector as he/she completes the chain of custody procedure.
- L. The specimen is then transferred by the collector to the specimen bottles. This transfer from the collection container to the specimen bottles will be observed by the donor.
- M. After the specimen has been provided and submitted to the collector, the donor should be allowed to wash his/her hands.
- N. Upon receiving the specimen from the donor, the collector will determine that it contains at least 45 milliliters of urine.
- 1. If there is not sufficient urine in the container, the sample will be discarded and another specimen collected.
- 2. If necessary, the donor will be asked to drink fluids to facilitate urination. See "Failure of Employee to Provide Specimen," Paragraph 108.08 of this policy.
- O. Immediately after collection, the collector will measure the temperature of the specimen using a "temperature strip," inspect the color, and look for signs of possible contaminants.
- 1. Any unusual findings resulting from the inspection will be noted on the Custody and Control Form.
- 2. The time from urination to delivery of the specimen for temperature measurement is critical and in no case will exceed four minutes.
- 3. The donor will be asked to observe the reading of the temperature and the recording of that reading on the Custody and Control Form, and then initial in the proper block on the form.
- 4. If the temperature of the specimen is outside the range of 90 to 100 degrees F, the specimen is suspect.
- 5. Another specimen will be collected, again under direct observation, and both specimens will be forwarded to the laboratory.
  - P. Any specimen suspected of being adulterated or substituted will be forwarded for testing.
- Q. Both the donor and the collector will keep the specimen in view at all times until it has been packaged and sealed for shipment. When the specimen is transferred from a collection container to specimen bottles, the collector will request that the donor observe the transfer of the specimen and the placement of tamper-proof seals over the bottle caps and down the sides of the bottles.
- R. The seals will contain the date of collection, name of collector, and identifying information relating to the donor. The donor will initial the seals on the specimen bottles using initials corresponding with the name on the Custody and Control Form.
- S. The donor will be asked to read and sign a statement certifying that the urine in the bottles came from his/her body at the time of collection. Refusal to sign this statement will be noted on the form by the collector.



- T. In the event the donor refuses to sign the statement, the collector will immediately notify the Drug Program Coordinator who will consult with the donor as to the reason for the refusal. A final refusal by the donor to sign the form constitutes a refusal to be tested, and is grounds for termination from employment.
- U. The direct observation of the collection of a urine specimen is highly confidential, and no information will be released concerning the observation other than the fact that it was performed. All procedures will be conducted in a detached, objective manner.
- V. The collector will annotate the Custody and Control Form to indicate the specimen was collected under direct observation.
- W. When testing under "Reasonable Suspicion" provisions, the collector will ensure that the Custody and Control Form is marked to indicate "Reasonable Suspicion" testing conducted under "Direct Observation."
- X. The specimens and Custody and Control Forms are now ready for shipment to the state's contract laboratory. Copies of the Custody and Control Form are distributed as shown on each copy of the form.
  - Y. The specimens will be immediately prepared for shipment.

#### **Procedures for Alcohol Testing**

- A. Employers subject to this policy may choose either the breath test or the saliva test as the <u>initial screen</u> for alcohol.
- B. The breath test may be used for the initial screen and for confirmatory testing. When the breath test is used, it must be performed by a certified Breath Alcohol Technician and must be performed under the conditions of the USOE Drug/Alcohol Testing Statewide Contract and in accordance with Part 40, Title 49, Code of Federal Regulations as amended.
  - C. The saliva test must be administered under the following conditions:
- 1. Only the Q.E.D. A150 Saliva Alcohol Test, manufactured by STC Technologies, may be used. The product freshness date stamped on the package must not have expired.
- 2. The Q.E.D. A150 Saliva Alcohol Test may be used for <u>initial alcohol screening</u> under random, postaccident, return-to-duty, follow-up, and reasonable suspicion test conditions. It <u>may not</u> be used for confirmatory testing.
- 3. An initial positive test result (BAC greater than .001) using a Q.E.D. A150 Saliva Alcohol Test <u>must be confirmed</u> by the administration of a breath-alcohol test. In such an event, the drug/alcohol testing contractor servicing the USOE statewide contract must be notified immediately and a confirmatory breath test requested.
- 4. The confirmatory breath test must be administered no sooner than 20 minutes following the saliva test.
- 5. The CDL employee providing the specimen shall be removed from safety-sensitive duties until the confirmatory test result is received by the supervisor.



5. The Q.E.D. A150 Saliva Alcohol Test may be administered ONLY by persons certified by the Utah State Office of Education in the use of this instrument.

#### 108.07 Failure of Employee to Report to Collection Site

- A. If an employee fails to appear for a scheduled collection, the collector will immediately notify the Drug Program Coordinator.
- B. The Drug Program Coordinator will document the failure to appear in the employee's personnel file to include date, time, and location of the missed appointment.
- C. If the employee can document an acceptable reason for failing to appear for the scheduled collection, the supervisor will reschedule the employee's test.
- D. Failure of the employee to appear for the second collection appointment will be considered as a refusal to be tested if an acceptable reason for the failure cannot be verified. Accordingly, termination from district employment is mandatory.

#### 108.08 Failure of Employee to Provide Specimen

- A. If the employee fails to provide a sufficient quantity of urine, at least 45 milliliters, the following procedures will apply:
- 1. The employee will be given a reasonable period of time to provide a specimen. As a general rule, the employee will be allowed two hours or until the end of the shift, whichever is later.
  - 2. The employee will be asked to drink fluids to facilitate urination.
- 3. If, at the end of the waiting period, the individual still cannot provide a specimen of sufficient quantity, this inability will be recorded by the Drug Program Coordinator in the form of a memorandum for record.
  - 4. At this time, the employee will cease to perform safety-sensitive duties.
- 5. The Drug Program Coordinator will then take action to schedule an appointment for the employee to consult with a physician to determine the reason for the failure.
- a. If the physician concludes that the employee's justification is medically acceptable, the employee will be advised that he/she may return to service upon providing a specimen.
- b. If, on the other hand, the physician finds no medical basis for the failure to provide a specimen, the Drug Program Coordinator or District Supervisor will be so notified.
- 6. Upon report of "no medical basis," a refusal is assumed, and the District Supervisor will initiate termination action in accordance with the next section of this policy, "Refusal of Employee to Provide Specimen."



#### Refusal of Employee to Provide Specimen

A. An employee who refuses to submit to drug or alcohol testing under this policy is violating a state policy and will be immediately terminated from employment.

108.09

- B. The employee will be advised by the collector to report back to the District Supervisor.
- C. The collector will immediately notify the Drug Program Coordinator or District Supervisor and document the refusal in writing.
  - D. The District Supervisor or appropriate management official will initiate termination action.
- E. Notice of termination will be sent to the Pupil Transportation Specialist including the employee's name, social security number, and CDL number. In addition, one copy of the collector's written record of the refusal will be sent to the Pupil Transportation Specialist.

#### 108.10 Tampering With, Adulteration, or Substitution of Urine Specimens

- A. Should the collector, as a matter of professional judgment, believe the donor has tampered with, adulterated, or substituted a urine specimen, the collector will:
- 1. Request that the donor remain at the collection site, preferably in the presence of a second collector.
- 2. Immediately contact the Drug Program Coordinator to detail the reasons for this suspicion.
  - 3. Document these reasons in writing before proceeding further.
  - B. The Drug Program Coordinator or District Supervisor will:
- 1. Authorize a second collection under direct observation if the circumstances establish reasonable suspicion. In questionable cases, the Pupil Transportation Specialist may be consulted.
- 2. Document the conversation with the collector, including the collector's specific reasons for requesting observation and final decision, including rationale for this decision.
- C. Both specimens the first, suspect specimen <u>and</u> the second specimen will be clearly distinguished from each other by annotations made on the Custody and Control Forms. One will be marked "FIRST COLLECTION-SUSPECT," and the other will be marked "SECOND COLLECTION-OBSERVED."
  - 1. Both specimens will be sent to the laboratory for testing.
- 2. The Drug Program Coordinator will notify the MRO that TWO SPECIMENS for the individual donor are being sent in for testing, and the reasons for this action.
  - 3. The MRO will report on both the SUSPECT and the OBSERVED specimens.
- 4. Should the MRO confirm that the SUSPECT specimen was adulterated, substituted, or otherwise modified <u>and</u> that the OBSERVED specimen tested <u>negative</u>, the donor will be subject to discipline as determined by local district policy. Subsequent testing of an employee



found to have tampered with, adulterated, or substituted a specimen will be by direct observation.

- 5. Should the MRO confirm that the SUSPECT specimen was adulterated, substituted, or otherwise modified <u>and</u> that the OBSERVED specimen tested <u>positive</u>, termination from district employment is mandatory.
- D. The District Supervisor will inform the Pupil Transportation Specialist of all actions taken under this section of the policy within 48 hours of the conclusion of the actions taken, to include the name, social security number, and CDL number of the employee disciplined or terminated.

#### 108.11

#### **Acceptable Identification**

Acceptable identification includes a driver's license with photo, Utah state identification card with photo, department employee identification with photo, or student identification card with photo.

#### 109.00

#### **RANDOM TESTING**

#### 109.01

#### **Submission of Employee Lists**

- A. Each year in the months of October, January, April, and July, not later than the tenth working day of the month, the Drug Program Coordinator in each school district will submit an update to its list of covered employees, as defined in Paragraph 102.00 of this policy, to the Pupil Transportation Specialist.
- B. Each October, January, April, and July, not later than the fifteenth working day, the Pupil Transportation Specialist will forward the updated lists described in Paragraph A, above, to the state's testing contractor.

#### 109.02

#### **Testing Rates**

- A. Commencing with the 1994-95 school year, the minimum annual percentage rate for random alcohol testing is 25 percent of the average number of safety-sensitive positions of record in the state as of October 1 of each year.
- B. Commencing in February 1995, the minimum annual percentage rate for random controlled substances testing is 50 percent of the average number of safety-sensitive positions of record in the state as of October 1 of each year.
- C. Testing rates may be modified upward or downward by the Administrator of the Federal Highway Administration depending upon the violation rate experienced in the school transportation industry and as approved by the Secretary of Transportation.
- D. The testing rates established above apply to the statewide population of covered positions taken collectively and are not calculated for districts individually.



#### **Employee Identification**

- A. The testing contractor will generate a single random test list for the entire state each calendar quarter. Each district will then be notified as to which of its employees have been selected for random drug testing during the quarter. Under no circumstances will an employee not on the list be tested. The list will contain the following information for each employee selected:
  - 1. Name of employee.
  - 2. Occupational title.
  - 3. Social security number.
  - 4. Gender.
  - 5. Organization code.
  - 6. Duty location or facility address.
- B. The list will contain the name and phone number of the Drug Program Coordinator. Each list will also provide the name and mailing address for the MRO.

#### 109.04 Contractor Notification and Collection Scheduling

- A. The contractor will jointly decide with each district as to testing locations.
- B. The contractor will then carry out all testing in coordination with each district Drug Program Coordinator.

#### 109.05

#### **District Notification**

Approximately one week prior to each collection, the contractor will provide the school district or contract carrier with a list of employees selected for testing. The list will then be forwarded to the Drug Program Coordinators. When a Site Coordinator is used, the Drug Program Coordinator will provide a copy of the list to the Site Coordinator upon his/her arrival on the day of testing.

#### 109.06

#### Facility/Site Notification

If a large number of tests are to be administered on a single day at one testing site, the Drug Program Coordinator or a Site Coordinator may need to coordinate site usage and assist the collector at the testing site. Otherwise, employees should be expected to report for testing on their own.

#### 109.07

#### **Supervisor Notification**

- A. The Drug Program Coordinator will notify the selected employee or that employee's immediate supervisor no earlier than three hours prior to the collection. All scheduling will be arranged in close coordination with the collector.
- B. In situations where the employee's immediate supervisor is unavailable, the next higher management official will be contacted.



- C. The Drug Program Coordinator will provide the supervisor with any information to be conveyed to the employee.
- D. The Drug Program Coordinator will annotate the test list to show the date and time the supervisor was contacted.

#### **Employee Notification**

- A. Approximately three hours prior to the collection, the supervisor will verbally and privately inform the employee that he/she has been randomly selected for drug testing by urinalysis, breath-alcohol measurement, or both.
- 1. The employee will be clearly informed of the time and location of the test and will be instructed to take appropriate photo identification.
- 2. Acceptable identification includes a driver's license with photo, Utah state identification card with photo, department employee identification with photo, or student identification card with photo.
- B. Every effort will be made by the Drug Program Coordinator to personally provide the above information to the employee to avoid any misunderstandings. In addition, a copy of "Random Drug Testing Program Checklist for Employees" (see Paragraph 111.00) will be given to each employee selected for random testing.
- C. The Drug Program Coordinator will be knowledgeable about the drug testing program and will be able to provide information in response to employee questions that may extend beyond the information provided in written notices.
- D. Intermediate supervisors will immediately report to the Drug Program Coordinator any problems encountered during employee notification. These problems will be recorded on the test list by the Drug Program Coordinator.
- E. When an employee selected for random testing is unavailable for legitimate reasons (working different shift, travel, leave, etc.), the Drug Program Coordinator will annotate the list indicating the reason and the name of the supervisor who provided the information.
- F. The official test list will be annotated, signed, dated, and securely filed by the District Supervisor.



# RANDOM DRUG TESTING PROGRAM CHECKLIST FOR SUPERVISORY PERSONNEL

Some employees of your school district have been selected for random testing for controlled substances, or alcohol, or both. Please be assured that the selection of these employees in no way implies that the Utah State Office of Education has reason to suspect illegal use of these substances in your district. The process by which employees are selected uses a computer program. All eligible employees in the state are listed in random order and a preset percentage are notified each calendar quarter to report for testing. Some individuals whose names appear on the list may be employed by your district. If an employee of your district is unavailable for testing, the next employee of your district on the list should be notified to report for testing. This process continues until the predetermined number of tests for that quarter are completed or the list for that quarter is exhausted, whichever comes first. Please review previously distributed materials relating to the testing program and read the checklists to familiarize yourself with the collection process. If you have previously experienced testing at your facility and are already familiar with the process, review the information so that you might provide advice to others who need assistance.

To preserve the confidentiality of the random test list, the contractor provides the list to the District Supervisor only a few days before testing begins. On this test list, you will find the names of employees eligible for testing, the time period for testing, and the predetermined number to be tested during the quarter. All information relating to the test list <u>must be kept confidential</u>.

#### INITIAL COORDINATION

Approximately three days before random testing commences, the testing company under contract to the state will notify the districts's Drug Program Coordinator and will provide the Coordinator with a list of employees to be tested and the site or sites at which they will be tested.
After determining the number of employees on the list at each testing location, ensure that the testing can be accomplished within the test day. Any potential problems should be immediately reported to the Pupil Transportation Specialist.
Contact the testing contractor as often as necessary to coordinate testing. You should discuss any special security or other potential building obstacles.
Ensure that the collector has the name and phone number of a contact at the facility.
With the collector, establish time of arrival, number of tests targeted, and projected length of time involved in testing.
Inform the collector of the availability, location, and a telephone number for the District Supervisor and the Drug Program Coordinator during the testing period.
The Drug Program Coordinator or a management level designee should serve as Site Coordinator if a Site Coordinator is used.
The Drug Program Coordinator should discuss the entire testing plan and timetable with the Site Coordinator(s).
Ensure that the Facility Manager and the Site Coordinator are in communication.



On testing day, the Site Coordinator should contact the Facility Manager approximately two hours before testing is scheduled to begin.
All tests must be conducted under circumstances that ensure the employee's privacy and dignity. Information relating to the test lists; e.g., names of employees, number of employees tested, etc., must be kept confidential and will not be shared with anyone.
EMPLOYEE COMMUNICATIONS
Approximately three hours prior to the collection, inform the employee verbally, and privately, that he/she has been identified through a random selection process for testing for controlled substances, or alcohol, or both. Clearly inform the employee as to the time and location to report for testing and instruct him/her to take photo identification to the test site.
Give the CHECKLIST FOR EMPLOYEES to each scheduled employee. This checklist provides helpful information about the collection process.
Employees are normally scheduled for testing at the collection site at 10-minute intervals. Coordinate any scheduling changes necessary to maintain work operations with the contractor. Do not make any unilateral changes to the test list.
Immediately report any problems encountered during employee notification to the Drug Program Coordinator or District Supervisor. Employees who fail to cooperate with the collection procedures will be subject to disciplinary action consistent with this policy and district regulations. Guidance is available from your district office or the Pupil Transportation Specialist in these instances.
PROCEDURAL GUIDELINES
The official test list is maintained by the Site Coordinator during collection. Under no circumstances will a test be administered to an employee <u>not</u> listed.
Ensure that tests can be conducted under circumstances that ensure privacy and dignity for employees.
Immediately report any problems encountered during the collection process to the Drug Program Coordinator. If you have any questions, call the Drug Program Coordinator, District Supervisor, or the Pupil Transportation Specialist.
The collection will be performed by a contractor who will ensure the process is properly administered. Advise employees to be prepared to provide a urine specimen and a breath specimen or, if applicable, an employer-administered saliva test at the scheduled collection time.
Upon arrival at the facility, the collector will provide the official test list to the Site Coordinator. The test list contains the names of all employees in your organization who are eligible for random testing. From that list, a predetermined number will be tested. It is unlikely that everyone on the list will be available for testing on a given test day. Some employees will not be available for legitimate reasons such as shift work, training, leave, etc. Ensure that the test list is annotated to accurately reflect who is, and is not, tested.



Tests are scheduled to interfere as little as possible with normal operations. If a situation related to testing should arise that would seriously affect work operations, the Drug Program Coordinator and contractor should cooperate in rescheduling the test.
When an employee selected for random testing is unavailable for legitimate reasons (e.g., working different shift, travel, leave, etc.), the random test list must be annotated to indicate the reason for that employee not being tested. Once an employee has been notified of testing, he/she may be excused only for a verifiable emergency and must then be rescheduled for testing.
If an employee who is notified to report for testing is unable to provide a sufficient quantity of urine, the Drug Program Coordinator must be notified. The employee will be given a reasonable period of time to provide a specimen. As a general rule, the employee will be allowed a minimum of two hours to provide a specimen. During this time, the employee should remain at the collection site and be instructed to drink at least eight ounces of liquid each half hour. If the Site Coordinator determines that the employee is essential to work operations, he/she may be allowed to return to the worksite while waiting to provide a specimen. The Drug Program Coordinator must be kept abreast of the situation and the employee should be directed to continue to drink liquid. If, at the end of the waiting period, the employee still cannot provide a specimen, the collector will notify the Drug Program Coordinator who will advise the employee to consult with a physician as required in Section 108.08 of this policy.
At the conclusion of the day's testing, the collector will verify that every name on the list has been clearly and properly annotated to show that the test(s) were or were not conducted. The collector will sign, date, and immediately return the list to the Drug Program Coordinator. No test lists will be maintained other than by the testing contractor, the District Supervisor, or the Pupil Transportation Specialist.



# RANDOM DRUG TESTING PROGRAM CHECKLIST FOR EMPLOYEES

You have been randomly selected for testing for controlled substances by urinalysis or alcohol by breath-alcohol measurement, or both. Please be assured that your selection for such testing in no way implies that the district or the Utah State Office of Education has any reason to suspect violations on your part. The process by which you have been selected uses a computer program, and all eligible employees in the state are listed in a random order. During each testing period, a set percentage are notified to report for testing. If an employee is unavailable for testing, the next employee on the list is notified to report for testing. This process continues throughout the testing period until the predetermined number of tests for that testing period are completed or the list is exhausted, whichever comes first. Please take a few minutes to read the following requirements.

- 1. Present required photo identification to the collector.
- 2. When instructed by the collector, complete the Custody and Control Form. You are <u>not</u> required to provide any information about medication you are taking on this form. Should you test <u>positive</u>, you will be allowed to provide information to the Medical Review Officer (MRO) about any prescription or over-the-counter drugs you are using. Any information given is held in strictest confidence by the MRO.
- 3. Remove any unnecessary outer garments, (coat, jacket, etc). All personal belongings (purse, briefcase, etc.) must remain with outer garments. You may retain your wallet.
- 4. When instructed by collector, wash and dry your hands.
- 5 You may provide the specimen in the privacy of a stall or otherwise partitioned area that allows for individual privacy. It will be necessary for you to provide a specimen of at least 45 milliliters. If you are unable to provide a sufficient quantity, you will be given a reasonable period of time to provide an adequate specimen. As a general rule, you will be allowed a minimum of two hours in which to provide the specimen. If at the end of the waiting period you still cannot provide a specimen, you will be excused from testing. In addition, a consultation with a physician will be arranged, at which time a determination will be made as to whether a legitimate medical reason exists to explain your inability to provide a specimen. If a valid medical reason for the failure exists, you will be rescheduled for testing at a later date. If the physician finds no medical explanation for your inability to provide the specimen, your failure to provide the specimen will be treated as a refusal to provide the specimen.
- 6. You should observe the entire collection procedure.
- 7. When instructed, read, sign, and date the statement certifying that the specimen in the bottles is yours and came from your body at the time of collection.
- 8 Note the temperature reading on the bottles and verify that the temperature was correctly recorded by initialing in the proper space on the form.
- 9. If you have been randomly selected for the **ALCOHOL** test in addition to the urinalysis test, the collector will explain the use of the breath-alcohol measuring device to you.
- 10. If you have any questions, share them with the Site Coordinator or your District Supervisor.



# REASONABLE SUSPICION TESTING

### 112.01

# **Determination of Reasonable Suspicion**

- A. Reasonable suspicion testing is authorized when management believes an employee is using controlled substances or alcohol in violation of state law or district or state policies.
- B. Reasonable suspicion does not require certainty, but neither are mere "hunches" sufficient to meet this standard. District Pupil Transportation Supervisors, other district personnel, and contract carrier managers who are certified by the USOE Pupil Transportation Specialist as having met the training requirements of the Omnibus Transportation Employee Testing Act of 1991 may implement reasonable suspicion testing procedures. Other employees of the school district may recommend reasonable suspicion testing under authority of the Omnibus Act, but the order for testing may emanate only from individuals so certified.
- C. Local district policy may require that additional members of the district management team be consulted prior to the implementation of this authority. Nevertheless, ordering the test remains the sole responsibility of the person in the school district specifically trained and certified to do so. Regardless of district reporting procedures, any incident calling for the use of this authority will be immediately reported to the USOE Pupil Transportation Specialist, citing the circumstances and course of action contemplated by the district.
- D. For purposes of this type of testing, reasonable suspicion that an employee uses illegal controlled substances or abuses alcohol may be based upon specific, contemporaneous, articulable observations concerning the appearance, behavior, speech, or body odors of the employee observed during, just preceding, or immediately after the period of the work day that the employee is required to perform safety sensitive duties. These may include, but are not limited to:
- 1. Observable phenomena, such as direct observation of drug use or the physical symptoms of being under the influence of alcohol or controlled substances.
  - 2. A pattern of abnormal conduct or erratic behavior.
- 3. The identification of an employee as the focus of a criminal investigation into use, possession, or trafficking in illegal controlled substances.
- 4. Evidence that the employee has tampered with, adulterated, or substituted a specimen.

# 112.02

### **Documentation**

- A. Documentation will be developed describing the circumstances that constitute reasonable suspicion. A written record will be made of the observations leading to a controlled substance or alcohol reasonable suspicion test and will be signed by the person who made the observations within 24 hours of the observed behavior, or before the results of the test are received, whichever is earlier.
- B. This documentation will be retained in a secure, confidential file maintained in the district office, transportation office, or other system of records, as determined by local district policy. If disciplinary action is taken as a result of a positive test, such discipline will be documented as part of the employee's personnel record in accordance with district policy. Any discipline that



affects the Commercial Driver's License of the employee will be reported to the Pupil Transportation Specialist.

### 112.03

### **Contractor Notification**

- A. The Drug Program Coordinator will notify the collector immediately when a determination is made by management to conduct reasonable suspicion testing. The notification will include:
  - 1. Name of employee.
  - 2. Occupational title.
  - 3. Social security number.
  - 4. Gender.
  - 5. Organizational code.
  - 6. Duty location or facility address.
- B. The collector will respond as expeditiously as possible after notification by the Drug Program Coordinator and in accordance with contractual agreements.
- C. Requests for reasonable suspicion testing may occur at any time or day of the week and at any location.
- D. The collector will either (a) contact the Drug Program Coordinator or appropriate management official immediately upon arrival to confirm the place and time of testing, or (b) advise the Drug Program Coordinator as to the place and time the employee is to report for testing. This does not preclude the Drug Program Coordinator and the collector from agreeing ahead of time on a mutually acceptable site at which the testing can be performed.

### 112.04

# **USOE Notification**

Concurrent with collector notification, the Drug Program Coordinator will notify the Pupil Transportation Specialist that reasonable suspicion testing procedures have been implemented. If such procedures are implemented outside of normal business hours, this notification will be made as early as possible the following business day. It is the responsibility of the Drug Program Coordinator to ensure that the Pupil Transportation Specialist is notified each time reasonable suspicion testing procedures are implemented.

# 112.05

# **Supervisor Notification**

- A. In the larger districts, where the District Supervisor and the Drug Program Coordinator may be different individuals, the District Supervisor will in all cases be notified that testing has been requested.
- B. The Drug Program Coordinator will provide supervisors with the estimated time and location of collection and any necessary information to be conveyed to the employee.

# 112.06

# **Employee Notification**

A. The supervisor or management official will provide the employee with specific written notice that he/she is being tested under reasonable suspicion and instruct the employee to take



acceptable photo identification to the test site.

- B. A sample letter to the employee is provided at the end of this Section. At a minimum, the written notice will include:
- 1. A precise, detailed statement describing all relevant circumstances that led to the decision to conduct reasonable suspicion testing.
- 2. Assurance that the testing procedures are tightly controlled in accordance with SAMHSA guidelines, that the test used to confirm the use of illegal controlled substances is highly reliable, and that test results will be handled with maximum respect for individual confidentiality, consistent with safety and security.
- 3. Notice of the opportunity and procedures for submitting supplemental medical documentation to the MRO  $\underline{i}f$ , and only  $\underline{i}f$ , the test results are <u>positive</u>.
- 4. The consequences of a confirmed positive result or refusal to be tested, including possible disciplinary action.
  - 5. The date, time, and location for the test.
- 6. Advisement that the specimen will be collected under direct observation, if warranted.
- 7. A clear statement of the availability of, and the district's policy concerning, professional drug abuse counseling, referral services, rehabilitation programs, employee assistance programs (if any), and the district's policy regarding the responsibility for payment for such services.
- C. The Drug Program Coordinator will be knowledgeable about the drug testing program and will be able to provide basic information in response to employee questions.
- D. The Drug Program Coordinator will be advised immediately of any problem encountered during employee notification that would preclude testing. It is the Drug Program Coordinator's responsibility to ensure that the employee has received proper written notification from a qualified individual.

### 112.07

# **Collection Procedures**

Unobserved collection procedures will be used for all tests conducted under "Reasonable Suspicion" conditions unless the Drug Program Coordinator specifically orders Observed Collection. See "Procedures for Unobserved Urine Collection," Paragraph 108.04 of this policy.

# 112.08 Failure of Employee to Report to Collection Site

- A. If an employee fails to appear for a scheduled collection, the collector will immediately notify the Drug Program Coordinator by telephone who will, in turn, immediately contact the District Supervisor.
- B. If the failure to appear cannot be satisfactorily explained, the District Supervisor will initiate appropriate disciplinary action in accordance with "Failure of Employee to Report to Collection Site," Paragraph 108.07 of this policy.



# 112.09 Employee Refusal to Provide Specimen at the Collection Site

In the event an employee refuses to provide a specimen, the Drug Program Coordinator will contact the District Supervisor who will initiate appropriate action in accordance with "Refusal of Employee to Provide Specimen." Paragraph 108.09 of this policy.

# 112.10 Tampering With, Adulteration, or Substitution of Specimens

- A. Should the collector, in his/her professional judgment, believe the employee has tampered with, adulterated, or substituted the specimen, the collector will:
  - 1. Document the observation on the Custody and Control Form.
  - 2. Contact the Drug Program Coordinator to explain the details concerning the incident.
  - B. The Drug Program Coordinator will take the following action:
- 1. Authorize a second collection, under direct observation, and instruct the collector to forward both specimens to the testing laboratory. In questionable cases, the Drug Program Coordinator may wish to consult the Pupil Transportation Specialist.
- 2. If the employee has been released, contact the employee's immediate supervisor and request that the employee be instructed to return to the collection site.
- 3. Document the collector's phone call, reasons for requesting an observed test, and final decision, including rationale for this decision.
- 4. When appropriate, the Drug Program Coordinator or District Supervisor will initiate disciplinary action in accordance with "Tampering With, Adulteration, or Substitution of Urine Specimens." Paragraph 108.10 of this policy.



### SAMPLE LETTER

# NOTICE TO EMPLOYEE OF REASONABLE SUSPICION DRUG TESTING

TO: Employee

FROM: Supervisor or Management Official

DATE:

SUBJECT: Notice of Reasonable Suspicion Testing for Illegal Drugs or Alcohol

Pursuant to the State's Drug-Free Workplace Policy (Utah Code at 34-41-101) and the Omnibus Transportation Employee Testing Act of 1991, the \_\_\_\_\_\_ School District has initiated a program to achieve a drug-free workplace. Testing employees in safety-sensitive positions for illegal drug and alcohol use is one part of that program.

It has been determined by agency officials that sufficient grounds exist to authorize collection of a [urine] or [breath] specimen from you on the basis of reasonable suspicion. This test is requested since management has formed a reasonable belief that you are using [controlled substances] or [alcohol] in violation of state and district policy. Collection procedures under reasonable suspicion testing will require you to provide a [urine] or [breath] specimen under unobserved conditions unless otherwise specified.

Note: At this point in the letter, the supervisor or management official <u>must</u> describe all relevant circumstances which formed the basis for the decision to conduct reasonable suspicion testing. If substantial related documentation is required, it may be attached to the letter and referenced in the body of the letter.

For drugs: [Controlled substances testing for the District is performed through urinalysis by an independent contract laboratory certified by the Substance Abuse Mental Health Services Administration (SAMHSA), a branch of the U.S. Department of Health and Human Services. The testing method incorporates scientific and technical procedures necessary to ensure reliable and accurate results. SAMHSA certification provides for strict quality control procedures. These procedures include an initial screen of the urine specimen you provide for drugs and confirmation by Department of Transportation approved methods]. For Alcohol: [Testing for alcohol is by breath analysis conforming with Part 40 of Title 49, Code of Federal Regulations].

For drugs: [To ensure that the specimen collected from you is not accidently confused with any other specimen, strict procedures will be used when collecting and transferring the specimen. The total of these procedures is known as the chain of custody. The test results from your specimen will be handled with maximum respect for individual confidentiality consistent with safety and security. A confirmed positive test result reported by the laboratory will be reviewed by the state's Medical Review Officer before a determination is made that you have used illegal drugs. If your specimen tests positive, you will be given an opportunity to advise the Medical Review Officer of all prescription and over-the-counter drugs that could affect the outcome of the drug test and which may be identified through the confirmation procedure].

If by means of this test or any other means, it is determined that you are [using illegal controlled substances] or [abusing alcohol] off duty, you will be provided information about assistance programs for counseling or rehabilitation.



NOTE: At this point in the letter, the school district should clearly state its policy concerning counseling and rehabilitation programs, Employee Assistance Program (if any), and its policy regarding financial responsibility for such services.

If you are an employee in a safety-sensitive position and it is determined that you are using illegal controlled substances off duty, you will be assigned to non-safety-sensitive duties, if such duties exist. You may be returned to safety-sensitive duties when a determination is made that such action would not pose a danger to public health or safety. In addition, if a determination is made that you are using illegal controlled substances off duty, you will be subject to unannounced follow-up testing for a period of five years after your return to safety-sensitive duties or completion of a rehabilitation/abatement program, whichever is later. Refusal to enter or successfully complete a rehabilitation/abatement program will be grounds for termination from district employment. If you test positive a second time as a result of any subsequent test or a second determination of illegal drug use by you is made, termination from district employment is mandatory.

Refusal to submit to testing or failure to cooperate with the collection procedures will be grounds for disciplinary action, including termination from district employment.

If you have any questions after providing the urine or breath specimens, please contact your district Drug Program Coordinator.



# PREEMPLOYMENT TESTING

All applicants for safety-sensitive positions will be tested for the five drugs prohibited under this policy prior to the first time they perform safety-sensitive duties. This includes current employees in noncovered positions who are applying for safety-sensitive positions and all external applicants for safety-sensitive positions. Preemployment testing DOES NOT INCLUDE testing for alcohol.

# 114.01

# **Exemptions**

- A. A school district may exempt an applicant from preemployment **controlled substances** testing if:
- 1. The employee has participated in a drug testing program that meets the requirements of this policy within the previous 30 days, and
  - 2. While participating in that program,
- a. Was tested for controlled substances within the past six months (from the date of application), or
- b. Participated in a random controlled substances testing program for the previous 12 months (from the date of application), and
- c. The district ensures that no prior employer of the applicant of whom the district has knowledge has records of a violation of the controlled substances misuse rules of another agency within the previous six months.
- 3. In order to waive preemployment testing for an applicant under this rule, a district must contact the previous employer(s) of the applicant and document:
  - a. Name and address of the previous employer.
  - b. Verification that the applicant participated in the program.
- c. Verification that the program complies with Part 40 of Title 49, Code of Federal Regulations.
- d. Verification that the applicant is qualified under Part 382 of Title 49, Code of Federal Regulations, including that the driver has not refused to be tested for alcohol and controlled substances.
- e. The date that the applicant was last tested for alcohol and controlled substances and the results of those tests.
- B. An Individual holding the CDL license and temporarily assigned to a safety-sensitive position will be subject to all testing requirements as though permanently assigned to the position.



### **District Notification**

The district office will notify the District Supervisor or Drug Program Coordinator as soon as possible when it has been determined that an applicant or employee is to be scheduled for drug and alcohol testing.

- A. Testing is restricted to individuals tentatively selected for safety-sensitive positions.
- B. The tests should be the last action taken prior to the offer of employment.
- C. This notification to the District Supervisor or Drug Program Coordinator will include:
  - 1. Name of applicant or employee.
  - 2. Occupational title.
  - 3. Social security number.
  - 4. Gender.
  - 5. Organization code.
- 6. Recommended date and location for testing (most often the home area of the applicant or employee).

### 114.03

### **Contractor Notification**

- A. The Drug Program Coordinator will notify the contractor (collector) of the above requirements.
  - B. This notification may be verbal, followed up by a written confirmation.
- C. The Drug Program Coordinator will provide the appropriate information concerning the collector to the district office so it may inform the applicant or employee.

# 114.04 Test Scheduling and Applicant Notification

- A. The district office or the Drug Program Coordinator will provide to the applicant or employee the name, location, and phone number of the testing contractor and a time frame for completing the preemployment test.
- B. District policy will determine whether the district or the applicant bears the cost of the initial preemployment test.
- C. The applicant or employee will contact the testing contractor to arrange a date, time, and place for the preemployment test. This must be accomplished within the time frame provided by the district office.
- D. Applicants (potential new hires or current employees applying for a safety-sensitive position from a non-safety-sensitive position) who fail to report for testing or fail to provide a specimen at the collection site will be considered to have withdrawn the application for the safety-sensitive position and will not be given further consideration.



### **Collection Procedures**

Unobserved collection procedures will be followed for all applicants. See "Procedures for Unobserved Urine Collection," Paragraph 108.04 of this policy.

# 114.06

# Suspected Tampering With, Adulteration, or Substitution of Specimen

- A. Collection personnel who suspect that an applicant has tampered with, adulterated, or substituted a specimen will report this suspicion to the Drug Program Coordinator who will follow procedures under "Tampering With, Adulteration, or Substitution of Urine Specimens," Paragraph 108.10 of this policy. If it is established that the applicant tampered with, adulterated, or substituted a specimen, the application may be rejected.
- B. If, due to unique circumstances, the district chooses not to reject the application outright, allowing the applicant to retest, the district may require the applicant to bear the cost of the retest.

### 115.00

### POSTACCIDENT TESTING

#### 115.01

#### Covered Events

Testing for the influence of controlled substances and alcohol will be conducted following an accident when:

- A. The accident involves the loss of human life, or
- B. The driver covered under this policy receives a citation under state or local law for a moving traffic violation arising from the accident, if the accident involved:
- 1. Bodily injury to any person who, as a result of the injury, immediately receives medical treatment away from the scene of the accident, or
- 2. One or more vehicles incurring disabling damage as a result of the accident, requiring the motor vehicle to be transported away from the scene by a tow truck or other motor vehicle, or
- C. Involves accident-related circumstances that meet the "reasonable suspicion" criteria outlined in Paragraph 112.01D of this policy, or
- D. In the absence of criteria listed above, and by mutual agreement between the driver involved in the accident and the supervisor of the driver, a test is considered advisable.

The table below denotes when postaccident testing is required under Paragraphs A and B (1) and B(2).



# Table for Determining Need for Postaccident Testing Under Paragraphs A and B(1) and B(2)

Type of Accident Involved	Citation issued to a covered driver	Tests must be performed
Human Fatality	YES NO	YES YES
Bodily injury with immediate medical treatment away from the scene	YES NO	YES NO
Disabling damage to any motor vehicle requiring tow-away	YES NO	YES NO

# 115.02 Determination That Drug/Alcohol Testing Will be Conducted

- A. In some districts, the positions of District Supervisor and Drug Program Coordinator may be held by the same individual while in other districts they may be held by different individuals. This section of the policy requires that certain duties be performed by the **District Supervisor** following an accident. Therefore, if the two positions are held by different individuals, the duties assigned to the **District Supervisor** in this section may not be performed by the Drug Program Coordinator.
- B. Following a determination that the accident qualified as a covered event, the District Supervisor will take all practical steps to identify each employee whose work performance or behavior may have contributed to the accident.
- C. After identification of each employee as specified in Paragraph B, above, the District Supervisor will exclude any employee from testing when specific and objective information collected in the investigation of the accident shows that the employee's work performance at or about the time of the accident could not have been a contributing factor.
- D. Employees who management believes may have contributed to an accident or who were involved in an accident that meets the criteria established in Section 115.01 of this policy will be subject to drug and alcohol testing.
- E. The decision to order testing will be made by the District Supervisor in consultation with the Drug Program Coordinator if these positions are held by different individuals. In any event, the District Supervisor is charged with rendering this decision.
- F. An employee who is subject to postaccident testing will remain readily available for testing unless the employee must leave to seek medical assistance. If an employee does not remain readily available for such testing, and the cause of the employee's absence is not related to the seeking of medical assistance, refusal to be tested may be inferred.
- G. No employee required to undergo postaccident testing will consume alcohol for eight hours following the accident or until undergoing the test, whichever is first.
- H. No employee will be subject to testing until the actions specified in Paragraphs B and C, above, are satisfied.



- I. The process of determination specified in Paragraphs B and C, above, must be completed, the proper notification must be given the employee, and procedures for scheduling urine and breath sampling must be started as soon as possible after notice by the District Supervisor of an accident that qualifies as a covered event. The employee may be given verbal notification at the time of the accident with a follow-up letter of formal notification. If possible, the urine and breath samples will be collected not later than two hours after the employee has been released from the scene of the accident by law enforcement personnel.
- J. The District Supervisor will document the reasons for failure to accomplish alcohol and drug testing of individuals within two hours of release from the scene if determination is made that testing is necessary. This documentation must remain on file in the district's confidential drug testing files for a period of five years.
- K. The results of blood, breath, or urine tests conducted by federal, state, or local law enforcement agencies while conducting accident investigations may be used to meet the requirements of this Section.
- L. Alcohol testing **may not** be initiated later than eight hours after the time of the accident's occurrence as shown on the police agency accident report.
- M. Drug testing **may not** be initiated later than 32 hours after the time of the accident's occurrence as shown on the police agency accident report.

### **Contractor Notification**

- A. The Drug Program Coordinator will notify the contractor immediately after a determination is made to conduct postaccident testing. The notification will include:
  - 1. Name of employee.
  - 2. Occupational title.
  - 3. Social security number.
  - 4. Gender.
  - 5. Organizational code.
  - 6. Duty location/facility address.
  - 7. Designated collection site.
  - 8. An approximate time of arrival.
- B. The collector or clinic will respond by conducting the tests within two hours and by shipping the specimens to the lab the same day.
- C. Requests for postaccident testing may occur at any time or day of the week and at any location.
- D. The collector will contact the Drug Program Coordinator or appropriate management official to confirm the date and time that the specimen was collected and shipped to the lab.

# 115.04

# **District Notification**

A. Concurrent with contractor notification, the Drug Program Coordinator will verbally notify the district office that postaccident procedures have been initiated.



- B. If such procedures are implemented outside of the normal business hours of the district office, this notification will be made as early as possible the next business day.
- C. It is the responsibility of the District Supervisor to promptly notify the Pupil Transportation Specialist at the Utah State Office of Education.

# **Supervisor Notification**

- A. If the Drug Program Coordinator and the District Supervisor are separate individuals, the district employee who first becomes aware of the accident will notify either the Drug Program Coordinator or the District Supervisor. In any event, the District Supervisor will make the final decision as to whether testing will be performed, but then may direct the Drug Program Coordinator to initiate testing procedures.
- B. The District Supervisor or Drug Program Coordinator will provide the employee's immediate supervisor with the estimated time and location of collection and any other information that needs to be conveyed to the employee, or may convey it directly to the employee.

# 115.06

### **Documentation**

- A. Documentation will be developed describing the circumstances that justified postaccident testing.
- B. This documentation will be retained in the adverse action file maintained by the District Supervisor or other system of records as specified by district policy, or will be destroyed, if appropriate.
- C. If disciplinary action is taken, documentation will appear in the employee's file in accordance with the "General Regulations" of this policy, Paragraphs 107.00 to 107.08.

# 115.07

# **Employee Notification**

- A. After the determination that an accident or other occurrence qualifies as a covered event, the identification of each employee who management believes may have contributed to the covered event, and the decision by the proper management official that the identified employee(s) can not be excluded, the employee(s) will be provided notification that testing is required. Employee(s) may be given verbal notification that testing is required, and this will be followed up with a letter.
- B. Individuals to be tested will be removed from safety-sensitive duties until the results of the tests are received.
- C. The supervisor or management official will instruct each employee to take acceptable photo identification when reporting for testing.
- D. A sample letter is provided in Paragraph 116.00 of this policy. At a minimum, the letter should include:
  - 1. The reasons for the tests, consistent with federal, state, and district policies.



- Assurance that the quality of testing procedures is tightly controlled in accordance with SAMHSA guidelines, that the tests used to confirm use of illegal drugs and alcohol are highly reliable, and that test results will be handled with maximum respect for individual confidentiality, consistent with safety and security.
- 3. Notice of the opportunity and procedures for submitting supplemental medical documentation that may support a legitimate use for a specific drug in the event of a verified positive test to the MRO.
- 4. The consequences of a confirmed positive test result or refusal to be tested, including possible disciplinary action.
- 5. The availability of drug abuse counseling and referral services and the conditions set forth in district policy for payment of such services.
  - 6. The date, time, and location for the test.
- E. The supervisor will be knowledgeable about the drug testing program and should be able to provide information in response to basic employee questions about the program.
- F. Communication among the district's supervisory staff, which would include foremen and first-line or midlevel managers, must be effective so that any of these supervisors can immediately report to the District Supervisor or Drug Program Coordinator either in person or by telephone any problems encountered during employee notification that would prevent testing. The District Supervisor is ultimately responsible for ensuring that the employee has received proper notification.

### **Collection Procedures**

Routine "Unobserved Collection" procedures as described in this policy will be followed unless sufficient justification for testing under "Direct Observation" can be documented. The Custody and Control Form will be annotated in the proper block as to the type of test being administered. As in all cases, "Reasonable Suspicion" testing may only be ordered by a district employee with the qualifications stated in Paragraph 112.01B of this policy.



### **SAMPLE LETTER**

# NOTICE TO EMPLOYEE SUBJECT TO POSTACCIDENT TESTING FOR ALCOHOL AND CONTROLLED SUBSTANCES

TO:

**Employee** 

FROM:

District Supervisor

DATE:

SUBJECT: Notice of Postaccident Testing for Alcohol and Controlled Substances

Pursuant to the Drug-Free Workplace Act of 1988 and the Omnibus Transportation Employee Testing Act of 1991, the State of Utah initiated a comprehensive program to achieve a drug-free workplace. This program is set forth in the State of Utah Drug Free Workplace Policy, the Utah State Board of Education's Drug Testing Policy, and in \_\_\_\_\_\_\_ School District policies. In conformity with federal guidelines and these policies, management has determined that sufficient grounds exist to authorize collection of a urine or breath specimen from you based on your role in an accident or occurrence which qualifies as a covered event. You may not perform safety-sensitive duties until the results of the tests are reported. Accordingly, you will be assigned non-safety-sensitive duties temporarily.

Note: At this point in the letter, the supervisor or management official <u>must</u> describe all relevant circumstances upon which the decision to conduct postaccident drug and alcohol testing was based.

Your urine specimen will be analyzed by an independent contract laboratory certified by the Substance Abuse Mental Health Services Administration (SAMHSA), a branch of the federal Department of Health and Human Services. The testing method incorporates scientific and technical procedures necessary to assure that results are highly reliable and accurate. SAMHSA certification provides for strict quality control procedures. These procedures include an initial screen of a urine sample for drugs and confirmation by chemically independent methods approved by the U.S. Department of Transportation. Testing for alcohol is by breath analysis conducted by a certified Breath Alcohol Technician.

Strict control procedures will be used when collecting and transferring the urine specimen. The test results from your specimen will be handled with maximum respect for individual confidentiality consistent with safety and security. If a positive test result is reported by the laboratory, it will be reviewed by the state's Medical Review Officer before any determination is made regarding your use of illegal controlled substances. If your specimen tests positive, you will be given an opportunity to list all prescription and over-the-counter drugs that could affect the outcome of the drug test.

If a confirmed positive test result shows that you were using illegal controlled substances, or if you had a breath-alcohol concentration (BAC) reading in excess of standards established by state policy at the time of the covered event (accident), you will be subject to disciplinary proceedings set forth in the policy.

If you are assigned to a safety-sensitive position and a confirmed, positive test shows that you are using illegal controlled substances, or if you have a BAC reading in violation of policy,



your employment may be terminated or you may be assigned to non-safety-sensitive duties. If you are returned to safety-sensitive duties after a determination is made that your return to those duties would not pose a danger to public health or safety, you will be subject to unannounced follow-up testing for a period of five years. In addition, you may be required to complete a rehabilitation/abatement program. Refusal to enter or successfully complete a rehabilitation/abatement program, if required, will be grounds for termination from district employment.

NOTE: At this point in the letter, the school district should clearly state its policy concerning counseling and rehabilitation programs, Employee Assistance Program (if any), and its policy regarding financial responsibility for such services.

If you test positive a second time as a result of any subsequent drug or alcohol test, or if a second determination of drug or alcohol use by you that violates policy is made, termination from district employment is mandatory. Refusal to submit to testing or failure to cooperate with the collection procedures will be grounds for disciplinary action, including termination from district employment.

If you have questions after providing a urine or breath specimen, please contact your district supervisor or Drug Program Coordinator.



# **Purpose**

Return-to-duty and follow-up testing is conducted to discourage further violations by employees who have tested positive for alcohol or controlled substances in violation of policy and who subsequently participated in a rehabilitation program. An employee subject to this type of testing has been removed from safety-sensitive duties following a violation, and entered into a rehabilitation program. This testing is carried out over a 12-month period following completion of the rehabilitation program. In addition, return-to-duty testing may be required when an employee returns to duty following an extended absence not related to rehabilitation.

#### 117.02

# **Test Scheduling**

- A. An employee may return to safety-sensitive duties following violation of the "General Prohibitions and Sanctions" of this policy (See Paragraphs 105.00 and 106.00) under three conditions:
- 1. The employee must undergo return-to-duty testing, the results of which must be .001 BAC or lower for alcohol and negative for controlled substances, and
- 2. The employee must undergo evaluation by a substance abuse professional to determine that he/she has properly followed any rehabilitation program prescribed under the "General Prohibitions and Sanctions" sections of this policy (See Paragraphs 105.00 and 106.00), and
- 3. The employee must undergo a series of at least six unannounced tests for alcohol or controlled substances, or both, during the following 12 months under the supervision of a substance abuse professional. The substance abuse professional will complete a Follow-up Testing Worksheet to be used by the district in developing an individualized follow-up testing plan for the following 12 months based on this information. The substance abuse professional originally evaluating the employee in connection with this policy <a href="mailto:may not\_also serve">may not\_also serve as the supervising substance abuse professional overseeing the rehabilitation program. A sample worksheet is provided at the end of this Section.
- B. A positive controlled substances test or an alcohol test above .001 BAC resulting from the return-to-duty-test or from any of the six unannounced tests during the 12-month period following reinstatement requires mandatory termination from employment.
- C. Districts may require that certain covered positions require a return to duty medical examination for any employee identified as an alcohol or controlled substance abuser. This examination will, in all such instances, include alcohol and controlled substance testing. This test will serve as the "return-to-duty" test, but not as the first follow-up test of the six required tests.

# 117.03

# **District Notification**

The same notification procedures used for "Random Testing" will be used for follow-up tests.



# **Supervisor Notification**

- A. The District Supervisor or Drug Program Coordinator will notify the employee's immediate supervisor approximately three hours prior to the collection with the information to be conveyed to the employee.
- B. The Drug Program Coordinator or District Supervisor will document the fact that a notice of testing under this section of the policy has been delivered to an employee by the employee's immediate or midlevel supervisor.

### 117.05

# **Employee Notification**

- A. On the day of collection, approximately two hours prior to collection, the supervisor or management official will provide the employee with written notice that he/she is to report for follow-up testing. The employee will be clearly informed as to the time and location for the test and will be instructed to take acceptable photo identification.
- B. The supervisor will be knowledgeable about the drug testing program and will be able to provide information in response to an employee's basic questions about the program.
- C. The District Supervisor or Drug Program Coordinator must be notified immediately of any problems that would preclude notification of the employee.

### 117.06

# Unavailability of Employee

- A. When an employee scheduled for follow-up testing is unavailable for legitimate reasons (travel, on leave, etc.), the immediate supervisor will notify the District Supervisor or Drug Program Coordinator.
- B. The Drug Program Coordinator will arrange a new date and time of collection with the contractor and immediately notify the employee's supervisor by telephone of the new schedule.
- C. The Drug Program Coordinator will document any instance of rescheduling under this section of the policy to include the reason for rescheduling and the new date and time of the test.

### 117.07

### **Collection Procedures**

- A. Direct observation collection (See Paragraph 108.05 of this policy) will be used for all follow-up tests.
- B. The Custody and Control Form will be annotated in the proper block as to the type of test.
- C. The Follow-Up Drug Testing Worksheet will be annotated at the conclusion of each test in the follow-up series.



# STATE OF UTAH PUPIL TRANSPORTATION

# **FOLLOW-UP DRUG TESTING WORKSHEET**

# **EMPLOYEE IDENTIFICATION**

NAME	
DRIVER'S LICENSE NUMBER	
ORGANIZATION	
FOLLOW-UP PROGRAM APPROVED BY	
SUPERVISING COUNSELOR	
DATE ENTERING FOLLOW-UP PROGRAM	

# **PROGRAM SCHEDULE**

MONTH	DATE TEST SCHEDULED	DATE TEST COMPLETED	SIGNATURE OF TESTING OFFICIAL	TESTING COMPANY
JANUARY				
FEBRUARY				
MARCH				
APRIL		į		
MAY	_			
JUNE				
JULY				
AUGUST				
SEPTEMBER				
OCTOBER	_			
NOVEMBER				
DECEMBER				

NOTES:	

PAGE \_\_\_ OF \_\_\_ PAGES



# SAMPLE LETTER

# NOTICE TO EMPLOYEE OF FOLLOW-UP TESTING

TO:

**Employee** 

FROM:

**District Supervisor** 

DATE:

SUBJECT: Notice of Follow-up Testing for Illegal Controlled Substances or Alcohol

On\_\_(Date)\_\_, you [tested positive for alcohol or controlled substances] or [admitted abuse of alcohol or use of illegal controlled substances] and [participated in] or [will participate in] counseling, rehabilitation, or an assistance program following violation of the \_\_\_\_\_\_ School District's policies on controlled substances and alcohol. You were advised that you would be subject to follow-up testing for [illegal drug use] or [alcohol abuse] following completion of the rehabilitation program. You are scheduled for follow-up testing today. Be prepared to present photo identification to the collector. You will be required to provide a [urine specimen of at least 45 milliliters] or [a breath specimen].

For drugs: [Controlled substances testing for the school district is performed through urinalysis by an independent contract laboratory certified by the Substance Abuse Mental Health Services Administration (SAMHSA), an agency of the federal Department of Health and Human Services. The testing method incorporates scientific and technical procedures necessary to ensure that the results are highly reliable and accurate. SAMHSA certification provides for strict quality control procedures. These procedures include an initial screen of the urine specimen you provide and, if positive, confirmation by chemically independent methods approved by the U.S. Department of Transportation]. For Alcohol: [Alcohol testing is by breath analysis conducted by a certified Breath Alcohol Technician using equipment calibrated in conformity with state law].

To ensure that the specimen collected from you is not accidently confused with any other specimen, strict procedures will be used when collecting and transferring the specimen. The total of these procedures is known as the chain of custody. The test results from your specimen will be handled with maximum respect for individual confidentiality consistent with safety and security. For Drugs: [A confirmed positive test result reported by the laboratory will be reviewed by the state's Medical Review Officer (MRO) before a determination is made that an employee has used illegal drugs. If your specimen tests positive, you will be given an opportunity to list all prescription and over-the-counter drugs that could affect the outcome of the drug test and which may be identified through the confirmation procedure].

If your specimen tests positive, you will be subject to termination. Refusal to submit to testing or failure to cooperate with collection procedures are grounds for termination from district employment.

If you have questions after providing a urine or breath specimen, please contact your District Supervisor or Drug Program Coordinator.



### MEDICAL REVIEW OFFICER

#### 120.01

### **Duties**

- A. Provides the medical review of laboratory test results and determines whether the laboratory confirmed positive test findings are consistent with illegal controlled substances use.
- B. Monitors the specimen collection operation and laboratory testing and reporting operations to ensure that accurate and complete information is available for decision-making purposes.
  - C. Maintains the medical system of records for the testing program.
- D. Provides the state Pupil Transportation Specialist with summary statistical data on the program test findings.
- E. Determines when an employee who has entered a rehabilitation/abatement program is medically fit to return to safety-sensitive duties.

# 120.02

# **Organizational Relationships**

- A. The Medical Review Officer (MRO) receives and maintains records of all specimen collections and drug testing results. The MRO is an independent medical doctor under subcontract to the state's drug testing contractor.
- B. Notifications to the employee of positive test results will ordinarily be made directly by the state's Medical Review Officer. Notifications to appropriate management officials, Employee Assistance Program (EAP) coordinators, and the school districts (in the case of applicants) concerning positive test results will ordinarily be made by the USOE Pupil Transportation Specialist who receives a copy of the verified positive test report from the MRO.

# 120.03

# Communications

- A. Communications regarding sensitive medical information (positive drug test results, medical record reviews, medical interviews, consultations with treating physicians, etc.) will be conducted in a manner that provides the maximum protection of the employee's right to privacy. Medical details in individual cases will be restricted to communications between health care professionals and only as required to arrive at a decision regarding a positive drug test result or return to duty for employees who have entered an abatement or rehabilitation program.
- B. Telephone communication is permitted for the purpose of acquiring medical or other information necessary to arrive at a medical determination in individual cases. Only those persons who have a need to know will be privy to or participate in such conversations.
- C. Transmittal of written medical information will be by sealed envelope labeled "Confidential." This includes test results, medical record and interview information, communications between an EAP coordinator and a MRO, and copies of the Custody and Control Form.



120.04 Test Results

- A. Test results from the contract laboratory will be received directly in the MRO's Office.
- B. The medical review of each positive test result must be performed by the MRO, a licensed physician or doctor of osteopathy with knowledge of substance abuse disorders. The purpose of the review is to determine whether the positive result is evidence of illegal drug use.
- C. The only person an employee will be required to disclose use of prescribed or over-the-counter medications to is the MRO, except as previously outlined in Paragraphs 106 A, B, and C, of this policy. The MRO will require this information only in the event of a positive test.
- D. There may be circumstances in which formal verification cannot be made immediately because of the need to obtain additional information. For example, a positive result for opiates or amphetamines may be due to legitimate prescribed use of certain legal drugs. In such situations, the MRO will obtain documentation needed for a final decision in as expeditious a manner as possible.
- E. The MRO will undertake the evaluation of alternative explanations of positive test results.
- 1. This may include the conduct of employee or applicant medical interviews, review of an individual's medical history, or the review of other biomedical factors.
- 2. Any requests for medical information will be made by the MRO directly to the employee or applicant to ensure maximum confidentiality.
- 3. The MRO will review all medical records made available by the donor when a positive test could have resulted from legally prescribed medications.
- 4. In situations where individual consultations are considered necessary, the MRO will conduct such consultations, but not necessarily face to face.
- 5. In situations where face-to-face consultations with an employee or applicant is not considered to be necessary by the MRO, the employee or applicant may propose to submit additional information. The MRO will determine if this information is pertinent to a medical review or is information primarily evidentiary in nature that should be considered by the appropriate management official.
- F. The MRO review to verify a positive test result will not address any issues of innocent ingestion. These are matters to be considered by the appropriate management official.
- G. The review of positive test results by the MRO will be initiated immediately upon receipt of the laboratory test report and will be completed as soon as possible after receipt of all information pertinent to the review.
- H. Each positive test result received from the contract laboratory will be accompanied by a statement signed by the MRO to the effect that the positive test result has been verified as positive.



### **Distribution of Test Results**

- A. Negative results will be sent to the Drug Program Coordinator who will then provide employees with the results of their tests. For applicants, the Drug Program Coordinator will send results of the preemployment tests to the district office.
- B. A confirmed positive test result will not be distributed until a review has been conducted by the MRO and the positive test result has been verified. A copy of the verified positive test result will be provided by the MRO to the employee at his home address in an envelope clearly labeled "To be opened by addressee only." This notice will be mailed on the same day as verification of the positive test result by the MRO and will be signed by the MRO.
- C. At the conclusion of contact between the MRO and the tested employee, the signed, verified positive test report will be sent to the Pupil Transportation Specialist.
- D. The Pupil Transportation Specialist will notify the Drug Program Coordinator who will in turn notify only the employee and the District Supervisor.
  - 1. Care should be taken to safeguard the confidentiality of the report.
- 2. The report will be maintained in a secure filing system in such a manner as to limit access.
  - 3. No other copies of the verified positive test report will be made or maintained.

# 120.06 Reinstatement of Employee to Safety-Sensitive Duties

- A. The MRO is responsible for determining when an employee may be medically cleared to return to safety-sensitive duties.
- B. If an Employee Assistance Program (EAP) is available in the district and an EAP coordinator becomes involved in advising an employee, or if a substance abuse professional becomes involved, these individuals may assist the MRO in determining whether an employee is fit to return to safety-sensitive duties. If such individuals become involved, they may provide:
- 1. Evaluation reports that include a professional opinion regarding the type of substances used in the past, extent or frequency of use, results of any tests given, prognosis, follow-up recommendations, and a conclusion on whether the employee is attending and cooperating with treatment.
- 2. Admission summary, interim progress reports, and discharge summary where inpatient treatment or evaluation is involved.
- 3. Where outpatient therapy or counseling is required beyond the initial evaluation, progress reports at reasonable intervals.
- C. The EAP coordinator or substance abuse professional will be responsible to obtain the appropriate release from an employee prior to releasing this information.
- D. See Section 106, Paragraph F, Page 11 of this handbook for additional reinstatement conditions, i.e., reinstatement following termination for drug or alcohol offenses.



# **APPENDICES**

# **Appendix**

121.01	A	Sample Notice to Applicant of Test Results
121.02	В	Sample Notice to Employee of Personnel Action
121.03	С	Reasonable Suspicion/Postaccident Checklist
121.04	D	Federal Register: Vol. 61, No. 47, 3/8/96, Pages 9546 to 9567



# APPENDIX A

# Sample Notice to Applicant of Test Results

Date

John Doe, Employee Home Address Only Anytown, UT ZIP Code

Dear Mr. Doe:

The position you applied for required testing for alcohol and controlled substances as a routine part of the screening process. This is to advise you that your test results were negative.

Sincerely,

Department DPC or SC

cc: Confidential drug testing file (not the personnel file)



# **UTAH STATE BOARD OF EDUCATION**

# **PUPIL TRANSPORTATION** DRUG AND ALCOHOL TESTING POLICY

# APPENDIX B

# Sample Notice to Employee of Personnel Action

# **MEMORANDUM**

TO:

**Employee Name** 

FROM:

Department DPC or SC

DATE:

SUBJECT: Notice of Drug Tests

In accordance with federal law and state and district policies, you were tested for alcohol and controlled substances as a part of the selection process. This is to notify you that a copy of this memo stating that you have been tested will be placed in your personnel file. Results of your tests will be kept in a separate file. Test results are classified as "Private" under the Government Records Access Management Act, and access to those records is highly restricted.

cc: Personnel file



# **UTAH STATE BOARD OF EDUCATION**

# PUPIL TRANSPORTATION DRUG AND ALCOHOL TESTING POLICY

# APPENDIX C

Reasonable Suspicion/Postaccident Checklist



# REASONABLE SUSPICION/POSTACCIDENT OBSERVATION CHECKLIST

This form must be completed whenever an employee is requested to submit to a reasonable suspicion or postaccident drug or alcohol test. Attach additional documentation if necessary. This form will be completed in ink and WILL NOT BE DUPLICATED OR PHOTOCOPIED. The completed form will remain in the possession of the Drug Program Coordinator.

		\/EE		MOITA
- K/I L	<i>)</i> 1	V		

NAME:	DATE OF OBSERVATION:	
DRIVER LIC. #	TIME OF DAY:	
ORGANIZATION:	LOCATION:	

# TYPE OF REPORT (Check one or both)

Reasonable Suspicion	Postaccident
neasonable Suspicion	F OSIACCIDE III

# **SPEECH**

Normal	Incoherent/Confused
Angry	Slurred
Whispering	Silent

# **BALANCE**

Normal	Swaying
Staggering	Falling

# **WALKING**

Normal	Stumbling
Swaying	Falling

# **AWARENESS**

Normal	Confused
Sleepy/in Stupor	Paranoid
Lack of Coordination	Sluggish
Excessive Yawning	Excessive Fatigue
Cannot Control Machinery/Equipment	



# **APPEARANCE**

Red Eyes		Dilated Pupils
Weight Loss		Dry Mouth
Flushed/Pale Fa	ace	Odor of Alcohol
Frequent Sniffir	ng	Odor of Marijuana
Unkempt Appearance		Sunglasses Worn at Inappropriate Times

# **ABSENTEEISM**

	Excessive Absences	*Occurrences:	Days:
	Excessive Sick Leave in Last 3 Months	Occurrences:	Days:
	Excessive Absences Before/After Days Off	Occurrences:	Days:
	Unexplained Disappearances Last 3 Months	Occurrences:	Days:
	Long Breaks or Lunches Last 3 Months	Occurrences:	Days:
	Leaves Work Early in Last 3 Months	Occurrences:	Days:
	Late to Work in Last 3 Months	Occurrences:	Days:
	Accidents Caused	Occurrences:	Days:
NOTES:			

# **QUALITY AND QUANTITY OF WORK**

Clear refusal to do assigned work
Mistakes due to poor judgment
Repeated mistakes despite guidance and supervision
Requires more than usual supervision
Reduced productivity - more time to do same amount of work
Inconsistent quantity or quality of work
Missed deadlines - procrastination
Difficulty in handling complex work assignments



Lack of concentration while working
Excessive damage and/or waste of working materials
Frequently involved in accidents or near-misses
Excessive risk-taking, threatening co-workers or public
Frequent, unsupported excuses for poor performance
Noticeable change in written or verbal communication

# **WORK RELATIONSHIPS AND PERSONAL BEHAVIOR**

WORK TEEATIONORIS O AND FERSONAL BEHAVIOR
Change in relations with others
Frequent or intense arguments
Verbal abusiveness
Physical abusiveness
Withdrawn, less involved with people
Unreasonable expressions of discontent or frustration
Complaints from co-workers or subordinates
Unusual sensitivity to advice or critique
Unpredictable response to supervision
Wide mood swings
Major change in personality
Increasingly talkative
Exceptional or frequent memory loss
Increasingly irritable or tearful
Significant changes in appearance

# POSTACCIDENT STATEMENT OF REASONABLE SUSPICION

There is reasonable suspicion that drugs or alcohol may have been a contributing factor in the accident cited on Page 1 of this form, based on the following facts and circumstances:					
			-		



Completed by:	Report
Name of Supervisor	
Signature/Date	
Name of Witness	
Signature/Date	

Source: PharmChem Labs, Inc.



# **UTAH STATE BOARD OF EDUCATION**

# PUPIL TRANSPORTATION DRUG AND ALCOHOL TESTING POLICY

# APPENDIX D

Federal Register Vol. 61, No. 47 Friday, March 8, 1996 Pages 9546 to 9567

Department of Transportation Federal Highway Administration 49 C.F.R. Part 382, et al.

Commercial Driver's License Program and Controlled Substances and Alcohol Use and Testing Final Rule





Friday March 8, 1996

Part III

# Department of Transportation

Federal Highway Administration

49 CFR Part 382, et al.

Commercial Driver's License Program
and Controlled Substances and Alcohol
Use and Testing; Final Rule



#### **DEPARTMENT OF TRANSPORTATION**

Federal Highway Administration

49 CFR Parts 382, 383, 390, 391 and 392

[FHWA Docket Nos. MC-92-19 and MC-92-23]

RIN 2125-AD46

Commercial Driver's License Program and Controlled Substances and Alcohol Use and Testing

AGENCY: Federal Highway Administration (FHWA), DOT. ACTION: Final rule; technical amendments.

**SUMMARY:** The Federal Highway Administration is making technical amendments to its alcohol and drug testing rules and its regulations implementing the commercial driver's license program. The testing rules require employers to test drivers who are required to obtain commercial driver's licenses (CDLs) for the illegal use of alcohol and controlled substances. The amendments are necessary to correct minor errors in the final rule, codify final dispositions of waivers of the commercial driver's license program, and make conforming metrification changes.

EFFECTIVE DATE: This rule is effective March 8, 1996.

FOR FURTHER INFORMATION CONTACT: For information regarding program issues: Office of Motor Carrier Research and Standards, (202) 366–1790, For information regarding legal issues: Office of the Chief Counsel—Motor Carrier Law Division, (202) 366–0834, Federal Highway Administration, Department of Transportation, 400 Seventh Street, SW., Washington, DC 20590. Office hours are from 7:45 a.m. to 4:15 p.m., e.t., Monday through Friday, except Federal holidays.

### SUPPLEMENTARY INFORMATION:

A final rule published in the Federal Register on February 15, 1994 (59 FR 7484), added 49 CFR part 382 and made conforming amendments to parts 391, 392, and 395.

# **Applicability**

Sections 382.103 and 383.3 are being revised to clarify which driver groups have been exempted from commercial driver's license requirements and, by extension, from alcohol and drug testing requirements. Since the final rule was published on February 15, 1994, numerous questions have arisen about which groups have been granted

waivers from CDL requirements and how those waivers apply to alcohol and drug testing. For clarity about the driver groups exempted from Federal CDL requirements in September 1988 (53 FR 37313, September 26, 1988), the FHWA is amending these sections to note those groups (farmers, firefighters, military personnel, emergency response personnel) identified in the waiver notice of final disposition. In the September 1988 waiver notice, States were given the option to exempt these groups from all CDL requirements. Drivers in States which have exercised these options do not have to be tested. Drivers in States which have not exercised these options, but require those drivers to obtain CDLs, must be tested for alcohol and drugs under part

The FHWA is also amending § 383.3 to codify part 383 exceptions to certain CDL requirements for drivers that meet specific conditions in the State of Alaska, in the farm-related service industries or in the pyrotechnics industry. The final dispositions of the restricted CDL requirements for certain. Alaskan drivers, farm-related service industry drivers, and pyrotechnic industry drivers allow States to waive certain requirements for CDL applicants under certain conditions. These drivers must still obtain CDLs and will be subject to alcohol and drug testing by their employers. The restrictions placed on the CDL do not exempt these drivers from the requirements of the alcohol and drug testing program. For more information about the State of Alaska, farm-related service industry, and pyrotechnic industry final dispositions, see 54 FR 33230, August 14, 1989, 57 FR 13650, April 17, 1992, and 60 FR 34188, June 30, 1995.

### **Definitions**

The FHWA is adding definitions in § 382.107 for the terms "controlled substances," "disabling damage," and "licensed medical practitioner." The definition of controlled substances will include the substances tested for in part 40 of this title. The FHWA is copying the definition of "disabling damage" in § 390.5 for placement in § 382.107 to clarify that this definition is to be used in § 382.303. The FHWA is adding a definition for "licensed medical practitioner" that is patterned after the § 390.5 definition of the term "medical examiner" to state what types of individuals may prescribe controlled substances to drivers under § 382.213. See the discussion below about licensed medical practitioners.

Finally, the FHWA is modifying the definitions of "driver" and "safety-

sensitive function." "Driver" is being modified to remove the last sentence with respect to pre-employment testing. This change, along with modification to pre-employment testing discussed later in this document, will allow employers to conduct pre-hire road testing of applicants that will ensure the applicants know how to properly operate particular equipment of an employer. "Safety-sensitive function" is being modified to remove the reference to the § 395.2 On-duty time definition and add the text of part of the on-duty time definition in its place. The FHWA has received numerous comments that it is difficult for the public to make a cross reference to part 395, especially for employers not subject to it. Also, in light of the FHWA's future recodification of the Federal Motor Carrier Safety Regulations under its zéro base regulatory review project, the FHWA is removing most cross referencing within subchapter B of Chapter III of Title 49, Code of Federal Regulations.

# **Starting Date for Testing Programs**

The FHWA has had numerous questions as to which testing regulations an interstate motor carrier is subject to when the motor carrier begins operations after March 17, 1994. To clarify the FHWA's intent in requiring such an interstate motor carrier to start drug testing under part 391, the FHWA is amending paragraph (c) and adding paragraph (d) to § 382.115. This will clarify that employers that begin commercial vehicle operations after March 17, 1994, will have until January 1, 1996, to implement testing programs required by part 382. However, if an employer begins operating in interstate commerce after March 17, 1994, and prior to January 1, 1996, such an employer is considered an interstate motor carrier and may be subject to part 391, subpart H. If such an interstate motor carrier is required to implement the subpart H testing program, it must do so immediately. On January 1, 1996, the motor carrier will modify its drug testing program to part 382 requirements and add alcohol testing at that time.

### **Licensed Medical Practitioner**

The FHWA has had inquiries concerning whether drivers, who are prescribed medications by non-physicians licensed to dispense controlled substances in their jurisdiction, may take such controlled substances and not be considered to be in violation of §§ 382.213 and 392.4. Although the terms "medical review officer" and "substance abuse



professional" use the term physician with a parenthetical describing the type of physician, the FHWA did not intend that such a condition be applied to the term "physician" in §§ 382.213 and 392.4. The term "physician" in the definitions of "medical review officer" and "substance abuse professional" is followed by a parenthetical stating "medical doctor or doctor of osteopathy." Therefore, the FHWA is replacing the term "physician" in §§ 382.213 and 392.4 with the term "licensed medical practitioner." A definition of the term "licensed medical practitioner" will be added to § 382.107. A licensed medical practitioner means a person who is licensed, certified, and/ or registered, in accordance with applicable Federal, State, local, or foreign laws and regulations, to prescribe controlled substances and other drugs. In addition, the FHWA is removing the footnote to § 392.4(a)(1). The Government Printing Office (GPO) publishes Appendix D to the FMCSRs and the FHWA believes all individuals have access to the GPO codified versions of Appendix D.

# Pre-Employment Testing

The FHWA is amending § 382.301(a) to clarify that an employer must either administer a pre-employment controlled substances test for drivers who the employer intends to hire or use or utilize the exception and obtain specified information from previous employers. An employer which obtains the information does not have to administer a test. The information may also be obtained from third party service providers that act as agents for employers. Regardless of which option is chosen, an employer must comply with the separate requirements of § 382.413 to obtain certain prior testing information. Of course, all testing information may be released only pursuant to the consent of the driver.

Some questions have arisen regarding whether records prepared by or obtained from former employers about a driver's pre-employment controlled substances test results must be retained. These records must be retained from one to five years in accordance with § 382.401. In order to be absolutely clear, the FHWA is adding the words "and retain" to § 382.301(d)(1) and is adding the types of records required to be maintained by § 382.301 to § 382.401. Retention of records, to address these concerns. Note, however, that such records would only be subject to an information request under § 382.413 if the driver was actually employed or used as a driver by the employer.

Paragraph (d)(2) of § 382.301 is also being revised. The rule text is being rewritten to better explain use of the pre-employment testing exception for occasional, intermittent, and casual drivers. A similar paragraph has been in the drug testing rules of part 391 since the rules were first promulgated. This paragraph relieves employers who use intermittent, casual, or occasional drivers on a regular basis (generally for short periods, such as trip-lease drivers or drivers called from a union hiring hall) from the requirement to make the verifications in § 382.301(d)(1) each time the driver is used by the employer to operate commercial motor vehicles (CMVs). These drivers may be used as little as once each quarter or once each month by an employer, and are generally in another employer's testing program or are in a union hall's testing program that conforms to part 40 of this title.

In response to questions regarding the intent of this section, the FHWA believes that this revision will make the regulation more understandable. When employer A uses a driver for the first time, employer A must verify the information from former employers to ensure the driver is actively participating in a testing program(s).
The driver may then work for employers B, C, or D, driving CMVs on a short term basis, or return to driving on a regular basis for a regular employer. If the driver returns to employer A to operate a CMV within six months of the previous verification, no verification of the information or pre-employment test is needed. If the driver returns to drive a commercial motor vehicle for employer A more than six months after employer A last verified the information as required under § 381.301(d)(1), employer A must again verify and record that the driver is participating in a DOT agency testing program using part 40 procedures.

### Post-Accident Testing

The FHWA is clarifying that drivers involved in accidents, as defined in § 390.5, are subject to post-accident testing. Despite the general cross reference to § 390.5 in § 382.107, many people appear to be unclear about what types of accidents require a test Therefore, the FHWA will include the definition of "disabling damage" to  $\S$  382.107, revise the introductory phrase of § 382.303(a), add a clarifying phrase to § 382.303(a)(2) that comports to the style of § 382.303(a)(1), and add  $\S$  382.303(a)(3), a table to note when a post-accident test is required.

### Random Testing

On December 2, 1994, the FHWA, along with other DOT agencies, published a final rule in the Federal Register (59 FR 62218) allowing the agencies' Administrators to adjust the random drug testing rates based on information obtained by the respective agencies in their drug testing management information system reports. The agencies, generally, require certain employers to submit a report covering their drug testing program for a calendar year. The FHWA has randomly selected a sample of interstate motor carriers in the past and will make random selections of employers subject to part 382 in the future.

The FHWA included in the December 2, 1994, rule text of § 382.305(f) an example of when the FHWA Administrator may lower the random drug testing rate. The example incorrectly stated that the Federal Highway Administrator will have the first opportunity, based on reported data, to reduce the random drug testing rate in 1997. In fact, as stated in the DOT common preamble, the FHWA testing rate may first be reduced in 1998. Recodified paragraph (g) of § 382.305 is revised accordingly.

Second, the rule changed the words "average number of driver positions" in § 382.305(a) to "number of drivers each selection period." This change was unintentional. Since the change was unintentional, paragraph (a) is revised accordingly. The revised rule is corrected using the original words average number of driver positions."

Third, employers have said that they believed they were not required to have a random testing program, since the random testing section does not specifically state that employers are required to have one. The FHWA, therefore, is adding clarifying language to § 382.305(a) that states every employer must have a random testing program and every driver shall submit

to random testing.

Finally, employers have asked whether § 382.305(k), recodified as § 382.305(1), prohibits a driver from driving a commercial motor vehicle to a testing collection site after notification. The FHWA's intent in requiring an employer to ensure that the driver ceases to perform safety-sensitive functions prior to proceeding to the collection site was to allow the driver to finish a task that may affect workplace safety, e.g., lowering a load on a forklift prior to leaving the forklift or finishing the securement of a load prior to proceeding to the collection site. The FHWA did not intend for the random



testing rule proviso in paragraph (k) to include driving a commercial motor vehicle to a collection site to provide a breath, saliva, or urine sample. A prohibition from using such a vehicle to travel to a collection site is not reasonable to the FHWA when there is no reasonable suspicion to suspect the driver is using alcohol or controlled substances. Therefore, the FHWA will allow a driver to drive a commercial motor vehicle to a collection site after being notified of the driver's random selection. This will include allowing a driver to be notified en route to proceed to a collection site en route. However, the FHWA will not allow an employer. who has notified a driver of a random test selection, to permit or require the driver to complete a trip or dispatch the driver on another trip prior to the driver providing the appropriate sample or specimen at the collection site(s) for the random testing requirement. Of course, if an alcohol test result of 0.02 or greater alcohol concentration is obtained from this en route random testing, the driver is prohibited from completing all trips. Recodified paragraph (1) of § 382.305 is revised accordingly.

# Computation of the Average Number of Driver Positions for Random Testing

The FHWA explained how to compute the average number of driver positions for the old drug testing program on the February 1, 1990 (55 FR 3546, at 3549). For clarity and to assist those employers that were not subject to the old drug testing program under 49 CFR part 391, the FHWA is reprinting this discussion.

The FHWA realizes that there are fluctuations in an employer's CMV driver work force which will make an accurate computation of a testing rate difficult. An employer's random testing program plan should take into account these fluctuations by estimating the number of random tests needed to be performed over the course of the year. If the employer's CMV driver work force is expected to be relatively constant (i.e., the total number of CMV driver positions are approximately the same or changes at a relatively constant rate), then the number of tests to be performed in any given year could be determined by multiplying the average number of CMV driver positions by the testing rate.

However, if there are large fluctuations in the number of CMV driver positions throughout the year without any clear indication of the average number of CMV driver positions, the employer should make a reasonable estimate of the number of CMV driver positions. After making the estimate, the employer should then be

able to determine the number of tests necessary. The total random tests taken for the year, however, must equal or exceed the average number of CMV driver positions (for calendar years 1996 and 1997, 50% for controlled substances testing and 25% for alcohol testing).

For example, if an employer decided to perform random selections four times a year, the number of tests to be performed during each of the testing periods (T) must equal or exceed 50% (25% for alcohol) of the number of CMV driver positions eligible to be tested (D) divided by the number of test periods per year (P). As a formula, the controlled substances formula may be expressed as:

$$T = 50\% \times \frac{D}{P}$$

The alcohol formula may be expressed as:

$$T = 25\% \times \frac{D}{P}$$

At the time of selecting the individuals to be tested, the employer determined that there were an average of 60 CMV drivers eligible for testing during the period covered by the February test, 80 CMV drivers in May. 100 CMV drivers in August, and 70 CMV drivers in November. Using the formulas given above, the employer would have to perform 8 controlled substances tests and 4 alcohol tests in February (50% [25%] times 60 divided by 4 equals 7.5 controlled substances (3.75 alcohol tests) and rounding up to the nearest whole number ), 10 controlled substances (5 alcohol tests) in May, 13 tests (7 alcohol tests) in August, and 9 tests (5 alcohol tests) in November for a total of 40 controlled substances and 21 alcohol tests.

However, throughout the year the employer needed to perform 39 controlled substances (20 alcohol) tests in order to assure testing at the 50% (25%) rate. This figure was computed using the same formula with D equal to the summation of the number of drivers eligible for testing in each of the selection periods (D=60+80+100+70=310 CMV drivers) and by completing the formula, T=50% times 310 divided by 4=38.75) and. rounding up to the nearest whole number, 39. For alcohol testing, T=25% times 310 divided by 4=19.375) and rounding up to the nearest whole number, 20. In these examples, the employer could perform one less controlled substances test and one less alcohol test in the last testing period.

Since CMV driver populations may vary during any given period in a year, an employer who only conducted random testing during low CMV driver periods would not be able to meet the 50% and 25% random testing ratios.

The employer's random testing policy/plan must be documented. The FHWA emphasizes that each selection for random testing must include all CMV drivers to whom the final rule applies, regardless of whether or not the CMV drivers have been tested in the past. This would include individuals who do not regularly drive CMVs (such as clerks, mechanics, supervisors, officials), but are expected by the employer to be immediately available to perform the safety-sensitive function of driving a CMV, as defined in § 382.107, for the employer. It is quite likely with a large driver turnover rate that an employer, over the course of the year, will be employing/using more CMV drivers than there are CMV driver positions. In determining the number of tests, an employer should use the number of CMV driver positions, not the number of CMV drivers used/employed during the testing period.

To illustrate using the previous example, in the February selection (which represents the quarter January 1 through March 31), the employer determined that there were an average of 60 CMV driver positions. However, during the same quarter (at least up to the date the employer performed the random selection of CMV drivers to be tested, say February 12) the employer used/employed a total of 75 individuals as CMV drivers or persons expected to be CMV drivers. Of these 75 individuals, 15 were no longer used by the employer at the time the selection was made (February 12). As noted earlier, eight individuals will be selected for controlled substances testing and four individuals will be selected for alcohol testing.

# Training Supervisors for Reasonable Suspicion Testing

The FHWA has learned that some employers and drivers believe that only certain supervisors of a driver are required to be trained in techniques of determining reasonable suspicion of alcohol and drug use or that this is subject to collective bargaining. The intent of the FHWA was, however, to require that all persons designated to supervise drivers be trained under § 382.603. Section 382.307 is being amended to clarify this requirement.

The current rule at § 382.401(b)(2) may also be interpreted to allow employers to discard documents proving that supervisors had received



training to determine whether reasonable suspicion exists to conduct alcohol and controlled substances testing two years after being trained. The FHWA believes it is necessary to maintain documents related to such training during the entire period for which a supervisor is authorized to make such determinations. It was the FHWA's intent to allow employers to discard such training records two years after the supervisor leaves the employer or ceases to perform the tasks requiring the training. The FHWA, therefore, is clarifying the record retention requirements in § 382.401(b)(4) for all persons who are required to be trained or educated under the rules, such as collection site personnel, breath alcohol. technicians, screening test technicians and supervisors.

#### **Record Retention Requirements**

The FHWA is revising the record retention section to clarify certain requirements and to add items that were included in part 391 requirements for drug testing but inadvertently left out of

the part 382 regulations. The FHWA is clarifying that § 382.401(b) is meant to note the time periods for which records must be kept and § 382.401(c) is meant to specify most of the records that must be kept. The FHWA declines to list every record that could be generated in an alcohol and drug testing program. The FHWA's intent, however, is that all records that are generated by an employer or its agents in the administration of the testing program must be maintained to the same extent as required in part 391. Administrative records are required to be maintained for a minimum of five years under § 391.87(d). The FHWA is adding an item to § 382.401(b) noting that administrative records must be maintained for the same time period.

A new paragraph, § 382.401(e), is also being added to note the locations in the rule of information collection requirements required by part 382. The FHWA believes that this provision will allow the public to easily locate those rule sections which require documents to be prepared and maintained.

## Medical Review Officer Notification to the Employer

The FHWA also has received numerous questions regarding the new requirement that signed, written notifications of the results be sent from the MRO to the employer. Many MROs have asked whether their staff may sign the reports, and if not, whether the MRO signature may be handwritten, rubber stamped, or electronically produced. These MROs stated that requiring them

to personally sign written reports of negative test results would be extremely burdensome. The FHWA's intent with the new requirement was to get reliable information concerning positive and negative test results into the hands of the employer and avoid communication problems from occurring over the telephone. Some employers have stated that they have heard the MRO say "negative," when in fact, the MROs records indicate the driver was verified positive for illegal controlled substances use.

The FHWA will continue to require that all test results be forwarded to the employer in writing and be signed by the MRO within three business days after completion of the verification of test results. (Note that the Office of the Secretary of Transportation's Drug Enforcement and Program Compliance office has held, under § 40.33, that positive test result verifications may not be completed until part 2 of the Federal Custody and Control Form is received by the MRO from the laboratory.) Some consortia have reported that MROs never receive their copy from the collection site, Copy 4, of the Federal Custody and Control Form. The FHWA would expect in these circumstances that the MRO would contact the collection site or the employer to obtain a photocopy of their copy of the form, Copies 6 or 7 in order to complete the verification process for both negatives and positives.

To facilitate transmittal of information, § 382.407(a) is being changed to allow MROs to notify employers using a legible photocopy of the fourth copy of part 40's Appendix A subtitled COPY 4—SEND DIRECTLY TO MEDICAL REVIEW OFFICER—DO NOT SEND TO LABORATORY of the Federal Custody and Control Form. This copy may be used in lieu of producing a new record to make the signed, written notification to the employer, provided that for verified positive test results the controlled substance(s) identified and verified as positive shall be legibly noted in the remarks section for step 8. If a Copy 4 is used, the MRO must sign his or her name on the form.

The MRO shall forward the test results and other information required by § 382.407(a) within three business days after the completion of the MRO's review of the test result and the MRO must sign his or her name on positive notification records. The FHWA does not believe a driver should be subject to the consequences of the rule based on results that are not signed by a MRO. Therefore, the MRO's signature must be handwritten by the MRO. The MRO's staff will not be allowed to sign or

rubber stamp verified positive test results for the MRO. The MRO's staff, however, would be allowed to rubber stamp negative test results for the MRO when the MRO delegates such authority to the MRO staff. At this time, the FHWA shall not allow electronic signature technology to be used. If such electronic signature technology is considered in the future, the public will be provided an opportunity to comment on such a proposal at that time.

#### Inquiring for Alcohol and Controlled Substances Information From Previous Employers

The FHWA has had numerous questions about the new requirement to obtain prior positive testing information from former employers. Many questions have arisen about the good faith effort discussed in the preamble and about other provisions of the section. Also, since publication of the alcohol and drug testing rule, Congress enacted legislation requiring interstate motor carriers subject to § 391.23 to obtain safety information from former employers of drivers similar to that required under § 382.413 (Hazardous Materials Transportation Authorization Act of 1994 (HazMat Act), Pub. L. 103-311, sec. 114). The FHWA will provide notice and an opportunity for comment in a future rulemaking on § 391.23 about possible conforming changes to § 382.413.

Section 382.413 requires the sharing of information on certain violations of part 382—positive drug test results, alcohol results of 0.04 alcohol concentration or greater, and refusals to be tested. It should be noted that the records required to be obtained under § 382.413 are limited to only those records generated under part 382 after January 1, 1995. See paragraph (h). Employers are expected to request the information from former employers as soon as the employer expects to use/hire the driver to drive or perform other safety-sensitive functions.

The rule continues to require that, if feasible, the employer obtain the information prior to the first performance of safety-sensitive functions by a driver. If obtaining the information prior to the driver's first performance of safety-sensitive functions for the employer is not feasible, the information should be obtained as soon as possible, but not more than 14 days later. If a driver leaves a new employer before the new employer obtains the information, the new employer must continue to attempt to obtain the information. In response to inquiry on this point, a clarifying amendment to § 382.413(b) expressly



limits this provision to drivers actually hired and used by the employer to perform safety-sensitive functions. A prospective employer need not obtain the information from an employer which tested but did not hire a driver. This is consistent with § 391.21, which requires drivers to list only previous employers. However, a prospective employer may request the information if it chooses to obtain the information.

In another clarifying change, § 382.413(a)(2) is being added to explain that a new employer may obtain from a former employer information on all records of that employer relevant to § 382.413(a)(1) (i)—(iii). This includes not only that information recorded as the result of the driver's violations of the rules by that former employer, but . also any records of violations within the past two years which the former employer obtained from other former employers. For example, Sue Driver is applying for a job with ABC Trucking. Ms. Driver notes on her application that she previously drove CMVs for three employers—DEF City Schools, XYZ Airlines, and the Minnesota DOT (MnDOT). ABC Trucking obtains from Ms. Driver three written authorization requests to obtain information required by § 382.413(a)(1) and transmits them to the three employers. In response to the request, DEF City Schools transmits all the relevant information it has on file, including not only the information resulting from tests it administered, but also all the information it has in its files from XYZ Airlines and the MnDOT, if any, which it had obtained pursuant to § 382.413 and which referred to tests occurring during the past two years. No information beyond the two year period is required to be obtained. ABC Trucking would then have a complete. perhaps overlapping, picture of Ms. Driver's testing and violation history. ABC Trucking may, in turn, pass this information along to the next employer with the information ABC develops from Ms. Driver's ABC Trucking employment, provided it falls within the two year time period.

New and prospective employers should ensure that the driver's written consent authorizes former employers to disclose all prohibitions listed under §382.413(a)(1), that occurred within the previous two years, of which the former employer has knowledge. Otherwise, a former employer may be prohibited by §382.405(f) from passing along to the inquiring employer any §382.413(a)(1) information that was obtained from another previous employer. Section 382.405(f) states that records under part 382 may only be released to a subsequent employer upon receipt of

written authorization from a driver. Disclosure of the part 382 records by the subsequent employer is also permitted only as expressly authorized by the terms of the driver's signed authorization. If the driver's authorization had prohibited the subsequent employer from disclosing the information, sharing that information with the inquiring employer would be in violation of § 382.405(f).

In another change, § 382.413(f) is being added to explain that a new employer may obtain directly from the driver the information required to be shared in § 382.413(a)(1) (i)–(iii). The purpose of the provision is to facilitate information exchange where it might not otherwise be possible. Drivers may be the sole source of their testing records when their previous employers have gone out of business or refuse to provide the required information. Given the fluidity of driver-employer relationships in the commercial motor vehicle industry, employers in some situations might find it difficult to obtain the necessary testing information on certain drivers. Allowing drivers to present the information should prevent § 382.413 from being a hindrance to operations while still ensuring that accurate information is exchanged. It should also result in more information

being exchanged. An employer presented with testing information from a driver must assure itself that the copies of former employer's records provided by the driver are true and accurate. The rule does not specify how an employer can assure itself that the copies of former employer's testing records are true and accurate and it may vary on a case-bycase basis. One method might be to transmit a confidential fax to the former employer's (listed on the employment application required by § 383.35) testing program representative, the driver's written authorization for release of specific information and the list provided by the driver. The prospective employer would then telephone the former employer to verify the information on the testing record copies. A former employer who has a driver's written authorization in hand and verifies a prospective employer's inquiry over the telephone is less sensitive to confidentiality than the former employer providing the information without any written authorization. Verification might also have to be made with SAPs directly when the former employer did not provide for a full rehabilitative program. Prospective employer verification of this information should help prevent drivers

who have violated the rules by testing positive from continually skipping from one employer to the next without getting needed treatment. These drivers will be subject to this previous employer verification check at every employer where the drivers seek work. Former employers will be able to share information on these drivers with prospective employers about the problems with alcohol and/or drugs these drivers have had in the past.

For example, Sam Trip works as an occasional driver for interstate motor carriers that use his services in accordance with § 391.63. Mr. Trip arranges with PWC Contract Carriers to haul a load from Chicago to Kansas City. PWC Contract Carriers continues to be subject to § 383.35 and must obtain an employment application from Sam Trip. Mr. Trip lists three employers where he worked as a CMV operator since January 1, 1995. Mr. Trip also provides copies of his testing records for the period January 1, 1995, to the present. PWC Contract Carriers transmits by confidential telecommunications the information in Sam Trip's records for the past two years, including testing information from January 1, 1995, with Mr. Trip's written authorization for release of such information, verifies the information to be accurate, and allows Mr. Trip to haul its load to Kansas City.

A subject of many questions since the publication of the February 15, 1994, final rule is the discussion of good faith effort which appeared in the preamble to the final rule. In response, the good faith concept is being incorporated into § 382.413(b) of the rule. It is recognized that, given the high level of fluidity of the motor carrier population, obtaining responses to information requests may not always prove to be easy. Former employers may have gone out of business, changed locations, been less than diligent in reporting, or simply refused to respond. Drivers and new employers should not be punished for this situation when they have been diligent in requesting the information. Therefore, it is provided that an employer may not use a driver for more than 14 days without having made a good faith effort to obtain the information.

Good faith in this context means a request of each former employer listed on the driver's employment application or known to exist. Where information is not forthcoming, a good faith effort consists of something more than the original mailed request for information and will vary depending on the situation. Except where there is a clear refusal by the former employer to transmit the information, rendering



further requests futile, there should also be a follow-up attempt, preferably by telephone, to obtain the information. Refusals to respond should be reported to the FHWA for investigation as a violation of the requirement in § 382.405(f) to release information to a

subsequent employer.

In keeping with the intent of this section, there must be a good faith effort -in the first instance to obtain the information before permitting the driver to drive. If that is not feasible, then the information should be obtained as soon as possible, but no later than expiration of the 14-day period. An employer is certainly not acting in good faith when only beginning to attempt to obtain the information on the 13th day. Moreover... if, for example, it is possible to obtain the information in 5 days, it is not good faith and is a violation of the rule to wait until the 12th day to obtain it. In most circumstances, good faith dictates that the information should be requested by the new employer immediately after making a conditional offer of employment.

If, after making a good faith effort, the information is not available, § 382.413(c) requires a record to be made of the attempt. The employer may then continue to use the driver. Paragraph (c) also requires all information obtained in response to a request under paragraph (a) to be recorded, including failures to obtain the information. This includes the information in paragraph (a)(1) (i)-(iii) on violations, as well as the information that the former employer has no records of any violations. If the information somehow is made available after the 14day period, the employer would then be obligated to take appropriate action on it, including not using a driver with a violation who has not been subsequently evaluated by an SAP.

A typical good faith effort would begin with the employer obtaining the driver's written consent on the employer's letterhead stationary. The driver should complete the document at the time the driver prepares other documents in the hiring process (e.g., the document the employer is required to obtain from the driver in compliance with § 383.35 Notification of Previous Employment or § 391.21 Application for Employment). Immediately after the employer makes a conditional offer of employment, a written consent letter is sent via certified mail to the former employer(s), along with instructions on how the information should be transmitted back to the requesting employer (e.g., by secure and confidential facsimile, by certified mail, or by telephone to a designated person).

After a reasonable period without a response, the employer should contact the driver's former employers' alcohol and drug testing program managers to ask about the status of the request to obtain the driver's testing records. The employer should not wait until a few days before the first time the employer uses the driver to perform safetysensitive functions to make a follow-up contact with the former employers. Former employers are required to forward, upon receipt of a former driver's specific written consent, their testing information to the driver, the employer or any third party the driver designates. Failure to do so is a violation of § 382.405.

If a driver's former employer has gone out of business or refuses to comply with part 382, subpart D, requirements to forward its testing information about the driver to the new employer, or for some other reason the employer cannot obtain the testing information from a particular former employer, the employer must document the facts and any related information and retain this information in the employer's files.

Finally, the section heading is being changed to clarify the intent of the section and the current § 382.413(a) is being removed. The FHWA explained in the February 15, 1994, final rule preamble that paragraph (a) restated § 382.405(b) in terms of the prospective employer. The FHWA wrote in the preamble "An employer may obtain any of the information retained by other employers under part 382, pursuant to a driver's consent." Because this paragraph merely repeats § 382.405(f) requirements, it is being removed.

#### Part 391, Subpart H Record Retention

Questions have also been asked about whether interstate motor carriers who prepare and maintain records under part 391 may discard those records when, in accordance with § 391.125, they cease compliance with part 391 and begin complying with part 382. The intent of the FHWA was to terminate compliance with the applicability, consequences, and testing requirements of part 391. It was the FHWA's intent that the records prepared and maintained under part 391 would continue to be kept in accordance with part 382. The FHWA is amending § 391.125 to specify that the recordkeeping requirements of part 391, subpart H, will be transferred to part 382. Also, part 382 is being amended to note that records generated under part . 391, subpart H, must be maintained under § 382.401(c)(6)(v).

#### Possession of Alcohol

The FHWA has had numerous inquiries about the alcohol possession prohibition in parts 382 and 392. The FHWA has reconsidered its position on whether prohibiting unmanifested possession of alcohol on commercial motor vehicles is necessary given the new regulations for alcohol use. The FHWA believes the possession prohibition is not needed in part 382.

Section 392.5 prohibits the possession of alcoholic beverages and is generally enforced as a part of roadside inspections by FHWA and State officials. Formerly, § 392.5 prohibited possession of intoxicating beverages. On February 15, 1994 (59 FR 7484), § 392.5 was amended to prohibit possession of "alcoholic beverages." The intent of § 392.5 is to prohibit the carrying of any substance on a CMV that could be consumed by the driver and result in impairment. However, it does not prohibit the possession of other forms of alcohol that would be used for the safe operation of commercial motor vehicles. such as alcohol formulations to be used in the fuel tank, on the windshield, as cleaning agents, and for other safety

Section 382.204, in contrast, could be construed as prohibiting the possession of substances such as windshield washer fluid, denatured alcohol, fuel line antifreeze, rubbing alcohol, and other products that contain alcohol and have been allowed in the past for the safe operation of CMVs. This section could also be construed to prohibit the possession of shaving lotion, cologne, or room deodorizers. This is the case because a broader definition of alcohol was used in part 382, rather than "alcoholic beverage." The FHWA believes, however, that mere possession of alcohol in forms other than beverage does not render a person unable to safely operate a CMV. Moreover, the new testing regulations for alcohol will provide controls in addition to the amended § 392.5 to ensure that impaired drivers do not operate CMVs. The FHWA does not believe, therefore, that it is necessary to repeat an alcohol possession prohibition in part 382 and is removing it.

The FHWA will continue to prohibit the possession of alcoholic beverages in § 392.5 for interstate motor carriers and drivers. The term "alcoholic beverage" is not defined in the general definitions of § 390.5, so the FHWA has decided to amend § 392.5 to add the content of the definition in § 383.5. This definition is consistent with the Commercial Motor Vehicle Safety Act of 1986 (CMVSA) and is restricted to beer, wine, and



distilled spirits as defined under the Internal Revenue Code of 1954.

In addition, consistent with an interpretation published on November 17, 1993 (58 FR 60734), the FHWA is explaining the exception for the possession of alcoholic beverages on buses and motorcoachs in greater detail. The FHWA will not prohibit motor carriers from transporting alcoholic beverages for distribution to passengers, or alcoholic beverages that have been brought on board by passengers for the passengers' personal consumption. However, any driver who is seated in the passenger seating area or who is resting in sleeper berth equipment shall be prohibited from possessing alcoholic beverages. It should be noted; however, that States may have stricter laws regarding whether bus passengers may possess alcoholic beverages. If a State would have a stricter law regarding bus passenger possession of alcoholic beverages, such a law would not be preempted by this rule.

The FHWA has had, and will continue to have, a strong policy of zero tolerance of consumption and use of alcohol by commercial motor vehicle drivers. The consumption or presence in the body of any form of alcohol, including any alcoholic mixture preparation, or beverage, is strictly prohibited while driving. This includes any substance containing alcohol, including, but not limited to, windshield washer fluid, liquid fuels, fuel line antifreeze, denatured alcohol, shaving lotion, cologne, beer, wine, and distilled spirits. In terms of possession, the form of prohibited alcohol is narrower. Drivers subject to § 392.5 may not possess beer, wine, or distilled spirits. Many States have laws that are similar to § 392.5 regarding the possession of alcoholic beverages for commercial motor vehicle drivers operating in intrastate commerce and the FHWA does not believe that it must supersede those State laws. The FHWA will allow those States to use and enforce those laws without expressly preempting them.

#### **Metric System**

The Omnibus Trade and
Competitiveness Act of 1988 (Pub. L.
100-418, sec. 5164) amended the Metric
Conversion Act of 1975 to require,
among other things, that each Federal
agency, by the end of the fiscal year
1992, use the metric system of
measurement in its procurements,
grants, and other business-related
activities, except to the extent that such
use is impractical or is likely to cause
significant inefficiencies or loss of
markets to United States firms, such as

when foreign competitors are producing competing products in non-metric units.

The term "metric system" means the International System of Units (SI) established by the General Conference of Weights and Measures in 1960, as interpreted or modified from time to time for the United States by the Secretary of Commerce under the authority of the Metric Conversion Act of 1975 and the Metric Education Act of 1978. The Commerce Department requires Federal agencies to coordinate and plan for the use of the metric system in their procurements, grants and other business-related activities consistent with the requirements of the Metric Conversion Act, as amended. The FHWA has begun the transition process to convert to the metric system. In so doing, the FHWA believes it must convert to metric equivalents those parts of the definition of the term, "commercial motor vehicle," which use gross vehicle weight ratings in the U.S. Customary System of measurement. The FHWA is therefore taking this opportunity to change the definition to the SI system in line with 15 CFR part 19. The customary equivalent is provided parenthetically for convenience.

## Locations of Regional Offices of Motor Carriers

The FHWA regional Offices of Motor Carriers for regions four and nine have recently moved. The FHWA, therefore, is updating the title of the section and the addresses in the table found in § 390.27.

#### **Rulemaking Analyses and Notices**

Because this final rule simply makes minor edits to the FHWA's alcohol and drug testing rules to clarify these regulations, the FHWA believes that prior notice and opportunity for comment are unnecessary under 5 U.S.C. 553(b)(3)(B). In addition, due to the technical nature of this final rule, the FHWA has determined that prior notice and opportunity for comment are not required under the Department of Transportation's regulatory policies and procedures, as it is not anticipated that such action would result in the receipt of useful information. In this final rule, the FHWA is not exercising discretion in a way that could be meaningfully affected by public comment.

This action also effectively grants an exemption from an alcohol and drug testing regulation to employers and MROs. The amendments to § 382.407 relieve MROs from the requirement to prepare, in writing, a document if they wish to legibly photocopy Copy 4 of the Federal Chain of Custody form, fill in

verified positive or negative test information, add a statement about compliance with 49 CFR parts 40 and 382, and sign the photocopy.

Because this final rule relieves employers and MROs from certain regulations cited above, the FHWA also believes that good cause exists to publish this rule less than 30 days before it is effective, as is ordinarily required under 5 U.S.C. 553(d). Accordingly, the FHWA is proceeding directly to a final rule which is effective on its date of publication.

#### Executive Order 12866 (Regulatory Planning and Review) and DOT Regulatory Policies and Procedures

The FHWA has determined that this action is neither a significant regulatory action under Executive Order 12866 or significant under the Department of Transportation's regulatory policies and procedures. It is anticipated that the economic impact of this action will not be substantial because this rule simply makes minor, technical changes to the Federal Motor Carrier Safety Regulations to clarify the FHWA's alcohol and drug testing rules. Therefore, a full regulatory evaluation is not warranted.

#### Regulatory Flexibility Act

In compliance with the Regulatory Flexibility Act (5 U.S.C. 601–612), the FHWA has evaluated the effects of this rule on small entities. This final rule will technically amend and clarify the requirements for employers to test drivers for the use of alcohol and controlled substances. Accordingly, the FHWA certifies that this action will not have a significant economic impact on a substantial number of small entities.

## Executive Order 12612 (Federalism Assessment)

The amendments made by this rule do not have a substantial direct effect on the States or on the relationship or distribution of power between the national government and the States because they do little to limit the policymaking discretion of the States. To the extent that these amendments do require States to make minor modifications to their laws or regulations, the authority to preempt inconsistent State and local laws, regulations, rules and orders was expressly provided under 49 U.S.C. 31306(g). Therefore, the FHWA is not required to prepare a separate Federalism Assessment for this rule.



#### Executive Order 12372 (Intergovernmental Review)

Catalog of Federal Domestic Assistance Program Number 20.217, Motor Carrier Safety. The regulations implementing Executive Order 12372 regarding intergovernmental consultation on Federal programs and activities apply to this program.

#### Paperwork Reduction Act

The Office of Management and Budget (OMB) has approved 2,900,717 hours for the information collection requirements in the existing drug and alcohol testing regulations at 49 CFR part 382, under OMB control no. 2125-0543. One of the changes contained in this rule will decrease the burden hours required to comply with these regulations by a significant amount. Other changes are due to technical modifications clarification of language, and closing loopholes for drivers with numerous previous employers. Also, a rule amendment published on March 13, 1995, contains a significant decrease in burden hours. Accordingly, the overall effect of these amendments is to decrease the burden of complying with the recordkeeping and reporting requirements of the drug and alcohol testing regulations.

In addition, the FHWA is clarifying the record retention provisions in § 382.401 to require that records documenting supervisors' reasonable suspicion training be retained for two years after the supervisor ceases to perform the tasks requiring this training, replacing the current requirement to retain such records for two years after

the training is completed.

Finally, the total number of burden hours will be decreased by this final rule as a result of the FHWA allowing MROs to send Copy 4 of the Federal Custody and Control form rather than complete a new written document that is signed as a notification of test results to the employer of each driver tested. The net effect of these changes will be a decrease in burden hours. The FHWA will be sending a revised burden estimate for this information collection request to the Office of Management and Budget.

#### National Environmental Policy Act

The agency has analyzed this action for the purpose of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) and has determined that this action will not have any effect on the quality of the environment.

#### Regulation Identification Number

A regulation identification number (RIN) is assigned to each regulatory

action listed in the Unified Agenda of Federal Regulations. The Regulatory Information Service Center publishes the Unified Agenda in April and October of each year. The RIN contained in the heading of this document can be used to cross reference this action with the Unified Agenda.

#### List of Subjects in 49 CFR Parts 382. 383, 390, 391, and 392

Alcohol testing, Controlled substances testing, Drivers, Highways and roads, Highway safety, Motor carriers, Motor vehicle safety, Reporting and recordkeeping requirements, Safety, Transportation.

Issued on: February 29, 1996.

#### Rodney E. Slater.

Federal Highway Administrator.

In consideration of the foregoing, the FHWA is amending title 49, CFR. subtitle B, chapter III, parts 382, 383, 390, 391, and 392 as set forth below:

1. Part 382 is revised to read as follows:

#### PART 382—CONTROLLED SUBSTANCES AND ALCOHOL USE AND TESTING

#### Subpart A—General

Sec.

382.101 Purpose.

382.103 Applicability.

Testing procedures. 382.105

382.107 Definitions.

382.109 Preemption of State and local laws. 382.111 Other requirements imposed by

emplovers.

382.113 Requirement for notice.

382.115 Starting date for testing programs.

#### Subpart B—Prohibitions

382,201 Alcohol concentration.

On-duty use. 382.205

Pre-duty use. 382,207

382.209 Use following an accident.

382.211 Refusal to submit to a required alcohol or controlled substances test.

382.213 Controlled substances use

382.215 Controlled substances testing.

#### Subpart C-Tests Required

382,301 Pre-employment testing.

382.303 Post-accident testing.

Random testing. 382.305

382,307 Reasonable suspicion testing.

Return-to-duty testing.

382.311 Follow-up testing.

#### Subpart D-Handling of Test Results, Record Retention, and Confidentiality

382.401 Retention of records.

382.403 Reporting of results in a

management information system. 382.405 Access to facilities and records.

382,407 Medical review officer notifications

to the employer.

382.409 Medical review officer record retention for controlled substances.

382.411 Employer notifications.

>382.413 Inquiries for alcohol and controlled substances information from previous employers.

#### Subpart E—Consequences for Drivers Engaging in Substance Use-Related Conduct

382.501 Removal from safety-sensitive function.

382,503 Required evaluation and testing.

382.505 Other alcohol-related conduct.

382,507 Penalties.

#### -Alcohol Misuse and Controlled Subpart F-Substances Use Information, Training, and

382.601 Employer obligation to promulgate a policy on the misuse of alcohol and use of controlled substances.

382.603 Training for supervisors.

382.605 Referral, evaluation, and treatment.

Anthority: 49 U.S.C. 31133, 31136, 31301 et seq., 31502; and 49 CFR 1.48.

#### Subpart A—General

#### § 382.101 Purpose.

The purpose of this part is to establish programs designed to help prevent accidents and injuries resulting from the misuse of alcohol or use of controlled substances by drivers of commercial motor vehicles.

#### § 382.103 Applicability.

(a) This part applies to every person and to all employers of such persons who operate a commercial motor vehicle in commerce in any State, and, is subject to:

The commercial driver's license requirements of part 383 of this

(2) The Licencia Federal de Conductor

(Mexico) requirements; or (3) The commercial driver's license requirements of the Canadian National

Safety Code.

(b) An employer who employs himself/herself as a driver must comply with both the requirements in this part that apply to employers and the requirements in this part that apply to drivers. An employer who employs only himself/herself as a driver shall implement a random alcohol and controlled substances testing program of two or more covered employees in the random testing selection pool.

(c) The exceptions contained in § 390.3(g) of this subchapter do not apply to this part. The employers and drivers identified in § 390.3(g) must comply with the requirements of this part, unless otherwise specifically provided in paragraph (d) of this

section.

(d) Exceptions. This part shall not apply to employers and their drivers:

(1) Required to comply with the alcohol and/or controlled substances testing requirements of parts 653 and



654 of this title (Federal Transit Administration alcohol and controlled substances testing regulations); or

(2) Who a State must waive from the requirements of part 383 of this subchapter. These individuals include active duty military personnel; members of the reserves; and members of the national guard on active duty, including personnel on full-time national guard duty, personnel on part-time national guard training and national guard military technicians (civilians who are required to wear military uniforms), and active duty U.S. Coast Guard personnei;

(3) Who a State has, at its discretion, exempted from the requirements of part 383 of this subchapter. These

individuals may be:

(i) Operators of a farm vehicle which

(A) Controlled and operated by a farmer:

(B) Used to transport either agricultural products, farm machinery, farm supplies, or both to or from a farm;

(C) Not used in the operations of a common or contract motor carrier; and

(D) Used within 241 kilometers (150

miles) of the farmer's farm.

(ii) Firefighters or other persons who operate commercial motor vehicles which are necessary for the preservation of life or property or the execution of emergency governmental functions, are equipped with audible and visual signals, and are not subject to normal traffic regulation.

#### § 382.105 Testing procedures.

Each employer shall ensure that all alcohol or controlled substances testing conducted under this part complies with the procedures set forth in part 40 of this title. The provisions of part 40 of this title that address alcohol or controlled substances testing are made applicable to employers by this part.

#### § 382.107 Definitions.

Words or phrases used in this part are defined in §§ 386.2 and 390.5 of this subchapter, and § 40.3 of this title, except as provided herein-

Alcohol means the intoxicating agent in beverage alcohol, ethyl alcohol, or other low molecular weight alcohols including methyl and isopropyl alcohol.

Alcohol concentration (or content) means the alcohol in a volume of breath expressed in terms of grams of alcohol per 210 liters of breath as indicated by an evidential breath test under this part.

Alcohol use means the consumption of any beverage, mixture, or preparation, including any medication, containing alcohol.

Commerce means:

(1) Any trade, traffic or transportation within the jurisdiction of the United

States between a place in a State and a place outside of such State, including a place outside of the United States and

(2) Trade, traffic, and transportation in the United States which affects any trade, traffic, and transportation described in paragraph (1) of this definition.

Commercial motor vehicle means a motor vehicle or combination of motor vehicles used in commerce to transport passengers or property if the motor vehicle-

(1) Has a gross combination weight rating of 11,794 or more kilograms (26,001 or more pounds) inclusive of a towed unit with a gross vehicle weight rating of more than 4,536 kilograms (10,000 pounds); or

(2) Has a gross vehicle weight rating of 11,794 or more kilograms (26,001 or

more pounds); or

(3) Is designed to transport 16 or more passengers, including the driver; or

(4) Is of any size and is used in the transportation of materials found to be hazardous for the purposes of the Hazardous Materials Transportation Act and which require the motor vehicle to be placarded under the Hazardous Materials Regulations (49 CFR part 172, subpart F).

Confirmation test for alcohol testing means a second test, following a screening test with a result of 0.02 or greater, that provides quantitative data of alcohol concentration. For controlled substances testing means a second analytical procedure to identify the presence of a specific drug or metabolite which is independent of the screen test and which uses a different technique and chemical principle from that of the screen test in order to ensure reliability and accuracy. (Gas chromatography/ mass spectrometry (GC/MS) is the only authorized confirmation method for cocaine, marijuana, opiates, amphetamines, and phencyclidine.)

Consortium means an entity, including a group or association of employers or contractors, that provides alcohol or controlled substances testing as required by this part, or other DOT alcohol or controlled substances testing rules, and that acts on behalf of the employers

Controlled substances mean those substances identified in § 40.21(a) of this title.

Disabling damage means damage which precludes departure of a motor vehicle from the scene of the accident in its usual manner in daylight after simple repairs.

(1) Inclusions. Damage to motor vehicles that could have been driven, but would have been further damaged if so driven.

(2) Exclusions.

(i) Damage which can be remedied temporarily at the scene of the accident without special tools or parts.

(ii) Tire disablement without other damage even if no spare tire is available.

(iii) Headlight or taillight damage.

(iv) Damage to turn signals, horn, or windshield wipers which make them inoperative.

DOT Agency means an agency (or "operating administration") of the United States Department of Transportation administering regulations requiring alcohol and/or drug testing (14 CFR parts 61, 63, 65, 121, and 135; 49 CFR parts 199, 219, 382, 653 and 654), in accordance with part 40 of this title.

Driver means any person who operates a commercial motor vehicle. This includes, but is not limited to: Full time, regularly employed drivers; casual, intermittent or occasional drivers: leased drivers and independent, owner-operator contractors who are either directly employed by or under lease to an employer or who operate a commercial motor vehicle at the direction of or with the consent of an employer.

Émployer means any person (including the United States, a State, District of Columbia, tribal government, or a political subdivision of a State) who owns or leases a commercial motor vehicle or assigns persons to operate such a vehicle. The term employer includes an employer's agents, officers and representatives.

Licensed medical practitioner means a person who is licensed, certified, and/ or registered, in accordance with applicable Federal, State, local, or foreign laws and regulations, to prescribe controlled substances and other drugs.

Performing (a safety-sensitive function) means a driver is considered to be performing a safety-sensitive function during any period in which he or she is actually performing, ready to perform, or immediately available to perform any safety-sensitive functions.

Positive rate means the number of positive results for random controlled substances tests conducted under this part plus the number of refusals of random controlled substances tests required by this part, divided by the total of random controlled substances tests conducted under this part plus the number of refusals of random tests required by this part.

Refuse to submit (to an alcohol or controlled substances test) means that a

(1) Fails to provide adequate breath for alcohol testing as required by part 40



of this title, without a valid medical explanation, after he or she has received notice of the requirement for breath testing in accordance with the

provisions of this part,

(2) Fails to provide an adequate urine sample for controlled substances testing as required by part 40 of this title, without a genuine inability to provide a specimen (as determined by a medical evaluation), after he or she has received notice of the requirement for urine testing in accordance with the provisions of this part, or

(3) Engages in conduct that clearly

obstructs the testing process.

Safety-sensitive function means all time from the time a driver begins to work or is required to be in readiness to work until the time he/she is relieved from work and all responsibility for performing work. Safety-sensitive functions shall include:

(1) All time at an employer or shipper plant, terminal, facility, or other property, or on any public property, waiting to be dispatched, unless the driver has been relieved from duty by

the employer;

(2) All time inspecting equipment as required by §§ 392.7 and 392.8 of this subchapter or otherwise inspecting, servicing, or conditioning any commercial motor vehicle at any time;

(3) All time spent at the driving controls of a commercial motor vehicle

in operation;

(4) All time, other than driving time, in or upon any commercial motor vehicle except time spent resting in a sleeper berth (a berth conforming to the requirements of § 393.76 of this subchapter);

(5) All time loading or unloading a vehicle, supervising, or assisting in the loading or unloading, attending a vehicle being loaded or unloaded, remaining in readiness to operate the vehicle, or in giving or receiving receipts for shipments loaded or unloaded; and

(6) All time repairing, obtaining assistance, or remaining in attendance

upon a disabled vehicle.

Screening test (also known as initial test) In alcohol testing, it means an analytical procedure to determine whether a driver may have a prohibited concentration of alcohol in his or her system. In controlled substance testing, it means an immunoassay screen to eliminate "negative" urine specimens from further consideration.

Substance abuse professional means a licensed physician (Medical Doctor or Doctor of Osteopathy), or a licensed or certified psychologist, social worker, employee assistance professional, or addiction counselor (certified by the

National Association of Alcoholism and Drug Abuse Counselors Certification Commission) with knowledge of and clinical experience in the diagnosis and treatment of alcohol and controlled substances-related disorders.

Violation rate means the number of drivers (as reported under § 382.305 of this part) found during random tests given under this part to have an alcohol concentration of 0.04 or greater, plus the number of drivers who refuse a random test required by this part, divided by the total reported number of drivers in the industry given random alcohol tests under this part plus the total reported number of drivers in the industry who refuse a random test required by this part:

### § 382.109 Preemption of State and local laws.

- (a) Except as provided in paragraph (b) of this section, this part preempts any State or local law, rule, regulation, or order to the extent that:
- (1) Compliance with both the State or local requirement and this part is not possible; or
- (2) Compliance with the State or local requirement is an obstacle to the accomplishment and execution of any
- requirement in this part.

  (b) This part shall not be construed to preempt provisions of State criminal law that impose sanctions for reckless conduct leading to actual loss of life, injury, or damage to property, whether the provisions apply specifically to transportation employees, employers, or the general public.

## § 382.111 Other requirements imposed by employers.

Except as expressly provided in this part, nothing in this part shall be construed to affect the authority of employers, or the rights of drivers, with respect to the use of alcohol, or the use of controlled substances, including authority and rights with respect to testing and rehabilitation.

#### § 382.113 Requirement for notice.

Before performing an alcohol or controlled substances test under this part, each employer shall notify a driver that the alcohol or controlled substances test is required by this part. No employer shall falsely represent that a test is administered under this part.

## § 382.115 . Starting date for testing programs.

(a) Large domestic employers. Each employer with fifty or more drivers on March 17, 1994, will implement the requirements of this part beginning on January 1, 1995.

(b) Small domestic employers. Each employer with less than fifty drivers on March 17, 1994, will implement the requirements of this part beginning on January 1, 1996.

(c) All domestic employers. Each domestic employer that begins commercial motor vehicle operations after March 17, 1994, but before January 1, 1996, will implement the requirements of this part beginning on January 1, 1996. However, such an employer may be subject to the requirements of part 391, subpart H on the date they begin operations, if operating commercial motor vehicles in interstate commerce. A domestic employer that begins commercial motor vehicle operations on or after January 1, 1996, will implement the requirements of this part on the date the employer begins such operations.

(d) Large foreign employers. Each foreign-domiciled employer with fifty or more drivers assigned to operate commercial motor vehicles in North America on December 17, 1995, must implement the requirements of this part

beginning on July 1, 1996.

(e) Small foreign employers. Each foreign-domiciled employer with less than fifty drivers assigned to operate commercial motor vehicles in North America on December 17, 1995, must implement the requirements of this part beginning on July 1, 1997.

(f) All foreign employers. Each foreign-domiciled employers that begins commercial motor vehicle operations in the United States after December 17, 1995, but before July 1, 1997, must implement the requirements of this part beginning on July 1, 1997. A foreign employer that begins commercial motor vehicle operations in the United States on or after July 1, 1997, must implement the requirements of this part on the date the foreign employer begins such operations.

#### Subpart B-Prohibitions

#### § 382.201 Alcohol concentration.

No driver shall report for duty or remain on duty requiring the performance of safety-sensitive functions while having an alcohol concentration of 0.04 or greater. No employer having actual knowledge that a driver has an alcohol concentration of 0.04 or greater shall permit the driver to perform or continue to perform safety-sensitive functions.

#### § 382.205 On-duty use.

No driver shall use alcohol while performing safety-sensitive functions. No employer having actual knowledge that a driver is using alcohol while



performing safety-sensitive functions shall permit the driver-to perform or continue to perform safety- sensitive functions.

#### § 382.207 Pre-duty use.

No driver shall perform safetysensitive functions within four hours after using alcohol. No employer having actual knowledge that a driver has used alcohol within four hours shall permit a driver to perform or continue to perform safety-sensitive functions.

#### .§ 382.209 Use following an accident.

No driver required to take a postaccident alcohol test under § 382.303 of this part shall use alcohol for eight hours following the accident, or until he/she undergoes a post-accident alcohol test, whichever occurs first.

#### § 382.211 Refusal to submit to a required alcohol or controlled substances test.

No driver shall refuse to submit to a post-accident alcohol or controlled substances test required under § 382.303, a random alcohol or controlled substances test required under § 382.305, a reasonable suspicion alcohol or controlled substances test required under § 382.307, or a follow-up alcohol or controlled substances test required under § 382.311. No employer shall permit a driver who refuses to submit to such tests to perform or continue to perform safety-sensitive functions.

#### § 382.213 Controlled substances use.

(a) No driver shall report for duty or remain on duty requiring the performance of safety-sensitive functions when the driver uses any controlled substance, except when the use is pursuant to the instructions of a licensed medical practitioner, as defined in § 382.107 of this part, who has advised the driver that the substance will not adversely affect the driver's ability to safely operate a commercial motor vehicle.

(b) No employer having actual knowledge that a driver has used a controlled substance shall permit the driver to perform or continue to perform a safety-sensitive function.

(c) An employer may require a driver to inform the employer of any therapeutic drug use.

#### § 382.215 Controlled substances testing.

No driver shall report for duty, remain on duty or perform a safety-sensitive function, if the driver tests positive for controlled substances. No employer having actual knowledge that a driver has tested positive for controlled substances shall permit the driver to

perform or continue to perform safetysensitive functions.

#### Subpart C—Tests Required

#### § 382.301 Pre-employment testing.

(a) Prior to the first time a driver performs safety-sensitive functions for an employer, the driver shall undergo testing for alcohol and controlled substances as a condition prior to being used, unless the employer uses the exception in paragraphs (c) and (d) of this section. No employer shall allow a driver, who the employer intends to hire or use, to perform safety-sensitive functions unless the driver has been administered an alcohol test with a result indicating an alcohol concentration less than 0.04, and has received a controlled substances test result from the MRO indicating a verified negative test result. If a preemployment alcohol test result under this section indicates an alcohol content of 0.02 or greater but less than 0.04, the provision of § 382.505 shall apply.

(b) Exception for pre-employment alcohol testing. An employer is not required to administer an alcohol test required by paragraph (a) of this section

(1) The driver has undergone an alcohol test required by this section or the alcohol misuse rule of another DOT agency under part 40 of this title within the previous six months, with a result indicating an alcohol concentration less than 0.04; and

(2) The employer ensures that no prior employer of the driver of whom the employer has knowledge has records of a violation of this part or the alcohol misuse rule of another DOT agency within the previous six months.

(c) Exception for pre-employment controlled substances testing. An employer is not required to administer a controlled substances test required by paragraph (a) of this section if:

 (1) The driver has participated in a controlled substances testing program that meets the requirements of this part within the previous 30 days; and

(2) While participating in that

program, either

(i) Was tested for controlled substances within the past 6 months (from the date of application with the employer) or

(ii) Participated in the random controlled substances testing program for the previous 12 months (from the date of application with the employer);

(3) The employer ensures that no prior employer of the driver of whom the employer has knowledge has records of a violation of this part or the

controlled substances use rule of another DOT agency within the previous six months.

(d)(1) An employer who exercises the exception in either paragraph (b) or (c) of this section shall contact the alcohol and/or controlled substances testing program(s) in which the driver participates or participated and shall obtain and retain from the testing program(s) the following information:

(i) Name(s) and address(es) of the

program(s).

(ii) Verification that the driver participates or participated in the program(s).

(iii) Verification that the program(s) conforms to part 40 of this title.

(iv) Verification that the driver is qualified under the rules of this part, including that the driver has not refused to be tested for controlled substances.

(v) The date the driver was last tested for alcohol or controlled substances.

(vi) The results of any tests taken within the previous six months and any other violations of subpart B of this part.

(2) An employer who uses, but does not employ, a driver more than once a year to operate commercial motor vehicles must obtain the information in paragraph (d)(1) of this section at least once every six months. The records prepared under this paragraph shall be maintained in accordance with § 382.401. If the employer cannot verify that the driver is participating in a controlled substances testing program in accordance with this part and part 40, the employer shall conduct a preemployment alcohol and/or controlled substances test.

(e) Nothwithstanding any other provisions of this subpart, all provisions and requirements in this section pertaining to pre-employment testing for alcohol are vacated as of May 1, 1995.

#### § 382.303 Post-accident testing.

(a) As soon as practicable following an occurrence involving a commercial motor vehicle operating on a public road in commerce, each employer shall test for alcohol and controlled substances each surviving driver:

Who was performing safetysensitive functions with respect to the vehicle, if the accident involved the loss

of human life; or

(2) Who receives a citation under State or local law for a moving traffic violation arising from the accident, if the accident involved:

(i) Bodily injury to any person who, as a result of the injury, immediately receives medical treatment away from the scene of the accident; or

(ii) One or more motor vehicles incurring disabling damage as a result of



the accident, requiring the motor vehicle to be transported away from the scene by a tow truck or other motor vehicle.

(3) This table notes when a postaccident test is required to be conducted by paragraphs (a)(1) and (a)(2) of this section.

TABLE FOR § 382.303(a)(3)

Type of accident involved	Citation issued to the CMV driver	Test must be per- formed by employer
Human fatality	YES	YES. YES.
Bodily injury with immediate medical treatment away from the scene.	YES	YES.
Disabling damage to any motor ve- hicle requiring tow away.	NO YES	NO. YES.
www.	.NO	NO.

(b)(1) Alcohol tests. If a test required by this section is not administered within two hours following the accident, the employer shall prepare and maintain on file a record stating the reasons the test was not promptly administered. If a test required by this section is not administered within eight hours following the accident, the employer shall cease attempts to administer an alcohol test and shall prepare and maintain the same record. Records shall be submitted to the FHWA upon request of the Associate Administrator.

(2) For the years stated in this paragraph, employers who submit MIS reports shall submit to the FHWA each record of a test required by this section that is not completed within eight hours. The employer's records of tests that are not completed within eight hours shall be submitted to the FHWA by March 15, 1996; March 15, 1997, and March 15, 1998, for calendar years 1995, 1996, and 1997, respectively. Employers shall append these records to their MIS submissions. Each record shall include the following information:

(i) Type of test (reasonable suspicion/ post-accident);

(ii) Triggering event (including date, time, and location);

(iii) Reason(s) test could not be completed within eight hours;

(iv) If blood alcohol testing could have been completed within eight hours, the name, address, and telephone number of the testing site where blood testing could have occurred; and

(3) Records of alcohol tests that could not be completed in eight hours shall be submitted to the FHWA at the following address: Attn: Alcohol Testing Program, Office of Motor Carrier Research and Standards (HCS-1), Federal Highway Administration, 400 Seventh Street, SW., Washington, DC 20590.

(4) Controlled substance tests. If a test required by this section is not administered within 32 hours following the accident, the employer shall cease attempts to administer a controlled substances test, and prepare and maintain on file a record stating the reasons the test was not promptly administered. Records shall be submitted to the FHWA upon request of the Associate Administrator.

(c) A driver who is subject to postaccident testing shall remain readily
available for such testing or may be
deemed by the employer to have refused
to submit to testing. Nothing in this
section shall be construed to require the
delay of necessary medical attention for
injured people following an accident or
to prohibit a driver from leaving the
scene of an accident for the period
necessary to obtain assistance in
responding to the accident, or to obtain
necessary emergency medical care.

(d) An employer shall provide drivers with necessary post-accident information, procedures and instructions, prior to the driver operating a commercial motor vehicle, so that drivers will be able to comply with the requirements of this section.

(e)(1) The results of a breath or blood test for the use of alcohol, conducted by Federal, State, or local officials having independent authority for the test, shall be considered to meet the requirements of this section, provided such tests conform to the applicable Federal, State or local alcohol testing requirements, and that the results of the tests are obtained by the employer.

(2) The results of a urine test for the use of controlled substances, conducted by Federal, State, or local officials having independent authority for the test, shall be considered to meet the requirements of this section, provided such tests conform to the applicable Federal, State or local controlled substances testing requirements, and that the results of the tests are obtained by the employer.

(f) Exception. This section does not apply to:

(1) An occurrence involving only boarding or alighting from a stationary motor vehicle; or

(2) An occurrence involving only the loading or unloading of cargo; or

(3) An occurrence in the course of the operation of a passenger car or a

multipurpose passenger vehicle (as defined in § 571.3 of this title) by an employer unless the motor vehicle is transporting passengers for hire or hazardous materials of a type and quantity that require the motor vehicle to be marked or placarded in accordance with § 177.823 of this title.

#### § 382.305 Random testing.

(a) Every employer shall comply with the requirements of this section. Every driver shall submit to random alcohol and controlled substance testing as required in this section.

(b)(1) Except as provided in paragraphs (c) through (e) of this section, the minimum annual percentage rate for random alcohol testing shall be 25 percent of the average number of driver positions.

(2) Except as provided in paragraphs (f) through (h) of this section, the minimum annual percentage rate for random controlled substances testing shall be 50 percent of the average number of driver positions.

(c) The FHWA Administrator's decision to increase or decrease the minimum annual percentage rate for alcohol testing is based on the reported violation rate for the entire industry. All information used for this determination is drawn from the alcohol management information system reports required by § 382.403 of this part. In order to ensure reliability of the data, the FHWA Administrator considers the quality and completeness of the reported data, may obtain additional information or reports from employers, and may make appropriate modifications in calculating the industry violation rate. Each year, the FHWA Administrator will publish in the Federal Register the minimum annual percentage rate for random alcohol testing of drivers. The new minimum annual percentage rate for random alcohol testing will be applicable starting January 1 of the calendar year following publication.

(d)(1) When the minimum annual percentage rate for random alcohol testing is 25 percent or more, the FHWA-Administrator may lower this rate to 10 percent of all driver positions if the FHWA Administrator determines that the data received under the reporting requirements of § 382.403 for two consecutive calendar years indicate that the violation rate is less than 0.5 percent.

(2) When the minimum annual percentage rate for random alcohol testing is 50 percent, the FHWA Administrator may lower this rate to 25 percent of all driver positions if the FHWA Administrator determines that the data received under the reporting



requirements of § 382.403 for two consecutive calendar years indicate that the violation rate is less than 1.0 percent but equal to or greater than 0.5 percent.

(e)(1) When the minimum annual percentage rate for random alcohol testing is 10 percent, and the data received under the reporting requirements of § 382.403 for that calendar year indicate that the violation rate is equal to or greater than 0.5 percent, but less than 1.0 percent, the FHWA Administrator will increase the minimum annual percentage rate for random alcohol testing to 25 percent for all driver positions.

(2) When the minimum annual percentage rate for random alcohol testing is 25 percent or less, and the data received under the reporting requirements of § 382.403 for that calendar year indicate that the violation rate is equal to or greater than 1.0 percent, the FHWA Administrator will increase the minimum annual percentage rate for random alcohol testing to 50 percent for all driver

positions.

(f) The FHWA Administrator's decision to increase or decrease the minimum annual percentage rate for controlled substances testing is based on the reported positive rate for the entire industry. All information used for this determination is drawn from the controlled substances management information system reports required by § 382.403 of this part. In order to ensure reliability of the data, the FHWA Administrator considers the quality and completeness of the reported data, may obtain additional information or reports from employers, and may make appropriate modifications in calculating the industry positive rate. Each year, the FHWA Administrator will publish in the Federal Register the minimum annual percentage rate for random controlled substances testing of drivers. The new minimum annual percentage rate for random controlled substances testing will be applicable starting January 1 of the calendar year following publication.

(g) When the minimum annual percentage rate for random controlled substances testing is 50 percent, the FHWA Administrator may lower this rate to 25 percent of all driver positions if the FHWA Administrator determines that the data received under the reporting requirements of § 382.403 for two consecutive calendar years indicate that the positive rate is less than 1.0 percent. However, after the initial two years of random testing by large employers and the initial first year of testing by small employers under this section, the FHWA Administrator may

lower the rate the following calendar year, if the combined positive testing rate is less than 1.0 percent, and if it would be in the interest of safety.

(h) When the minimum annual percentage rate for random controlled substances testing is 25 percent, and the data received under the reporting requirements of § 382.403 for any calendar year indicate that the reported positive rate is equal to or greater than 1.0 percent, the FHWA Administrator will increase the minimum annual percentage rate for random controlled substances testing to 50 percent of all driver positions.

(i) The selection of drivers for random alcohol and controlled substances testing shall be made by a scientifically valid method, such as a random number table or a computer-based random number generator that is matched with drivers' Social Security numbers, payroll identification numbers, or other comparable identifying numbers. Under the selection process used, each driver shall have an equal chance of being tested each time selections are made.

(j) The employer shall randomly select a sufficient number of drivers for testing during each calendar year to equal an annual rate not less than the minimum annual percentage rate for random alcohol and controlled substances testing determined by the FHWA Administrator. If the employer conducts random testing for alcohol and/or controlled substances through a consortium, the number of drivers to be tested may be calculated for each individual employer or may be based on the total number of drivers covered by the consortium who are subject to random alcohol and/or controlled substances testing at the same minimum annual percentage rate under this part or any DOT alcohol or controlled substances random testing rule.

(k) Each employer shall ensure that random alcohol and controlled substances tests conducted under this part are unannounced and that the dates for administering random alcohol and controlled substances tests are spread reasonably throughout the calendar

year.

(I) Each employer shall require that each driver who is notified of selection for random alcohol and/or controlled substances testing proceeds to the test site immediately; provided, however, that if the driver is performing a safety-sensitive function, other than driving a commercial motor vehicle, at the time of notification, the employer shall instead ensure that the driver ceases to perform the safety-sensitive function and proceeds to the testing site as soon as possible.

(m) A driver shall only be tested for alcohol while the driver is performing safety-sensitive functions, just before the driver is to perform safety-sensitive functions, or just after the driver has ceased performing such functions.

(n) If a given driver is subject to random alcohol or controlled substances testing under the random alcohol or controlled substances testing rules of more than one DOT agency for the same employer, the driver shall be subject to random alcohol and/or controlled substances testing at the annual percentage rate established for the calendar year by the DOT agency regulating more than 50 percent of the driver's function.

(o) If an employer is required to conduct random alcohol or controlled substances testing under the alcohol or controlled substances testing rules of more than one DOT agency, the

employer may-

(1) Establish separate pools for random selection, with each pool containing the DOT-covered employees who are subject to testing at the same required minimum annual percentage rate; or

(2) Randomly select such employees for testing at the highest minimum annual percentage rate established for the calendar year by any DOT agency to which the employer is subject.

#### § 382.307 Reasonable suspicion testing.

(a) An employer shall require a driver to submit to an alcohol test when the employer has reasonable suspicion to believe that the driver has violated the prohibitions of subpart B of this part concerning alcohol. The employer's determination that reasonable suspicion exists to require the driver to undergo an alcohol test must be based on specific, contemporaneous, articulable observations concerning the appearance, behavior, speech or body odors of the driver.

(b) An employer shall require a driver to submit to a controlled substances test when the employer has reasonable suspicion to believe that the driver has violated the prohibitions of subpart B of this part concerning controlled substances. The employer's determination that reasonable suspicion exists to require the driver to undergo a controlled substances test must be based on specific, contemporaneous, articulable observations concerning the appearance, behavior, speech or body odors of the driver. The observations may include indications of the chronic and withdrawal effects of controlled substances.

(c) The required observations for alcohol and/or controlled substances



reasonable suspicion testing shall be made by a supervisor or company official who is trained in accordance with § 382.603 of this part. The person who makes the determination that reasonable suspicion exists to conduct an alcohol test shall not conduct the alcohol test of the driver.

(d) Alcohol testing is authorized by this section only if the observations required by paragraph (a) of this section are made during, just preceding, or just after the period of the work day that the driver is required to be in compliance with this part. A driver may be directed by the employer to only undergo reasonable suspicion testing while the driver is performing safety-sensitive functions, just before the driver is to perform safety-sensitive functions, or just after the driver has ceased performing such functions.

(e)(1) If an alcohol test required by this section is not administered within two hours following the determination under paragraph (a) of this section, the employer shall prepare and maintain on file a record stating the reasons the alcohol test was not promptly administered. If an alcohol test required by this section is not administered within eight hours following the determination under paragraph (a) of this section, the employer shall cease attempts to administer an alcohol test and shall state in the record the reasons for not administering the test.

(2) For the years stated in this paragraph, employers who submit MIS reports shall submit to the FHWA each record of a test required by this section that is not completed within 8 hours. The employer's records of tests that could not be completed within 8 hours shall be submitted to the FHWA by March 15, 1996; March 15, 1997; and March 15, 1998; for calendar years 1995, 1996, and 1997, respectively. Employers shall append these records to their MIS submissions. Each record shall include the following information:

(i) Type of test (reasonable suspicion/ post-accident);

(ii) Triggering event (including date, time, and location);

(iii) Reason(s) test could not be completed within 8 hours; and

(iv) If blood alcohol testing could have been completed within eight hours, the name, address, and telephone number of the testing site where blood testing could have occurred.

(3) Records of tests that could not be completed in eight hours shall be submitted to the FHWA at the following address: Attn.: Alcohol Testing program, Office of Motor Carrier Research and Standards (HCS-1), Federal Highway

Administration, 400 Seventh Street, SW., Washington, DC 20590.

(4) Notwithstanding the absence of a reasonable suspicion alcohol test under this section, no driver shall report for duty or remain on duty requiring the performance of safety-sensitive functions while the driver is under the influence of or impaired by alcohol, as shown by the behavioral, speech, and performance indicators of alcohol misuse, nor shall an employer permit the driver to perform or continue to perform safety-sensitive functions, until:

(i) An alcohol test is administered and the driver's alcohol concentration measures less than 0.02; or

(ii) Twenty four hours have elapsed following the determination under paragraph (a) of this section that there is reasonable suspicion to believe that the driver has violated the prohibitions in this part concerning the use of alcohol.

(5) Except as provided in paragraph (e)(2) of this section, no employer shall take any action under this part against a driver based solely on the driver's behavior and appearance, with respect to alcohol use, in the absence of an alcohol test. This does not prohibit an employer with independent authority of this part from taking any action otherwise consistent with law.

(f) A written record shall be made of the observations leading to a controlled substance reasonable suspicion test, and signed by the supervisor or company official who made the observations, within 24 hours of the observed behavior or before the results of the controlled substances test are released, whichever is earlier.

#### §382.309 Return-to-duty testing.

(a) Each employer shall ensure that before a driver returns to duty requiring the performance of a safety-sensitive function after engaging in conduct prohibited by subpart B of this part concerning alcohol, the driver shall undergo a return-to-duty alcohol test with a result indicating an alcohol concentration of less than 0.02.

(b) Each employer shall ensure that before a driver returns to duty requiring the performance of a safety-sensitive function after engaging in conduct prohibited by subpart B of this part concerning controlled substances, the driver shall undergo a return-to-duty controlled substances test with a result indicating a verified negative result for controlled substances use.

#### § 382.311 Follow-up testing.

(a) Following a determination under § 382.605(b) that a driver is in need of assistance in resolving problems

associated with alcohol misuse and/or use of controlled substances, each employer shall ensure that the driver is subject to unannounced follow-up alcohol and/or controlled substances testing as directed by a substance abuse professional in accordance with the provisions of § 382.605(c)(2)(ii).

(b) Follow-up alcohol testing shall be conducted only when the driver is performing safety-sensitive functions, just before the driver is to perform safety-sensitive functions, or just after the driver has ceased performing safety-

sensitive functions.

## Subpart D—Handling Of Test Results, Record Retention and Confidentiality

#### §382.401 Retention of records.

(a) General requirement. Each employer shall maintain records of its alcohol misuse and controlled substances use prevention programs as provided in this section. The records shall be maintained in a secure location with controlled access.

(b) Period of retention. Each employer shall maintain the records in accordance

with the following schedule:

(1) Five years. The following records shall be maintained for a minimum of five years:

(i) Records of driver alcohol test results indicating an alcohol concentration of 0.02 or greater,

(ii) Records of driver verified positive controlled substances test results,

(iii) Documentation of refusals to take required alcohol and/or controlled substances tests,

(iv) Driver evaluation and referrals,

(v) Calibration documentation,

(vi) Records related to the administration of the alcohol and controlled substances testing programs, and

(vii) A copy of each annual calendar year summary required by § 382.403.

(2) Two years. Records related to the alcohol and controlled substances collection process (except calibration of evidential breath testing devices).

(3) One year. Records of negative and canceled controlled substances test results (as defined in part 40 of this title) and alcohol test results with a concentration of less than 0.02 shall be maintained for a minimum of one year.

(4) Indefinite period. Records related to the education and training of breath alcohol technicians, screening test technicians, supervisors, and drivers shall be maintained by the employer while the individual performs the functions which require the training and for two years after ceasing to perform those functions.

(c) Types of records. The following specific types of records shall be



maintained. "Documents generated" are documents that may have to be prepared under a requirement of this part. If the record is required to be prepared, it must be maintained.

(1) Records related to the collection process:

(i) Collection logbooks, if used;

(ii) Documents relating to the random selection process;

(iii) Calibration documentation for evidential breath testing devices;

(iv) Documentation of breath alcohol

technician training;

(v) Documents generated in connection with decisions to administer reasonable suspicion alcohol or controlled substances tests

(vi) Documents generated in connection with decisions on post-

accident tests;

- (vii) Documents verifying existence of a medical explanation of the inability of a driver to provide adequate breath or to provide a urine specimen for testing; and
- (viii) Consolidated annual calendar year summaries as required by § 382.403.

(2) Records related to a driver's test results:

- (i) The employer's copy of the alcohol test form, including the results of the
- (ii) The employer's copy of the controlled substances test chain of custody and control form;

(iii) Documents sent by the MRO to the employer, including those required

by § 382.407(a).

(iv) Documents related to the refusal of any driver to submit to an alcohol or controlled substances test required by this part: and

(v) Documents presented by a driver to dispute the result of an alcohol or controlled substances test administered

under this part.

(vi) Documents generated in connection with verifications of prior employers' alcohol or controlled substances test results that the employer:

(A) Must obtain in connection with the exception contained in § 382.301 of

this part, and

(B) Must obtain as required by

§ 382.413 of this subpart.

- (3) Records related to other violations of this part.
- (4) Records related to evaluations: (i) Records pertaining to a

determination by a substance abuse professional concerning a driver's need for assistance; and

(ii) Records concerning a driver's compliance with recommendations of the substance abuse professional.

(5) Records related to education and training:

(i) Materials on alcohol misuse and controlled substance use awareness, including a copy of the employer's policy on alcohol misuse and controlled substance use:

(ii) Documentation of compliance with the requirements of § 382.601, including the driver's signed receipt of

education materials;

(iii) Documentation of training provided to supervisors for the purpose of qualifying the supervisors to make a determination concerning the need for alcohol and/or controlled substances testing based on reasonable suspicion;

(iv) Documentation of training for breath alcohol technicians as required by § 40.51(a) of this title, and

(v) Certification that any training conducted under this part complies with the requirements for such training.

(6) Administrative records related to alcohol and controlled substances

testing: (i) Agreements with collection site facilities, laboratories, breath alcohol technicians, screening test technicians, medical review officers, consortia, and third party service providers;

(ii) Names and positions of officials and their role in the employer's alcohol and controlled substances testing

program(s);

(iii) Quarterly laboratory statistical summaries of urinalysis required by § 40.29(g)(6) of this title;

(iv) The employer's alcohol and controlled substances testing policy and procedures; and

(v) Records generated in connection with part 391, subpart H of this

subchapter.

- (d) Location of records. All records required by this part shall be maintained as required by § 390.31 of this subchapter and shall be made available for inspection at the employer's principal place of business within two business days after a request has been made by an authorized representative of the Federal Highway Administration.
- (e)(1) OMB control number. The information collection requirements of this part have been reviewed by the Office of Management and Budget pursuant to the Paperwork Reduction Act of 1980 (44 U.S.C. 3501 et seq.) and have been assigned OMB control number 2125-0543, approved through March 31, 1997.
- (2) The information collection requirements of this part are found in the following sections: Section 382.105, 382.113, 382.301, 382.303, 382.305, 382.307, 382.309, 382.311, 382.401, 382.403, 382.405, 382.407, 382.409, 382.411, 382.413, 382.601, 382.603, 382.605.

#### § 382.403 Reporting of results in a management information system.

(a) An employer shall prepare and maintain a summary of the results of its alcohol and controlled substances testing programs performed under this part during the previous calendar year, when requested by the Secretary of Transportation, any DOT agency, or any State or local officials with regulatory authority over the employer or any of its drivers.

(b) If an employer is notified, during the month of January, of a request by the Federal Highway Administration to report the employer's annual calendar year summary information, the employer shall prepare and submit the report to the Federal Highway Administration by March 15 of that year. The employer shall ensure that the annual summary report is accurate and received by March 15 at the location that the Federal Highway Administration specifies in its request. The report shall be in the form and manner prescribed by the Federal Highway Administration in its request. When the report is submitted to the Federal Highway Administration by mail or electronic transmission, the information requested shall be typed, except for the signature of the certifying official. Each employer shall ensure the accuracy and timeliness of each report submitted by the employer or a consortium.

- (c) Detailed summary. Each annual calendar year summary that contains information on a verified positive controlled substances test result, an alcohol screening test result of 0.02 or greater, or any other violation of the alcohol misuse provisions of subpart B of this part shall include the following informational elements:
- (1) Number of drivers subject to Part
- (2) Number of drivers subject to testing under the alcohol misuse or controlled substances use rules of more than one DOT agency, identified by each agency;

(3) Number of urine specimens collected by type of test (e.g., preemployment, random, reasonable suspicion, post-accident);

(4) Number of positives verified by a MRO by type of test, and type of controlled substance;

(5) Number of negative controlled substance tests verified by a MRO by type of test;

(6) Number of persons denied a position as a driver following a preemployment verified positive controlled substances test and/or a preemployment alcohol test that indicates



an alcohol concentration of 0.04 or

greater;

(7) Number of drivers with tests verified positive by a medical review officer for multiple controlled substances;

(8) Number of drivers who refused to submit to an alcohol or controlled substances test required under this subpart;

(9)(i) Number of supervisors who have received required alcohol training during the reporting period; and

(ii) Number of supervisors who have received required controlled substances training during the reporting period;

(10)(i) Number of screening alcohol

tests by type of test; and

(ii) Number of confirmation alcohol-

tests, by type of test;

(11) Number of confirmation alcohol tests indicating an alcohol concentration of 0.02 or greater but less than 0.04, by type of test;

(12) Number of confirmation alcohol tests indicating an alcohol concentration of 0.04 or greater, by type of test;

(13) Number of drivers who were returned to duty (having complied with the recommendations of a substance abuse professional as described in §§ 382.503 and 382.605), in this reporting period, who previously:

(i) Had a verified positive controlled

substance test result, or

 (ii) Engaged in prohibited alcohol misuse under the provisions of this part;

(14) Number of drivers who were administered alcohol and drug tests at the same time, with both a verified positive drug test result and an alcohol test result indicating an alcohol concentration of 0.04 or greater; and

(15) Number of drivers who were found to have violated any non-testing prohibitions of subpart B of this part, and any action taken in response to the

violation.

- (d) Short summary. Each employer's annual calendar year summary that contains only negative controlled substance test results, alcohol screening test results of less than 0.02, and does not contain any other violations of subpart B of this part, may prepare and submit, as required by paragraph (b) of this section, either a standard report form containing all the information elements specified in paragraph (c) of this section, or an "EZ" report form. The "EZ" report shall include the following information elements:
- (1) Number of drivers subject to this Part 382:
- (2) Number of drivers subject to testing under the alcohol misuse or controlled substance use rules of more than one DOT agency, identified by each agency;

(3) Number of urine specimens collected by type of test (e.g., preemployment, random, reasonable suspicion, post-accident);

(4) Number of negatives verified by a medical review officer by type of test;

(5) Number of drivers who refused to submit to an alcohol or controlled substances test required under this subpart:

(6)(i) Number of supervisors who have received required alcohol training during the reporting period; and

(ii) Number of supervisors who have received required controlled substances training during the reporting period;

(7) Number of screen alcohol tests by

type of test; and

(8) Number of drivers who were returned to duty (having complied with the recommendations of a substance abuse professional as described in \$\\$ 382.503 and 382.605), in this reporting period, who previously:

(i) Had a verified positive controlled

substance test result, or

(ii) Engaged in prohibited alcohol misuse under the provisions of this part.

(e) Each employer that is subject to more than one DOT agency alcohol or controlled substances rule shall identify each driver covered by the regulations of more than one DOT agency. The identification will be by the total number of covered functions. Prior to conducting any alcohol or controlled substances test on a driver subject to the rules of more than one DOT agency, the employer shall determine which DOT agency rule or rules authorizes or requires the test. The test result information shall be directed to the appropriate DOT agency or agencies.

(f) A consortium may prepare annual calendar year summaries and reports on behalf of individual employers for purposes of compliance with this section. However, each employer shall sign and submit such a report and shall remain responsible for ensuring the accuracy and timeliness of each report prepared on its behalf by a consortium.

#### § 382.405 Access to facilities and records.

(a) Except as required by law or expressly authorized or required in this section, no employer shall release driver information that is contained in records required to be maintained under § 382.401.

(b) A driver is entitled, upon written request, to obtain copies of any records pertaining to the driver's use of alcohol or controlled substances, including any records pertaining to his or her alcohol or controlled substances tests. The employer shall promptly provide the records requested by the driver. Access to a driver's records shall not be

contingent upon payment for records other than those specifically requested.

(c) Each employer shall permit access to all facilities utilized in complying with the requirements of this part to the Secretary of Transportation, any DOT agency, or any State or local officials with regulatory authority over the employer or any of its drivers.

(d) Each employer shall make available copies of all results for employer alcohol and/or controlled substances testing conducted under this part and any other information pertaining to the employer's alcohol misuse and/or controlled substances use prevention program, when requested by the Secretary of Transportation, any DOT agency, or any State or local officials with regulatory authority over the employer or any of its drivers.

(e) When requested by the National Transportation Safety Board as part of an accident investigation, employers shall disclose information related to the employer's administration of a post-accident alcohol and/or controlled substance test administered following the accident under investigation.

(f) Records shall be made available to a subsequent employer upon receipt of a written request from a driver. Disclosure by the subsequent employer is permitted only as expressly authorized by the terms of the driver's

request.

(g) An employer may disclose information required to be maintained under this part pertaining to a driver, the decisionmaker in a lawsuit, grievance, or other proceeding initiated by or on behalf of the individual, and arising from the results of an alcohol and/or controlled substance test administered under this part, or from the employer's determination that the driver engaged in conduct prohibited by subpart B of this part (including, but not limited to, a worker's compensation, unemployment compensation, or other proceeding relating to a benefit sought by the driver.)

(h) An employer shall release information regarding a driver's records as directed by the specific, written consent of the driver authorizing release of the information to an identified person. Release of such information by the person receiving the information is permitted only in accordance with the terms of the employee's consent.

## § 382:407 Medical review officer notifications to the employer.

(a) The medical review officer may report to the employer using any communications device, but in all instances a signed, written notification must be forwarded within three



business days of completion of the medical review officer's review, pursuant to part 40 of this title. A legible photocopy of the fourth copy of Part 40 Appendix A subtitled COPY 4-SEND DIRECTLY TO MEDICAL REVIEW OFFICER—DO NOT SEND TO LABORATORY of the Federal Custody and Control Form OMB Number 9999-0023 may be used to make the signed, written notification to the employer for all test results (positive, negative, canceled, etc.), provided that the controlled substance(s) verified as positive, and the MRO's signature, shall be legibly noted in the remarks section of step 8 of the form completed by the medical review officer. The MRO must sign all verified positive test results. An MRO may sign or rubber stamp negative test results. An MRO's staff may rubber stamp negative test results under written authorization of the MRO. In no event shall an MRO, or his/her staff, use electronic signature technology to comply with this section. All reports, both oral and in writing, from the medical review officer to an employer shall clearly include:

(1) A statement that the controlled substances test being reported was in accordance with part 40 of this title and this part, except for legible photocopies of Copy 4 of the Federal Custody and

(2) The full name of the driver for whom the test results are being reported;

(3) The type of test indicated on the custody and control form (i.e. random, post-accident, follow-up);

(4) The date and location of the test collection:

(5) The identities of the persons or entities performing the collection, analyzing the specimens, and serving as the medical review officer for the

specific test;

Control Form;

(6) The results of the controlled substances test, positive, negative, test canceled, or test not performed, and if positive, the identity of the controlled substance(s) for which the test was

verified positive.

(b) A medical review officer shall report to the employer that the medical review officer has made all reasonable efforts to contact the driver as provided in § 40.33(c) of this title. The employer shall, as soon as practicable, request that the driver contact the medical review officer prior to dispatching the driver or within 24 hours, whichever is earlier.

## § 382.409 Medical review officer record retention for controlled substances.

(a) A medical review officer shall maintain all dated records and notifications, identified by individual, for a minimum of five years for verified positive controlled substances test results.

(b) A medical review officer shall maintain all dated records and notifications, identified by individual, for a minimum of one year for negative and canceled controlled substances test results.

(c) No person may obtain the individual controlled substances test results retained by a medical review officer, and no medical review officer shall release the individual controlled substances test results of any driver to any person, without first obtaining a specific, written authorization from the tested driver. Nothing in this paragraph shall prohibit a medical review officer from releasing, to the employer or to officials of the Secretary of Transportation, any DOT agency, or any State or local officials with regulatory authority over the controlled substances testing program under this part, the information delineated in § 382.407(a) of this subpart.

#### § 382.411 Employer notifications.

(a) An employer shall notify a driver of the results of a pre-employment controlled substance test conducted under this part, if the driver requests such results within 60 calendar days of being notified of the disposition of the employment application. An employer shall notify a driver of the results of random, reasonable suspicion and post-accident tests for controlled substances conducted under this part if the test results are verified positive. The employer shall also inform the driver which controlled substance or substances were verified as positive.

(b) The designated management official shall make reasonable efforts to contact and request each driver who submitted a specimen under the employer's program, regardless of the driver's employment status, to contact and discuss the results of the controlled substances test with a medical review officer who has been unable to contact the driver.

(c) The designated management official shall immediately notify the medical review officer that the driver has been notified to contact the medical review officer within 24 hours.

## § 382.413 Inquiries for alcohol and controlled substances information from previous employers.

(a)(1) An employer shall, pursuant to the driver's written authorization, inquire about the following information on a driver from the driver's previous employers, during the preceding two years from the date of application, which are maintained by the driver's previous employers under § 382.401(b)(1) (i) through (iii) of this subpart:

(i) Alcohol tests with a result of 0.04 alcohol concentration or greater;

(ii) Verified positive controlled substances test results; and

(iii) Refusals to be tested.
(2) The information obtained from a previous employer may contain any alcohol and drug information the previous employer obtained from other previous employers under paragraph

(a)(1) of this section.

- (b) If feasible, the information in paragraph (a) of this section must be obtained and reviewed by the employer prior to the first time a driver performs safety-sensitive functions for the employer. If not feasible, the information must be obtained and reviewed as soon as possible, but no later than 14-calendar days after the first time a driver performs safety-sensitive functions for the employer. An employer may not permit a driver to perform safety-sensitive functions after 14 days without having made a good . faith effort to obtain the information as soon as possible. If a driver hired or used by the employer ceases performing safety-sensitive functions for the employer before expiration of the 14day period or before the employer has obtained the information in paragraph (a) of this section, the employer must still make a good faith effort to obtain the information.
- (c) An employer must maintain a written, confidential record of the information obtained under paragraph (a) or (f) of this section. If, after making a good faith effort, an employer is unable to obtain the information from a previous employer, a record must be made of the efforts to obtain the information and retained in the driver's qualification file.

(d) The prospective employer must provide to each of the driver's previous employers the driver's specific, written authorization for release of the information in paragraph (a) of this

ection.

(e) The release of any information under this section may take the form of personal interviews, telephone interviews, letters, or any other method of transmitting information that ensures confidentiality.

(f) The information in paragraph (a) of this section may be provided directly to the prospective employer by the driver, provided the employer assures itself that the information is true and

(g) An employer may not use a driver to perform safety-sensitive functions if



the employer obtains information on a violation of the prohibitions in subpart B of this part by the driver, without obtaining information on subsequent compliance with the referral and rehabilitation requirements of § 382.605 of this part.

(h) Employers need not obtain information under paragraph (a) of this section generated by previous employers prior to the starting dates in § 382.115 of this part.

#### Subpart E—Consequences For Drivers Engaging In Substance Use-Related Conduct

### § 382.501 Removal from safety-sensitive function.

(a) Except as provided in subpart F of this part, no driver shall perform safety-sensitive functions, including driving a commercial motor vehicle, if the driver has engaged in conduct prohibited by subpart B of this part or an alcohol or controlled substances rule of another DOT agency.

(b) No employer shall permit any driver to perform safety-sensitive functions, including driving a commercial motor vehicle, if the employer has determined that the driver has violated this section.

(c) For purposes of this subpart, commercial motor vehicle means a commercial motor vehicle in commerce as defined in § 382.107, and a commercial motor vehicle in interstate commerce as defined in Part 390 of this subchapter.

#### § 382.503 Required evaluation and testing...

No driver who has engaged in conduct prohibited by subpart B of this part shall perform safety-sensitive functions, including driving a commercial motor vehicle, unless the driver has met the requirements of § 382.605. No employer shall permit a driver who has engaged in conduct prohibited by subpart B of this part to perform safety-sensitive functions, including driving a commercial motor vehicle, unless the driver has met the requirements of § 382.605.

#### § 382.505 . Other alcohol-related conduct.

(a) No driver tested under the provisions of subpart C of this part who is found to have an alcohol concentration of 0.02 or greater but less than 0.04 shall perform or continue to perform safety-sensitive functions for an employer, including driving a commercial motor vehicle, nor shall an employer permit the driver to perform or continue to perform safety-sensitive functions, until the start of the driver's next regularly scheduled duty period,

but not less than 24 hours following administration of the test.

(b) Except as provided in paragraph
(a) of this section, no employer shall
take any action under this part against
a driver based solely on test results
showing an alcohol concentration less
than 0.04. This does not prohibit an
employer with authority independent of
this part from taking any action
otherwise consistent with law.

#### § 382.507 Penalties.

Any employer or driver who violates the requirements of this part shall be subject to the penalty provisions of 49 U.S.C. section 521(b).

## Subpart F—Alcohol Misuse and Controlled Substances Use Information, Training, and Referral

## § 382.601 Employer obligation to promulgate a policy on the misuse of alcohol and use of controlled substances.

- (a) General requirements. Each employer shall provide educational materials that explain the requirements of this part and the employer's policies and procedures with respect to meeting these requirements.
- (1) The employer shall ensure that a copy of these materials is distributed to each driver prior to the start of alcohol and controlled substances testing under this part and to each driver subsequently hired or transferred into a position requiring driving a commercial motor vehicle.
- (2) Each employer shall provide written notice to representatives of employee organizations of the availability of this information.
- (b) Required content. The materials to be made available to drivers shall include detailed discussion of at least the following:
- (1) The identity of the person designated by the employer to answer driver questions about the materials;
- (2) The categories of drivers who are subject to the provisions of this part;
- (3) Sufficient information about the safety-sensitive functions performed by those drivers to make clear what period of the work day the driver is required to be in compliance with this part;
- (4) Specific information concerning driver conduct that is prohibited by this part;
- (5) The circumstances under which a driver will be tested for alcohol and/or controlled substances under this part, including post-accident testing under § 382.303(d);
- (6) The procedures that will be used to test for the presence of alcohol and controlled substances, protect the driver and the integrity of the testing

processes, safeguard the validity of the test results, and ensure that those results are attributed to the correct driver, including post-accident information, procedures and instructions required by § 382.303(d) of this part;

(7) The requirement that a driver submit to alcohol and controlled substances tests administered in accordance with this part;

(8) An explanation of what constitutes a refusal to submit to an alcohol or controlled substances test and the attendant consequences;

(9) The consequences for drivers found to have violated subpart B of this part, including the requirement that the driver be removed immediately from safety-sensitive functions, and the procedures under § 382.605;

(10) The consequences for drivers found to have an alcohol concentration of 0.02 or greater but less than 0.04;

(11) Information concerning the effects of alcohol and controlled substances use on an individual's health, work, and personal life; signs and symptoms of an alcohol or a controlled substances problem (the driver's or a coworker's); and available methods of intervening when an alcohol or a controlled substances problem is suspected, including confrontation, referral to any employee assistance program and or referral to management.

(c) Optional provision. The materials supplied to drivers may also include information on additional employer policies with respect to the use of alcohol or controlled substances, including any consequences for a driver found to have a specified alcohol or controlled substances level, that are based on the employer's authority independent of this part. Any such additional policies or consequences must be clearly and obviously described as being based on independent authority.

(d) Certificate of receipt. Each employer shall ensure that each driver is required to sign a statement certifying that he or she has received a copy of these materials described in this section. Each employer shall maintain the original of the signed certificate and may provide a copy of the certificate to the driver.

#### § 382.603 Training for supervisors.

Each employer shall ensure that all persons designated to supervise drivers receive at least 60 minutes of training on alcohol misuse and receive at least an additional 60 minutes of training on controlled substances use. The training will be used by the supervisors to determine whether reasonable suspicion exists to require a driver to undergo



testing under § 382.307. The training shall include the physical, behavioral, speech, and performance indicators of probable alcohol misuse and use of controlled substances.

### § 382.605 Referral, evaluation, and

(a) Each driver who has engaged in conduct prohibited by subpart B of this part shall be advised by the employer of the resources available to the driver in evaluating and resolving problems associated with the misuse of alcohol and use of controlled substances. including the names, addresses, and telephone numbers of substance abuse professionals and counseling and treatment programs.....

(b) Each driver who engages in conduct prohibited by subpart B of this part shall be evaluated by a substance abuse professional who shall determine what assistance, if any, the employee needs in resolving problems associated with alcohol misuse and controlled

substances use.

(c)(1) Before a driver returns to duty requiring the performance of a safetysensitive function after engaging in conduct prohibited by subpart B of this part, the driver shall undergo a returnto-duty alcohol test with a result indicating an alcohol concentration of less than 0.02 if the conduct involved alcohol, or a controlled substances test with a verified negative result if the conduct involved a controlled substance

(2) In addition, each driver identified as needing assistance in resolving problems associated with alcohol misuse or controlled substances use,

(i) Shall be evaluated by a substance abuse professional to determine that the driver has properly followed any rehabilitation program prescribed under paragraph (b) of this section, and

(ii) Shall be subject to unannounced follow-up alcohol and controlled substances tests administered by the employer following the driver's return to duty. The number and frequency of such follow-up testing shall be as directed by the substance abuse professional, and consist of at least six tests in the first 12 months following the driver's return to duty. The employer may direct the driver to undergo returnto-duty and follow-up testing for both alcohol and controlled substances, if the substance abuse professional determines that return-to-duty and follow-up testing for both alcohol and controlled substances is necessary for that particular driver. Any such testing shall be performed in accordance with the requirements of 49 CFR part 40. Followup testing shall not exceed 60 months

from the date of the driver's return to duty. The substance abuse professional may terminate the requirement for follow-up testing at any time after the first six tests have been administered, if the substance abuse professional determines that such testing is no longer necessary.

(d) Evaluation and rehabilitation may be provided by the employer, by a substance abuse professional under contract with the employer, or by a substance abuse professional not affiliated with the employer. The choice of substance abuse professional and assignment of costs shall be made in accordance with employer/driver agreements and employer policies.

(e) The employer shall ensure that a substance abuse professional who determines that a driver requires assistance in resolving problems with alcohol misuse or controlled substances use does not refer the driver to the substance abuse professional's private practice or to a person or organization from which the substance abuse professional receives remuneration or in which the substance abuse professional has a financial interest. This paragraph does not prohibit a substance abuse professional from referring a driver for assistance provided through-

(1) A public agency, such as a State,

county, or municipality;

(2) The employer or a person under contract to provide treatment for alcohol or controlled substance problems on behalf of the employer:

(3) The sole source of therapeutically appropriate treatment under the driver's

health insurance program; or

(4) The sole source of therapeutically appropriate treatment reasonably

accessible to the driver.

(f) The requirements of this section with respect to referral, evaluation and rehabilitation do not apply to applicants who refuse to submit to a preemployment alcohol or controlled substances test or who have a preemployment alcohol test with a result indicating an alcohol concentration of 0.04 or greater or a controlled substances test with a verified positive test result.

#### PART 383—[AMENDED]

The authority citation for 49 CFR part 383 is revised to read as follows:

Authority: 49 U.S.C. 31101 et seq., 31136, and 31502; and 49 CFR 1.48.

3. Section 383.3 is revised to read as

#### § 383.3 Applicability.

(a) The rules in this part apply to every person who operates a

commercial motor vehicle (CMV) in interstate, foreign, or intrastate commerce, to all employers of such persons, and to all States.

(b) The exceptions contained in § 390.3(g) of this subchapter do not apply to this part. The employers and drivers identified in § 390.3(g) must comply with the requirements of this part, unless otherwise provided in this

(c) Exception for certain military drivers. Each State must exempt from the requirements of this part individuals. who operate CMVs for military purposes. This exception is applicable to active duty military personnel; members of the military reserves; member of the national guard on active duty, including personnel on full-time national guard duty, personnel on parttime national guard training, and national guard military technicians (civilians who are required to wear military uniforms); and active duty U.S. Coast Guard personnel. This exception is not applicable to U.S. Reserve technicians.

(d) Exception for farmers, firefighters and emergency response vehicle drivers. A State may, at its discretion, exempt individuals identified in paragraphs (d)(1), (d)(2), and (d)(3) of this section from the requirements of this part. The use of this waiver is limited to the driver's home State unless there is a reciprocity agreement with adjoining

States. (1) Operators of a farm vehicle which

(i) Controlled and operated by a farmer, including operation by employees or family members;

(ii) Used to transport either agricultural products, farm machinery, farm supplies, or both to or from a farm;

(iii) Not used in the operations of a common or contract motor carrier; and (iv) Used within 241 kilometers (150

miles) of the farmer's farm.

(2) Firefighters and other persons who operate CMVs which are necessary to the preservation of life or property or the execution of emergency governmental functions, are equipped with audible and visual signals and are not subject to normal traffic regulation. These vehicles include fire trucks, hook and ladder trucks, foam or water transport trucks, police SWAT team vehicles, ambulances, or other vehicles that are used in response to emergencies.

(e) Restricted commercial drivers license (CDL) for certain drivers in the State of Alaska. (1) The State of Alaska may, at its discretion, waive only the following requirements of this part and issue a CDL to each driver that meets



the conditions set forth in paragraphs (e)

(2) and (3) of this section:

(i) The knowledge tests standards for testing procedures and methods of subpart H, but must continue to administer knowledge tests that fulfill the content requirements of subpart G for all applicants;

(ii) All the skills test requirements;

and

(iii) The requirement under § 383.153(a)(4) to have a photograph on

the license document.

(2) Drivers of CMVs in the State of Alaska must operate exclusively over roads that meet *both* of the following criteria to be eligible for the exception in paragraph (e)(1) of this section:

(i) Such roads are not connected by land highway or vehicular way to the land-connected State highway system;

and

- (ii) Such roads are not connected to any highway or vehicular way with an average daily traffic volume greater than 499.
- (3) Any CDL issued under the terms of this paragraph must carry two restrictions:

(i) Holders may not operate CMVs over roads other than those specified in paragraph (e)(2) of this section; and

(ii) The license is not valid for CMV operation outside the State of Alaska.

- (f) Restricted CDL for certain drivers in farm-related service industries. (1) A State may, at its discretion, waive the required knowledge and skills tests of subpart H of this part and issue restricted CDLs to employees of these designated farm-related service industries:
  - (i) Agri-chemical businesses;

(ii) Custom harvesters;

(iii) Farm retail outlets and suppliers;

(iv) Livestock feeders.

- (2) A restricted CDL issued pursuant to this paragraph shall meet all the requirements of this part, except subpart H of this part. A restricted CDL issued pursuant to this paragraph shall be accorded the same reciprocity as a CDL meeting all of the requirements of this part. The restrictions imposed upon the issuance of this restricted CDL shall not limit a person's use of the CDL in a non-CMV during either validated or non-validated periods, nor shall the CDL affect a State's power to administer its driver licensing program for operators of vehicles other than CMVs.
- (3) A State issuing a CDL under the terms of this paragraph must restrict issuance as follows:
- (i) Applicants must have a good driving record as defined in this paragraph. Drivers who have not held any motor vehicle operator's license for at least one year shall not be eligible for

this CDL. Drivers who have between one and two years of driving experience must demonstrate a good driving record for their entire driving history. Drivers with more than two years of driving experience must have a good driving record for the two most recent years. For the purposes of this paragraph, the term good driving record means that an applicant:

(A) Has not had more than one license (except in the instances specified in

§ 383.21(b));

(B) Has not had any license suspended, revoked, or canceled:

(C) Has not had any conviction for any type of motor vehicle for the disqualifying offenses contained in § 383.51(b)(2);

(D) Has not had any conviction for any type of motor vehicle for serious

traffic violations; and

(E) Has not had any conviction for a violation of State or local law relating to motor vehicle traffic control (other than a parking violation) arising in connection with any traffic accident, and has no record of an accident in

which he/she was at fault. (ii) Restricted CDLs shall have the same renewal cycle as unrestricted CDLs, but shall be limited to the seasonal period or periods as defined by the State of licensure, provided that the total number of calendar days in any 12month period for which the restricted CDL is valid does not exceed 180. If a State elects to provide for more than one seasonal period, the restricted CDL is valid for commercial motor vehicle operation only during the currently approved season, and must be revalidated for each successive season Only one seasonal period of validity may appear on the license document at a time. The good driving record must be confirmed prior to any renewal or

revalidation.
(iii) Restricted CDL holders are
limited to operating Group B and C
vehicles, as described in subpart F of

this part.

(iv) Restricted CDLs shall not be issued with any endorsements on the license document. Only the limited tank vehicle and hazardous materials endorsement privileges that the restricted CDL automatically confers and are described in paragraph (f)(3)(v) of this section are permitted.

(v) Restricted CDL holders may not drive vehicles carrying any placardable quantities of hazardous materials, except for diesel fuel in quantities of 3,785 liters (1,000 gallons) or less; liquid fertilizers (i.e., plant nutrients) in vehicles or implements of husbandry in total quantities of 11,355 liters (3,000 gallons) or less; and solid fertilizers (i.e.,

solid plant nutrients) that are not transported with any organic substance.

(vi) Restricted CDL holders may not hold an unrestricted CDL at the same time.

(vii) Restricted CDL holders may not operate a commercial motor vehicle beyond 241 kilometers (150 miles) from the place of business or the farm currently being served.

- (g) Restricted CDL for certain drivers in the pyrotechnic industry. (1) A State may, at its discretion, waive the required hazardous materials knowledge tests of subpart H of this part and issue restricted CDLs to part-time drivers operating commercial motor vehicles transporting less than 227 kilograms (500 pounds) of fireworks classified as DOT Class 1.3G explosives.
- (2) A State issuing a CDL under the terms of this paragraph must restrict issuance as follows:

(i) The GVWR of the vehicle to be operated must be less than 4,537 kilograms (10,001 pounds);

- (ii) If a State believes, at its discretion, that the training required by § 172.704 of this title adequately prepares parttime drivers meeting the other requirements of this paragraph to deal with fireworks and the other potential dangers posed by fireworks transportation and use, the State may waive the hazardous materials knowledge tests of subpart H of this part. The State may impose any requirements it believes is necessary to ensure itself that a driver is properly trained pursuant to § 172.704 of this title.
- (iii) A restricted CDL document issued pursuant to this paragraph shall have a statement clearly imprinted on the face of the document that is substantially similar as follows: "For use as a CDL only during the period from June 30 through July 6 for purposes of transporting less than 227 kilograms (500 pounds) of fireworks classified as DOT Class 1.3G explosives in a vehicle with a GVWR of less than 4,537 kilograms (10,001 pounds).
- (3) A restricted CDL issued pursuant to this paragraph shall meet all the requirements of this part, except those specifically identified. A restricted CDL issued pursuant to this paragraph shall be accorded the same reciprocity as a CDL meeting all of the requirements of this part. The restrictions imposed upon the issuance of this restricted CDL shall not limit a person's use of the CDL in a non-CMV during either validated or non-validated periods, nor shall the CDL affect a State's power to administer its driver licensing program for operators of vehicles other than CMVs.



(4) Restricted CDLs shall have the same renewal cycle as unrestricted CDLs, but shall be limited to the seasonal period of June 30 through July 6 of each year or a lesser period as defined by the State of licensure.

(5) Persons who operate commercial motor vehicles during the period from July 7 through June 29 for purposes of transporting less than 227 kilograms (500 pounds) of fireworks classified as DOT Class 1.3G explosives in a vehicle with a GVWR of less than 4,537 kilograms (10,001 pounds) and who also operate such vehicles for the same purposes during the period June 30 through July 6 shall not be issued a restricted CDL pursuant to this paragraph.

4. Section 383.5 is amended by revising the term "commercial motor vehicle" to read as follows:

#### § 383.5 Definitions.

Commercial motor vehicle (CMV) means a motor vehicle or combination of motor vehicles used in commerce to transport passengers or property if the motor vehicle—

(a) Has a gross combination weight rating of 11,794 kilograms or more (26,001 pounds or more) inclusive of a towed unit with a gross vehicle weight rating of more than 4,536 kilograms (10,000 pounds); or

(b) Has a gross vehicle weight rating of 11,794 or more kilograms (26,001

pounds or more); or

(c) Is designed to transport 16 or more passengers, including the driver; or

(d) Is of any size and is used in the transportation of materials found to be hazardous for the purposes of the

Hazardous Materials Transportation Act and which require the motor vehicle to be placarded under the Hazardous Materials Regulations (49 CFR part 172, subpart F).

5. Section 383.91 is amended by revising paragraph (a) to read as follows:

## § 383.91 Commercial motor vehicle groups.

(a) Vehicle group descriptions. Each driver applicant must possess and be tested on his/her knowledge and skills, described in subpart G of this part, for the commercial motor vehicle group(s) for which he/she desires a CDL. The commercial motor vehicle groups are as follows:

(1) Combination vehicle (Group A)—Any combination of vehicles with a gross combination weight rating (GCWR) of 11,794 kilograms or more (26,001 pounds or more) provided the GVWR of the vehicle(s) being towed is in excess of 4,536 kilograms (10,000 pounds).

(2) Heavy Straight Vehicle (Group B)—Any single vehicle with a GVWR of 11,794 kilograms or more (26,001 pounds or more), or any such vehicle towing a vehicle not in excess of 4,536 kilograms (10,000 pounds) GVWR.

(3) Small Vehicle (Group C)—Any single vehicle, or combination of vehicles, that meets neither the definition of Group A nor that of Group B as contained in this section, but that either is designed to transport 16 or more passengers including the driver, or is used in the transportation of materials found to be hazardous for the purposes of the Hazardous Materials

Transportation Act and which require

the motor vehicle to be placarded under the Hazardous Materials Regulations (49 CFR part 172, subpart F).

#### PART 390—[AMENDED]

6. The authority citation for part 390 continues to read as follows:

Authority: 49 U.S.C. 5901–5907, 31132, 31133, 31136, 31502, and 31504; and 49 CFR 1.48.

#### § 390.5 [Amended]

7. Section 390.5 is amended by revising the definition of "commercial motor vehicle" to read as follows:

Commercial motor vehicle means any self-propelled or towed vehicle used on public highways in interstate commerce to transport passengers or property when:

- (a) The vehicle has a gross vehicle weight rating or gross combination weight rating of 4,537 or more kilograms (10,001 or more pounds); or
- (b) The vehicle is designed to transport more than 15 passengers, including the driver; or
- (c) The vehicle is used in the transportation of hazardous materials in a quantity requiring placarding under regulations issued by the Secretary under the Hazardous Materials Transportation Act (49 U.S.C. 5101 et. seq.).
- 8. Section 390.27 is revised to read as follows:

§ 390.27 Locations of regional offices of motor carriers.

Region No.	Territory included	Location of regional office
1	Connecticut, Maine, Massachusetts, New Jersey, New Hampshire, New York, Rhode Island, Vermont, Puerto Rico, and the Virgin Islands. That part of Canada east of Highways 19 and 8 from Port Burwell to Goderich, thence a straight line running north through Tobermory and Sudbury, and thence due north to the Canadian border.	Leo W. O'Brien Federal Office Building, Clinton & Pearl Streets, Room 737, Albany, NY 12207-2334.
3	Delaware, District of Columbia, Maryland, Pennsylvania, Virginia, and West Virginia.	City Crescent Building, #10 South Howard Street, Suite 4000, Baltimore, MD 21201-2819.
	Alabama, Florida, Georgia, Kentucky, Mississippi, North Carolina, South Carolina, and Tennessee.	1720 Peachtree Road, NW., Suite 200, Atlanta, GA 30367-2349.
5	Illinois, Indiana, Michigan, Minnesota, Ohio, and Wisconsin. That part of Canada west of Highways 19 and 8 from Port Burwell to Goderich, thence a straight line running north through Tobermory and Sudbury, and thence due north to the Canadian border, and east of the boundary between the Provinces of Ontario and Manitoba to Hudson Bay and thence a straight line north to the Canadian border.	60461–1021.
6	Arkansas, Louisiana, New Mexico, Oklahoma, and Texas. All of Mexico, except the States of Baja California and Sonora and the Territory of Baja California Sur., Mexico. All nations south of Mexico.	Room 8A00, Federal Building, 819 Taylor Street, P.O. Box 902003, Fort Worth, TX 76102.



Region No.	Territory included	Location of regional office
7	lowa, Kansas, Missouri, and Nebraska	6301 Rockhill Road, P.O. Box 419715, Kansas City, MO 64141-6715.
8	Colorado, Montana, North Dakota, South Dakota, Utah, Wyoming. That part of Canada west of the boundary between the Provinces of Ontario and Manitoba to Hudson Bay and thence a straight line due north to the Canadian border, and east of Highway 95 from Kingsgate to Blaeberry and thence a straight line due north to the Canadian border.	
9	Arizona, California, Hawaii, Nevada, Guam, American Samoa, and Mariana Islands. The States of Baja California and Sonora, Mexico, and the Territory of Baja California Sur., Mexico.	201 Mission Street, Suite 2100, San Francisco, CA 94105.
10	Alaska, Idaho, Oregon and Washington. That part of Canada west of Highway 95 from Kingsgate to Blaeberry and thence a straight line due north to the Canadian border, and all the Province of British Columbia.	KOIN Center, suite 600, 222 SW Columbia Street, Portland, OR 97201-2491.

#### PART 391—[AMENDED]

The authority citation for part 391 continues to read as follows:

Anthority: 49 U.S.C. 504, 31133, 31136, and 31502; and 49 CFR 1.48.

10. Section 391.85 is amended by removing the term and definition of "drivers subject to testing" and by revising the definition "commercial motor vehicle" to read as follows:

#### §391.85 Definitions.

Commercial motor vehicle means any self-propelled or towed motor vehicle used on public highways in interstate commerce to transport passengers or property when:

(a) The motor vehicle has a gross vehicle weight rating or gross combination weight rating of 11,794 or more kilograms (26,001 or more pounds); or

(b) The motor vehicle is designed to transport more than 15 passengers, including the driver, or

(c) The motor vehicle is used in the transportation of hazardous materials in a quantity requiring placarding under regulations issued by the Secretary under the Hazardous Materials Transportation Act (49 U.S.C. 5101 et. seq.).

11. Section 391.125 is revised to read as follows:

## § 391.125 Termination schedule of this subpart.

(a) All motor carriers shall retain all records generated in connection with this subpart as required by § 382.401 of this subchapter.

(b) Large employers. Except as provided in paragraph (a) of this section, each motor carrier with fifty or more drivers on March 17, 1994, shall

terminate compliance with this subpart and shall implement the requirements of part 382 of this subchapter beginning on January 1, 1995.

(c) Small employers. Except as provided in paragraph (a) of this section, each motor carrier with fewer than fifty drivers on March 17, 1994, shall terminate compliance with this subpart and shall implement the requirements of Part 382 of this subchapter beginning on January 1, 1996.

(d) Except as provided in paragraph (a) of this section, all motor carriers shall terminate compliance with this subpart on January 1, 1996.

#### PART 392—[AMENDED]

12. The authority citation for part 392 continues to read as follows:

Authority: 49 U.S.C. 31136 and 31502; and 49 CFR 1.48.

13. Section 392.4 is revised to read as follows:

#### § 392.4 Drugs and other substances.

(a) No driver shall be on duty and possess, be under the influence of, or use, any of the following drugs or other substances:

(1) Any Schedule I drug or other substance identified in appendix D to this subchapter;

(2) An amphetamine or any formulation thereof (including, but not limited, to "pep pills," and "bennies");

(3) A narcotic drug or any derivative thereof; or

(4) Any other substance, to a degree which renders the driver incapable of safely operating a motor vehicle.

(b) No motor carrier shall require or permit a driver to violate paragraph (a) of this section.

(c) Paragraphs (a) (2), (3), and (4) do not apply to the possession or use of a

substance administered to a driver by or under the instructions of a licensed medical practitioner, as defined in § 382.107 of this subchapter, who has advised the driver that the substance will not affect the driver's ability to safely operate a motor vehicle.

(d) As used in this section, "possession" does not include possession of a substance which is manifested and transported as part of a shipment.

14. Section 392.5 is amended by revising paragraph (a) to read as follows:

#### § 392.5 Alcohol prohibition.

(a) No driver shall—

(1) Use alcohol, as defined in § 382.107 of this subchapter, or be under the influence of alcohol, within 4 hours before going on duty or operating, or having physical control of, a commercial motor vehicle; or

(2) Use alcohol, be under the influence of alcohol, or have any measured alcohol concentration or detected presence of alcohol, while on duty, or operating, or in physical control of a commercial motor vehicle; or

(3) Be on duty or operate a commercial motor vehicle while the driver possesses wine of not less than one-half of one per centum of alcohol by volume, beer as defined in 26 U.S.C. 5052(a), of the Internal Revenue Code of 1954, and distilled spirits as defined in section 5002(a)(8), of such Code. However, this does not apply to possession of wine, beer, or distilled spirits which are:

(i) Manifested and transported as part of a shipment; or

(ii) Possessed or used by bus passengers.

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Scott W. Bean State Superintendent of Public Instruction

> Utah State Office of Education 250 East Fifth South Salt Lake City, Utah 84111





# U.S. DEPARTMENT OF EDUCATION Office of Educational Research and Improvement (OERI) Educational Resources Information Center (ERIC)



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